



Consultation Version – Not Statutory Guidance

This draft guidance accompanies the 2025 consultation on Part L, Part F, and Part O of the Building Regulations in Wales. The Welsh Government is seeking views on the standards for new and existing domestic and non-domestic buildings guidance.

The Building Regulations 2010

Approved Document

Volume 2
Buildings other than dwellings



Conservation of fuel and power

2025 Consultation version - For use in Wales*

2025 edition

This approved document supports Part L of Schedule 1 to the Building Regulations 2010.

This approved document takes effect on **TBC 2026** for use in Wales. It does not apply to work on a particular building where a building notice, full plans application or initial notice have been submitted before that date, provided the work for each building is started before **TBC 2026**. Full detail of the transitional arrangements can be found in Circular Letter **00?/2026** published on [Building regulations | Sub-topic | GOV.WALES](#)

NOTE FOR CONSULTATION: In this consultation version of the Approved Document L, Volume 2, paragraphs which have changed relative to the Approved Document L, Volume 2, 2022 edition incorporating 2024 amendments are highlighted in yellow. Both technical and editorial changes have been made. Changes should be reviewed alongside the current published version of the Approved Document L, Volume 2, 2022 edition incorporating 2024 amendments. Notes that apply for consultation only are shown in red text.

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The Approved Documents

What is an Approved Document?

This Approved Document, which takes effect on **TBC 2026**, has been approved and issued by the Welsh Ministers to provide practical guidance on ways of complying with the [energy efficiency requirements](#) of the Building Regulations 2010 for Wales, as amended, which are referred to throughout the remainder of this document as ‘the Building Regulations’.

These Approved Documents give guidance on each of the technical parts of the regulations and on regulation 7 (see the back of this document). The Approved Documents provide guidance for common building situations.

It is the responsibility of those carrying out building work to meet the requirements of the Building Regulations 2010. Although it is ultimately for the courts to determine whether those requirements have been met, the Approved Documents provide practical guidance on potential ways to achieve compliance with the requirements of the regulations in Wales.

Although Approved Documents cover common building situations, compliance with the guidance set out in the Approved Documents does not provide a guarantee of compliance with the requirements of the regulations because the Approved Documents cannot cater for all circumstances, variations and innovations. Those with responsibility for meeting the requirements of the regulations will need to consider for themselves whether following the guidance in the Approved Documents is likely to meet those requirements in the particular circumstances of their case.

Note that there may be other ways to comply with the requirements than the method described in an Approved Document. If you prefer to meet a relevant requirement in some other way than described in an Approved Document, you should seek to agree this with the relevant [Building Control Body](#) at an early stage.

Where the guidance in the Approved Document has been followed, a court or inspector will tend to find that there is no breach of the regulations. However, where the guidance in the Approved Document has not been followed, this may be relied upon as tending to establish breach of the regulations and, in such circumstances, the person carrying out building works should demonstrate that the requirements of the regulations have been complied with by some other acceptable means or method.

In addition to guidance, some Approved Documents include provisions that must be followed exactly, as required by regulations or where methods of test or calculation have been prescribed by the Welsh Ministers.

Each Approved Document relates only to the particular requirements of the Building Regulations 2010 that the document addresses. However, building work must also comply with all other applicable requirements of the Building Regulations 2010 and all other applicable legislation.

ADs

How to use this Approved Document

This document uses the following conventions.

- a. Text against a grey background is an extract from the Building Regulations 2010 or the Building (Approved Inspectors etc.) Regulations 2010 (both as amended). These extracts set out the legal requirements of the regulations.
- b. Key terms, printed in blue, are defined in Appendix A.
- c. References are made to appropriate standards or other documents, which can provide further useful guidance. When this Approved Document refers to a named standard or other reference document, the standard or reference has been clearly identified in this document. Standards are highlighted in **bold** throughout. The full name and version of the document referred to is listed in Appendix E (standards) or Appendix F (other documents). However, if the issuing body has revised or updated the listed version of the standard or document, you may use the new version as guidance if it continues to address the relevant requirements of the Building Regulations.
- d. Standards and technical approvals also address aspects of performance or matters that are not covered by the Building Regulations and may recommend higher standards than required by the Building Regulations. Nothing in this Approved Document precludes you from adopting higher standards.

User requirements

The Approved Documents provide technical guidance. Users of the Approved Documents should have adequate knowledge and skills to understand and apply the guidance correctly to the building work being undertaken.

Where you can get further help

If you are not confident that you possess adequate knowledge and skills to apply the guidance correctly or if you do not understand the technical guidance or other information in this Approved Document or the additional detailed technical references to which it directs you, you should seek further help. Help can be obtained through a number of routes, some of which are listed below.

- a. If you are the person undertaking the building work: either from your local authority building control service or from an approved inspector
- b. If you are registered with a competent person scheme: from the scheme operator
- c. If your query is highly technical: from a specialist or an industry technical body for the relevant subject.

The Building Regulations

The following is a high level summary of the Building Regulations relevant to most types of building work. Where there is any doubt you should consult the full text of the regulations, available at www.legislation.gov.uk.

Building work

Regulation 3 of the Building Regulations defines ‘building work’. Building work includes:

- a. the erection or extension of a building
- b. the provision or extension of a controlled service or fitting
- c. the material alteration of a building or a controlled service or fitting.

Regulation 4 states that building work should be carried out in such a way that, when work is complete:

- a. For new buildings or work on a building that complied with the applicable requirements of the Building Regulations: the building complies with the applicable requirements of the Building Regulations.
- b. For work on an existing building that did not comply with the applicable requirements of the Building Regulations:
 - (i) the work itself must comply with the applicable requirements of the Building Regulations and
 - (ii) the building must be no more unsatisfactory in relation to the requirements than before the work was carried out.

Material change of use

Regulation 5 defines a ‘material change of use’ in which a building or part of a building that was previously used for one purpose will be used for another.

The Building Regulations set out requirements that must be met before a building can be used for a new purpose. To meet the requirements, the building may need to be upgraded in some way.

Materials and workmanship

In accordance with regulation 7, building work must be carried out in a workmanlike manner using adequate and proper materials. Guidance on regulation 7(1) is given in Approved Document 7, and guidance on regulation 7(2) is provided in Approved Document B.

Independent third party certification and accreditation

Independent schemes of certification and accreditation of installers can provide confidence that the required level of performance for a system, product, component or structure can be achieved.

ADs

Building Control Bodies may accept certification under such schemes as evidence of compliance with a relevant standard. However, a **Building Control Body** should establish before the start of the building work that a scheme is adequate for the purposes of the Building Regulations.

Energy efficiency requirements

Part 6 of the Building Regulations imposes additional specific requirements for energy efficiency.

If a building is extended or renovated, the energy efficiency of the existing building or part of it may need to be upgraded.

Notification of work

Most building work and material changes of use must be notified to a **Building Control Body** unless one of the following applies.

- a. It is work that will be self-certified by a registered competent person or certified by a registered third party.
- b. It is work exempted from the need to notify by regulation 12(6A) of, or Schedule 4 to, the Building Regulations.

Responsibility for compliance

People who are responsible for building work (e.g. agent, designer, builder or installer) must ensure that the work complies with all applicable requirements of the Building Regulations. The building owner may also be responsible for ensuring that work complies with the Building Regulations. If building work does not comply with the Building Regulations, the building owner may be served with an enforcement notice.

Section 0

Section 0

Introduction

0.1 This Approved Document is **Approved Document L, volume 2: buildings other than dwellings**. It gives guidance on how to comply with Part L of Schedule 1 of the Building Regulations and the associated **energy efficiency requirements** for buildings other than **dwellings**. For guidance relating to domestic buildings, use **Approved Document L, volume 1: dwellings**.

0.2 This Approved Document contains the following sections:

| Approved Document Section | Related Building Regulations requirements |
|--|--|
| Section 0: Introduction | N/A |
| Section 1: Calculating the Target Primary Energy Rate and Target Emission Rate | Regulations 24, 25, 25B , 26, 26A, 27, 27A |
| Section 2: Calculating the Building Primary Energy Rate and Building Emission Rate | |
| Section 3: Consideration of high efficiency alternative systems | Regulation 25A |
| Section 4: Limiting heat gains and losses | Requirement L1(a) of Schedule 1 |
| Section 5: Minimum building services efficiencies and controls – general guidance | Requirement L1(b)(i), (ii) and L2 of Schedule 1 |
| Section 6: System specific advice | |
| Section 7: Air permeability and pressure testing | Regulation 43 |
| Section 8: Commissioning | Regulation 44 and 44ZA, and requirement L1(b)(iii) and L2(b) of Schedule 1 |
| Section 9: Providing information | Regulation 40 and 40A |
| Section 10: New elements in existing buildings, including extensions | 23(2) and Requirement L1(a) of Schedule 1 |
| Section 11: Work to existing buildings | Regulations 6, 22, 23(1) and Requirement L1(a) of Schedule 1 |
| Section 12: Consequential improvements | Regulation 28 |
| Appendix A: Key terms | N/A |
| Appendix B: Lighting Energy Numeric Indicator (LENI) | N/A |
| Appendix C: Reporting evidence of compliance | N/A |

| Approved Document Section | Related Building Regulations requirements |
|---|---|
| Appendix D: Measures for consequential improvements | N/A |
| Appendix E: Standards referred to | N/A |
| Appendix F: Documents referred to | N/A |
| Appendix G: Commissioning Completion Checklist | N/A |

Application

0.3 The guidance in Approved Document L, Volume 2 applies only to buildings other than **dwelling**s. In a mixed-use building, this document should be consulted for building work in those parts of the building that are not **dwelling**s. The document gives guidance for building work in both new and existing buildings.

Note: ***Dwellings** are self-contained units. This document applies to both of the following, which are not **dwelling**s.*

- i. **Rooms for residential purposes.**
- ii. Buildings that contain only **rooms for residential purposes.**

0.4 In the Welsh Ministers' view, for the purposes of the energy efficiency requirements of the Building Regulations, a building means either of the following.

- a. The whole of the building.
- b. Part of a building designed or altered to be used as a separate premises.

Common areas in buildings that contain multiple dwellings

0.5 For the common areas of buildings that contain more than one dwelling, the following guidance applies.

- a. If the common areas are heated, the guidance in this approved document should be followed.
- b. If the common areas are unheated, individual fabric elements should meet the minimum standards set out in Section 4 of Approved Document L, Volume 1: **Dwellings**.

Section 0

New buildings

0.6 Guidance for new buildings is given in **Sections 1 to 9** of this Approved Document.

0.7 For a conservatory or porch installed as part of the construction of a new building, if both the following apply:

- a) there is adequate [thermal separation](#) between the building and the conservatory or porch
- b) the building's heating system is not extended into the conservatory or porch

The conservatory or porch should follow the guidance in **Section 10**, treating the conservatory or porch as if it were an extension being added onto an existing building.

Where a conservatory or porch is provided in a new building and both a. and b. have not been achieved, the guidance for the whole new building should be followed, including for [Primary Energy Rate](#) and [Building Emission Rate](#) calculations, treating the conservatory or porch as a room in the new building.

For the *first fit-out works* in buildings, such as shell-and-core office buildings, guidance for new buildings covering first fit-out should be followed. For any *subsequent fit-out works* the guidance for existing buildings should be followed.

0.8 For constructing a building from modular subassemblies, or for relocating a modular or portable building, guidance for new buildings should be followed, taking note of the special considerations for these building types outlined in Section 2. If the work extends an existing building, [consequential improvements](#) may also be required - guidance is given in **Section 12**.

Extensions to and work on existing buildings

0.9 Guidance on complying with the [energy efficiency requirements](#) is given for the following.

- a. Limiting heat gains and losses: **Section 4**.
- b. Building services: **Section 5** and **6**.
- c. New elements in existing buildings, including replacement of a [thermal element](#) and constructing an extension: **Section 10**.
- d. Existing elements in existing buildings, including renovating or retaining a [thermal element](#), [material change of use](#) and [change to energy status](#): **Section 11**.
- e. [Consequential improvements](#): **Section 12**.

Section 0

Exemptions

0.10 The following classes of buildings or parts of buildings other than dwellings are exempt from the energy efficiency requirements.

- a. Places of worship – buildings or parts of a building that are used primarily or solely for formal public worship, plus adjoining spaces the function of which is directly linked to that use (e.g. a vestry in a church).

Note: *Parts of the building that are designed to be used separately, such as offices, catering facilities, day centres, meeting halls and accommodation, are not exempt from the [energy efficiency requirements](#).*

- b. Temporary buildings with a total planned time of use of two years or less.
- c. Buildings with low energy demand which are industrial sites, workshops and non-residential agricultural buildings;

Note: *Low energy demand only relates to the energy used by fixed heating or cooling systems, not to energy required for or created by process needs. This includes buildings or parts of buildings where the space is not generally heated or cooled other than by process heat or buildings or parts of buildings that only require heating or cooling for short periods each year, such as during critical periods in the production cycle (e.g. plant germination, egg hatching) or during very severe weather conditions.*

Note: *Portable or modular buildings with a planned service life longer than two years, whether on one or more sites, are not exempt. See paragraphs 2.14 to 2.22.*

- d. New and existing stand-alone buildings other than [dwellings](#), with a [total useful floor area](#) of less than 50 m².
- e. Carports, covered yards, covered ways and some conservatories and porches (see paragraphs 0.18 to 0.19).

Exemptions for listed buildings, buildings in conservation areas and scheduled monuments

0.11 Work to the following types of buildings do not need to comply fully with the energy efficiency requirements, where to do so would unacceptably alter the buildings character or appearance.

Section 0

- a. Those listed in accordance with section 1 of the Planning (Listed Buildings and Conservation Areas) Act 1990.
- b. Those in a conservation area designated in accordance with section 69 of the Planning (Listed Buildings and Conservation Areas) Act 1990.
- c. Those included in the schedule of monuments maintained under section 1 of the Ancient Monuments and Archaeological Areas Act 1979.

0.12 Work to a building in paragraph 0.11 must comply with the [energy efficiency requirements](#) where this would not unacceptably alter the building's character or appearance. The work should comply with standards in this Approved Document to the extent that it is reasonably practicable.

Reasonable provision for historic and traditional buildings

- 0.13** Historic and traditional buildings should only have their energy efficiency improved to the extent that it does not risk the long-term deterioration of the building fabric or fittings, in particular those that have a vapour permeable construction that both absorb and readily allow moisture to evaporate. Examples include wattle and daub, cob, stone and constructions using lime render or mortar.
- 0.14** New extensions to historic or traditional buildings should comply fully with the standards of energy efficiency in this Approved Document unless there is a need to match the external appearance or character of the extension to that of the host building. The work should comply with standards in this approved document to the extent that it is reasonably practicable.
- 0.15** In determining whether full energy efficiency improvements should be made, the [Building Control Body](#) should take into account the advice of the local authority's conservation officer.
- 0.16** Additional guidance on how to implement specific energy efficiency measures is available in [Cadw's How to Improve Energy Efficiency in Historic Buildings in Wales \(2022\)](#).

Exemptions for conservatories and porches

- 0.17** Where building work creates an extension to an existing building and the extension is a conservatory or porch, the extension is exempt from the [energy efficiency requirements](#), under Regulation 21 of the Building Regulations, if **all** of the following criteria are met.

Section 0

- a. The extension is at ground level.
- b. The internal floor area does not exceed 30 m².
- c. The glazing complies with Part N of Schedule 1 to the Building Regulations.
- d. Any wall, door or window separating the conservatory or porch from the building has been retained or, if removed, replaced with a wall, door or window.

Note: Replacement walls, windows and doors should meet the requirement in regulation 23(2). See **Section 10**.

- e. The conservatory or porch contains no fixed [heating appliance](#) or the buildings heating system of the building is not extended into the conservatory or porch.

Exemptions for covered areas

0.18 Where a building is extended through the addition of a carport open on at least two sides, a covered yard, covered walkway or covered driveway, the work is exempt from the [energy efficiency requirements](#) if both of the following are met.

- a. It is at ground level.
- b. The floor area of that extension does not exceed 30 m².

Live-work units

0.19 A unit contains both living accommodation and space to be used for commercial purposes (e.g. as a workshop or office) should be treated as a [dwelling](#), as long as the commercial part can revert to domestic use. Guidance for [dwellings](#) can be found in **Approved Document L, volume 1: dwellings**.

0.20 The commercial part of a building can revert to domestic use if all of the following apply.

- a. There is direct access between the commercial space and the living accommodation.
- b. The commercial space and the living accommodation are within the same [thermal envelope](#).
- c. The living accommodation comprises a substantial proportion of the total area of the unit. What constitutes a 'substantial proportion' should be assessed on a case-by-case basis by the [Building Control Body](#).

Note: A large non-domestic building that contains a small flat for a manager is not treated as a [dwelling](#). A [dwelling](#) that contains a room used as an office or utility space is still treated as a [dwelling](#).

Section 0

Mixed-use developments

- 0.21** When constructing a building that contains **dwelling**s and other types of accommodation, sometimes called a mixed-use development, refer to the two volumes of Approved Document L as follows:
- For guidance on each individual **dwelling**, use **Approved Document L, volume 1: dwellings**.
 - For guidance on the non-**dwelling** parts of the building, such as heated common areas, and in the case of mixed-use developments, the commercial or retail space, use this Approved Document.

Selected key interactions with other parts of the Building Regulations

- 0.22** The Approved Documents set out, what in ordinary circumstances, may be accepted as one way to comply with the Building Regulations. It remains the responsibility of those designing or undertaking building work to assess, on a case-by-case basis, whether specific circumstances require additional or alternative measures to achieve compliance with the regulatory requirements. There are interactions between many of the requirements of the Building Regulations, here is guidance on some key interactions.

Interaction with Part C

- 0.23** This Approved Document provides guidance and examples on upgrading **thermal elements**. A lesser standard may be acceptable in order to ensure **thermal elements** comply with the requirements of Part C of interstitial and surface condensation. Guidance in **Approved Document C** should be followed.

Interaction with Part E

- 0.24** This Approved Document provides guidance on insulation that is reasonably continuous and limits thermal bridging. Construction junctions should have adequate edge sealing, following **Approved Document E**.

Interaction with Part F

- 0.25** This Approved Document provides guidance on reducing unwanted heat loss through **airtightness**. The air infiltration of a dwelling should be considered when specifying the minimum amount of purpose-provided ventilation, following **Approved Document F**.

Section 0

Interaction with Part J

0.26 This Approved Document provides guidance on [airtightness](#). Guidance on permanent [ventilation](#) openings for open flued appliances in very airtight buildings should be followed in **Approved Document J**.

Interaction with Part K and M

0.27 This Approved Document provides guidance on controls for [fixed building services](#), [building automation control systems](#) and on-site electricity generation. Where [manual controls](#) are provided, they should be within reasonable reach of the occupants. Guidance provided in **Approved Documents K and M**.

Section 0

Regulations 24, 25, 25C, 26, 26A, 27, 27A, new regulations for primary energy: Energy performance of building calculations

NOTE FOR CONSULTATION: *It is proposed that regulations 25A and 25B are revoked. References to these regulations have been removed throughout the consultation versions of the approved documents and sections will be updated in the final statutory guidance.*

This Approved Document deals with the requirements of regulations 24, 25, 25C, 26, 26A, 27 and 27A and new regulations for **primary energy** of the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

Regulation 24 - Methodology of calculation and expression of energy performance

(1) The Secretary of State shall approve—

- (a) a methodology of calculation of the energy performance of buildings, including methods for calculating asset ratings and operational ratings of buildings; and
- (b) ways in which the energy performance of buildings, as calculated in accordance with the methodology, shall be expressed.

(2) In this regulation—

‘asset rating’ means an energy performance indicator determined from the amount of energy estimated to meet the different needs associated with a standardised use of the building; and

‘operational rating’ means an energy performance indicator determined from the amount of energy consumed during the occupation of a building over a period of time and the energy demand associated with a typical use of the building over that period.

Regulation 25 - Minimum energy performance requirements for new buildings

The Secretary of State shall approve minimum energy performance requirements for new buildings, in the form of target CO₂ emission rates, which shall be calculated and expressed in accordance with the methodology approved pursuant to regulation 24.

Regulation 25C (a) – New Buildings: Minimum energy performance requirements

Minimum energy performance requirements must be approved by the Welsh Ministers, calculated and expressed in accordance with the methodology approved pursuant to regulation 24, for new buildings, in the form of target primary energy rates.

Section 0

Regulation 26 – CO₂ emission rates for new buildings

Where a building is erected, it shall not exceed the target CO₂ emission rate for the building that has been approved pursuant to regulation 25, applying the methodology of calculation and expression of the energy performance of buildings approved pursuant to regulation 24.

Regulation 26A – Primary energy rates for new buildings

Where a building is erected, it must not exceed the target primary energy rate for the building which has been approved pursuant to regulation 25C (a), applying the methodology of calculation and expression of the energy performance of buildings approved pursuant to regulation 24.

Regulation 27 - CO₂ emission rate calculations

(1) This regulation applies where a building is erected and regulation 26 applies.

(2) Not later than the day before the work starts, the person carrying out the work shall give the local authority a notice which specifies–

- a. the target CO₂ emission rate for the building, calculated and expressed in accordance with the methodology approved pursuant to regulation 24;
- b. the CO₂ emission rate for the building as designed, calculated and expressed in and accordance with the methodology approved pursuant to regulation 24; and
- c. a list of specifications to which the building is to be constructed.

(3) Not later than five days after the work has been completed, the person carrying out the work shall give the local authority–

- a. a notice which specifies–
 - i. the target CO₂ emission rate for the building, calculated and expressed in accordance with the methodology approved pursuant to regulation 24;
 - ii. the CO₂ emission rate for the building as constructed, calculated and expressed in and accordance with the methodology approved pursuant to regulation 24; and
 - iii. whether the building has been constructed in accordance with the list of specifications referred to in paragraph (2) (c), and if not a list of any changes to those specifications; or
- b. a certificate of the sort referred to in paragraph (4) accompanied by the information referred to in sub paragraph (a)

(4) A local authority is authorised to accept, as evidence that the requirements of regulation 26 have been satisfied, a certificate to that effect by an energy assessor who is accredited to produce energy performance certificates for that category of building.

(5) In this regulation ‘specifications’ means specifications used for the calculation of the CO₂ emission rate.

Section 0

Regulation 27A - Primary energy rate calculations

- (1) This regulation applies where a building is erected and regulation 26A applies.
- (2) Not later than the day before the work starts, the person carrying out the work must give the local authority a notice which specifies—
 - (a) the target primary energy rate for the building, calculated and expressed in accordance with the methodology approved pursuant to regulation 24;
 - (b) the primary energy rate for the building as designed, calculated and expressed in accordance with the methodology approved pursuant to regulation 24; and
 - (c) a list of specifications to which the building is to be constructed.
- (3) Not later than five days after the work has been completed, the person carrying out the work must give the local authority—
 - (a) a notice which specifies—
 - (i) the target primary energy rate for the building, calculated and expressed in accordance with the methodology approved pursuant to regulation 24;
 - (ii) the primary energy rate for the building as constructed, calculated and expressed in accordance with the methodology approved pursuant to regulation 24; and
 - (iii) whether the building has been constructed in accordance with the list of specifications referred to in paragraph 2(c), and if not a list of any changes to those specifications; or
 - (b) a certificate of the sort referred to in paragraph (4) accompanied by the information referred to in sub-paragraph (a).
- (4) A local authority is authorised to accept, as evidence that the requirements of regulation 26A have been satisfied, a certificate to that effect by an energy assessor who is accredited to produce energy performance certificates for that category of building.
- (5) In this Regulation, “specifications” means specifications used for the calculation of the primary energy rate.

Note: Where the [Building Control Body](#) is an approved inspector, see regulation 20 of the Building (Approved Inspectors etc.) Regulations 2010 (as amended).

Intention

Regulation 24

Regulation 24 of the Building Regulations set requirements for Welsh Ministers to approve a methodology of calculation of the [energy performance of a building](#). For a new non-domestic building, the approved methodologies are the [Simplified Building Energy Model](#) or other software tools approved under the Notice of Approval.

Calculation methodologies are set out in **Section 1** and **Section 2**.

Regulation 25

Regulation 25 requires Welsh Ministers to approve minimum energy performance requirements. These requirements are in the form of a [Target Primary Energy Rate](#) and a [Target Emission Rate](#). The targets are set out in Section 1 of this approved document.

Section 0

Regulation 26 and 26A

A newly constructed building must be shown to meet regulations 26 and 26A by producing calculations to show that the building meets both of the following.

- a. [Target Primary Energy Rate.](#)
- b. [Target Emission Rate.](#)

Section 2 of this approved document sets out how to produce these calculations.

Regulation 27 and 27A

Both before and after a newly constructed building is built, a notice must be given to the [Building Control Body](#) of the calculations.

Section 1

Section 1

Calculating the Target Primary Energy Rate and Target Emission Rate

- 1.1 A new building must be built to a minimum standard of total energy performance. This is evaluated by comparing calculations of the performance of the 'actual building' against calculations of the performance of a theoretical building called the 'notional building'. This must be carried out both at the design stage and when work is complete.

Note: How to calculate the [Building Primary Energy Rate](#) and [Building Emission Rate](#) is set out in Section 2.

- 1.2 The notional building is of the same size and shape as the actual building and has standardised properties for fabric and services. The properties of the notional building are set out in the Building Research Establishment's *National Calculation Methodology modelling guide*, which is available from [NCM \(uk-ncm.org.uk\)](http://uk-ncm.org.uk)
- 1.3 The energy performance of the notional building, is described using the following metrics:
- The [Target Primary Energy Rate](#), in kWh_{PE}/m² per year.
 - The [Target Emission Rate](#), in kgCO₂/m² per year.
- 1.4 The [Target Primary Energy Rate](#) and [Target Emission Rate](#) must be calculated using the approved methodology. [Software packages that implement this methodology can be either of the following:](#)
- The [Simplified Building Energy Model](#) (SBEM), for buildings with design features that [can be](#) adequately modelled by it.
 - [Other](#) software tools approved under the Notice of Approval.

[The software packages should be used in line with the version policy as stated in the National Calculation Methodology Modelling Guide.](#)

[As part of the submission to the Building Control Body, it should be shown that the software package used is appropriate to the application.](#)

Note: An up-to-date list of approved software can be found on the Welsh Government Part L webpages.

Section 1

District heat networks and communal heat networks – determining the target CO₂ and Primary Energy (the notional building)

- 1.5** The notional building specification should be used to calculate the **Target Primary Energy Rate** and **Target Emission Rate** for buildings connected to either of the following:
- a district heat network which **does not** make a declaration of ‘sleeving capacity’ in line with paragraph 1.7.
 - a communal heat network.

- 1.6** For a building that is connected to a district heat network which **does** make a declaration of sleeving capacity in line with paragraph 1.7, the notional building used to calculate the **Target Primary Energy Rate** and the **Target Emission Rate** should use the same primary energy and CO₂ emission factors for heat and hot water delivered to the buildings as used in the calculation of the dwelling primary energy rate and dwelling emission rate.

Note: To calculate **Building Primary Energy Rate** and **Building Emission Rate** (See paragraph 2.7).

- 1.7** If the **Target Emission Rate** and **Target Primary Energy Rate** are calculated using the approach in paragraph 1.6 a declaration of ‘sleeving capacity’, signed by the body responsible for the operation of the district heat network and a suitably qualified person, should be made to the **Building Control Body**. The declaration should state all of the following.
- the thermal energy (in kWh per year) that is required by the building for space heating and hot water, as calculated using the Approved Methodology.
 - the proportion of this thermal energy which will be delivered by the District Heat Network to the building.
 - that at least 90% of the thermal energy delivered by the District Heat Network to the building will be provided by new or unused capacity of the types described in Table 1.1 below.
 - that the new or unused capacity which is being allocated to the building through this process has not been declared for any other applications to any **Building Control Body** which are ongoing, or which have received a completion certificate.
 - any new capacity should be added to the heat network within three years of the ‘as built’ assessment. The change in capacity should be described and evidence of both of the following provided
 - That planning permission, if required, has been granted for the new capacity.
 - That the heat network will connect to the new source. A signed contract to connect and supply heat should be provided.

Section 1

Note: Any new capacity which is to be added later than three years after the 'as built' assessment should not be included in the declaration of sleeving capacity.

Table 1.1 Low-carbon heat sources which can be included in a declaration of sleeving capacity

| Low-carbon heat sources |
|--|
| Electrically powered heat pumps |
| Waste heat (including from power stations) |
| Geothermal heat |
| Electric boiler |
| Solar thermal |
| Biofuels |

Section 2

Section 2

Calculating the Building Primary Energy Rate and Building Emission Rate

- 2.1** The same approved calculation tool must be used to calculate the **Target Primary Energy Rate**, the **Target Emission Rate**, the **Building Primary Energy Rate** and the **Building Emission Rate**.
- 2.2** The **Building Primary Energy Rate** and the **Building Emission Rate** must be calculated at both of the following points using the same calculation tool.
- Before work starts, using design values.
 - When work is complete, using values for the building as constructed, and incorporating both of the following.
 - Any changes that have been made during construction to the list of specifications (**for example** any changes to specific fan powers / air handling units where applicable).
 - The measured **air permeability** (**see Section 7**).
- 2.3** At both of these points **in paragraphs 2.2(a) and (b)**, the **Building Primary Energy Rate** and **Building Emission Rate** must not exceed the **Target Primary Energy Rate** and the **Target Emission Rate**, respectively.

The specification of the actual building may vary from that of the notional building if the building meets the **Target Primary Energy Rate**, **Target Emission Rate** and the guidance in this approved document.

Building control notification

- 2.4** The **Building Control Body** must be notified before the work starts, of all of the following.
- The **Target Primary Energy Rate** and the **Building Primary Energy Rate** (calculated using design values).
 - The **Target Emission Rate** and the **Building Emission Rate** (calculated using design values).
 - A list of specifications used in the calculations.

Section 2

Items (a) to (c) can be reported using the design stage Building Regulations United Kingdom Part L Compliance report (BRUKL report) which is produced as a standardised output from the Approved Software **detailed in paragraph 1.4**. For further details of the design stage BRUKL report, see **Appendix C**.

2.5 The **Building Control Body** must be notified once the work is complete of all of the following.

- a. The **Target Primary Energy Rate** and the **Building Primary Energy Rate**.
- b. The **Target Emission Rate** and the **Building Emission Rate**.
- c. A list of specifications used in the calculations made for the building as constructed, and whether the specifications have changed from those provided in the design stage.

Building Control Bodies **can accept evidence** of (a) to (c) above as reported in the as-built BRUKL report, **provided by an accredited energy assessor**. This should also **be supported by photographic evidence**. The BRUKL report is produced as a standardised output **from the BRUKL module within** the Approved Software **package detailed in paragraph 1.4**. For further details of the as-built BRUKL report and photographic evidence, see **Appendix C**.

Note: *Developers/clients may wish to provide **Building Control Bodies** with the required photographs as work progresses, allowing any potential issues to be identified at an early stage. Photographs are not a replacement for site inspections by **Building Control Bodies**.*

Heating in the Building Primary Energy Rate and the Building Emission Rate calculations

2.6 When systems **can be powered** by more than one fuel, the following applies, according to the fuel(s).

- a. Biomass heating supplemented by an alternative appliance (e.g. **electric heat pump**) - the CO₂ emission factor and **primary energy** factor should be based on a weighted average for the two fuels. The weighting should be based on the **usage of each fuel that would be expected to meet the heating demands as calculated from the Part L compliance model**.
The **Building Emission Rate** and **Building Primary Energy Rate** **submitted to the **Building Control Body**** should be accompanied by a report, signed by a suitably qualified person, detailing how the combined emission factor was derived.
- b. Appliances **that can** burn both biomass fuel and fossil fuel: the CO₂ emission factor and **primary energy** factor for dual-fuel appliances should be used, except where the building is in a smoke control area, when the anthracite figure should be used.

Section 2

- c. In all other cases, the calculation should use the fuel with the highest CO₂ emission factor from those used by the system.

District heat networks and communal heat networks

2.7 If thermal energy is supplied from a district heat network or communal heat network, CO₂ emission factors and primary energy factors for the heat delivered to the building by the district heat network should be determined by considering the details of the scheme and all of the following guidance. These factors should be used in the calculations of the [Building Primary Energy Rate](#) and [Building Emission Rate](#)

- a. The CO₂ emission factor and primary energy factor for heat delivered to the building are entered as inputs into the Approved Methodology for calculating the [Building Primary Energy Rate](#) and [Building Emission Rate](#)
- b. Calculations should take account of the performance of the whole system. This should include the performance of the distribution circuits, all heat generating plants, combined heat and power (CHP), storage, and any waste heat recovery or heat dumping.
- c. The electricity generated by any CHP or trigeneration scheme should be credited using the appropriate CO₂ emission and primary energy factors.
- d. CO₂ emissions and primary energy associated with the thermal energy streams of a trigeneration scheme should be attributed in proportion to the output energy streams.
- e. When calculating the [Building Primary Energy Rate](#) and [Building Emission Rate](#) for a building connected to a district heat network, the calculation should include all of the following
 - i) heat sources already connected to the district heat network
 - ii) any significant changes to the planned heat supply as a result of the connection of new sources to connect to the district heat network within 3 years of the 'as-built stage' assessment.
- f. When there will be a change to the planned heat supply to the district heat network within 3 years of the 'as-built stage' assessment as described in (e)(ii) above, a submission to the building control authority should be made providing details of the additional source(s) and showing both of the following
 - i) That planning permission, if required, has been granted for the change.
 - ii) That the heat network will connect to the new source. A signed contract to connect and supply heat should be provided.

Section 2

2.8 When calculating the **Building Primary Energy Rate** and **Building Emission Rate** connected to a community heating system or district heat network, the following should all apply.

- a. The annual percentage of heat supplied from each heat source should be the same for each newly connected building.
- b. The calculation should account for the predicted effect of all buildings that will be connected to the system in the first 12 months after the buildings are connected.
- c. A submission to the **Building Control Body** should be made to show that the community heating system or district heat network has the capacity to provide the percentage of heat that is assumed.

Note: An existing district heat network is defined in Appendix A. A new district heat network should be taken as meaning any other district heat network.

Note: New buildings connecting to an existing district heat network should follow the standards in **Section 6**.

Note: See the Building Research Establishment's National Calculation Methodology Modelling Guide for further information.

Management and control features in the Building Primary Energy Rate and the Building Emission Rate calculations

2.9 Where enhanced management and control features are provided in the building, the **Building Primary Energy Rate** and **Building Emission Rate** can be reduced.

The appropriate **adjustment** factor in Table 2.1 should be applied to both of the following, for the system(s) to which the **enhanced management and control** feature is being applied.

- a. The CO₂ emissions.
- b. The **primary energy**.

Note: For example, if the CO₂ emissions due to electrical energy consumption were 70kgCO₂ / (m² · year) without **enhanced management and control features**, if power factor correction equipment **were provided** to achieve a power factor of **greater than** 0.95, the **Building Emission Rate** **could** be reduced by $70 \times 0.025 = 1.75\text{kgCO}_2 / (\text{m}^2 \cdot \text{year})$.

Section 2

Table 2.1 Enhanced management and control features

| Feature | Adjustment factor |
|---|-------------------|
| Automatic monitoring and targeting with alarms for out-of-range values ¹ | 0.050 |
| Power factor correction to achieve a whole building power factor > 0.90 ² | 0.010 |
| Power factor correction to achieve a whole building power factor > 0.95 ² | 0.025 |
| Notes: <ol style="list-style-type: none"> 1. This means a complete system that measures, records, transmits, analyses, reports and communicates meaningful energy management information to enable the operator to manage the energy the system uses. A Building Automation and Control System specified following paragraphs 6.66 to 6.73 would meet this definition. 2. The adjustment factor can be applied only if the whole building power factor is corrected to achieve the value in this table (>0.90 or >0.95). The two levels of power factor correction are alternative values, not additive. | |

Achieving the Target Primary Energy Rate and Target Emission Rate

2.10 Provided the building satisfies the minimum standards for fabric set out in Section 4, the designer can achieve the **Target Primary Energy Rate** and **Target Emission Rate** by using any combination of the following.

- Fabric energy efficiency.
- Efficient building services.
- Low and zero carbon technologies integrated in an appropriate mix.

Note: The **Target Primary Energy Rate** and **Target Emission Rate** are not likely to be met by using the minimum standards for fabric set out in **Section 4** alone.

Special considerations when calculating Building Primary Energy Rate and Building Emission Rate

2.11 Special considerations apply to certain classes of building. These building types include all of the following.

- Buildings with low energy demand, follow paragraphs 2.11 to **2.16**.
- Modular and portable buildings with a planned service life of more than two years (at one or more sites), follow paragraphs **2.17 to 2.25**.
- Swimming pools, follow paragraph **2.26**.
- Shell and core developments, follow paragraphs **2.27 to 2.31**.
- Industrial sites, workshops and non-residential agricultural buildings other than those with low energy demand, follow paragraph **2.32**.

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Note: *Industrial sites, workshops and non-residential agricultural buildings with low energy demand and buildings with a planned service life of less than two years are exempt from the [energy efficiency requirements](#). See paragraph 0.11.*

Buildings with low energy demand

- 2.12** Buildings with low energy demand are **those** buildings or parts of buildings, which are not exempt from the [energy efficiency requirements](#) for reasons outlined in Section 0, where any of the following apply.
- [Fixed building services](#) for heating and/or cooling are not provided.
 - [Fixed building services](#) for heating and/or cooling are provided only to heat or cool a localised area rather than the entire enclosed volume of the space concerned (e.g. localised radiant heaters at a workstation in a generally unheated space).
 - [Fixed building services](#) are used to heat space in the building to temperatures that are substantially less than those normally provided for human comfort (e.g. to protect a warehouse from frost).
- 2.13** A [Target Primary Energy Rate](#), [Building Primary Energy Rate](#), [Target Emission Rate](#) and [Building Emission Rate](#) should be calculated **for non-exempt buildings with low energy demand**. Zones **that** correspond to the definitions in paragraph 2.11 should be modelled as outlined in the *National Calculation Methodology Modelling Guide* [paragraph 122](#) as ‘unconditioned’, i.e. not served by a space heating or space cooling system.
- 2.14** For a building with low energy demand both of the following apply:
- Every [fixed building service](#) that is installed should meet the energy efficiency standards in **Section 5** and **6**.
 - The [building envelope](#) should be insulated to a degree that is reasonable in the particular case. If some general heating is provided, as in paragraph [2.11c](#), then no part of the opaque fabric should have a [U-value](#) **higher** than $0.7 \text{ W}/(\text{m}^2\cdot\text{K})$.
- 2.15** If part of a building with low energy demand is both:
- partitioned off
 - heated normally
- (for example, an office area in an unheated warehouse), then the separately heated area should be treated as a separate building **or zone** and the normal procedures for demonstrating compliance **with the energy efficiency requirements of the Building Regulations** should be followed.

Section 2

- 2.16** If a building **that had** low energy demand **no longer has** low energy demand, **consequential improvements** may need to be made in some circumstances. See **Section 12**.
- 2.17** If a building or part of a building with low energy demand was designed as a shell and core building, and first **fit-out work** results in it no longer being classed as **having** low energy demand (in line with paragraph **2.11**), then normal procedures for demonstrating compliance **with the energy efficiency requirements of the Building Regulations** should be followed.

Modular and portable buildings with a planned service life of more than two years

- 2.18** Placing an existing module on a new site is considered by the Building Regulations to be the construction of a new building
- 2.19** Special considerations apply to modular and portable buildings with a planned service life of more than two years.
- For modular and portable buildings at **one** location, follow paragraphs **2.19 to 2.21**.
 - For modular and portable buildings intended for use at more than one location, for example under hire agreements, follow paragraphs **2.22 to 2.25**.

Buildings at one location

- 2.20** Modular and portable buildings with a planned service life of more than two years at **one** location should be shown to comply with the **energy efficiency requirements**.
- 2.21** If more than 70% of the external envelope of this type of building will be created from sub-assemblies manufactured before the date when this Approved Document came into force, the **Target Primary Energy Rate** and **Target Emission Rate** should be adjusted by the relevant factors from Table 2.2.

Note: *One way of demonstrating the date of manufacture of each sub-assembly is by relating the serial number to the manufacturer's records.*

Section 2

2.22 After a modular building is manufactured, any later work on a module should meet the standards in this document, treating it as work on an existing building as follows.

- i. Fabric elements that will be refurbished or replaced in modular sub-assemblies should meet the minimum standards given in **Section 4**.
- ii. Fixed building services elements that will be replaced in modular sub-assemblies should meet the minimum standards in **Section 5** and **6**.

Table 2.2 Multiplying factors for Target Primary Energy Rate and Target Emission Rate for modular and portable buildings with a service life of more than 2 years at one location

| Date of manufacture of 70% of modules making up the external envelope | Target Primary Energy Rate multiplying factor | Target Emission Rate multiplying factor |
|---|---|---|
| After the date when this approved document came into force | 1.00 | 1.00 |
| Between 15 June 2022 and the date when this approved document came into force | 1.00 | 1.00 |
| Between 6 April 2014 and 14 June 2022 | 1.30 | 1.30 |
| Between 1 Oct 2010 and 5 April 2014 | 1.40 | 1.40 |
| Between 6 April 2006 and 30 Sept 2010 | 1.67 | 1.67 |
| Before 6 April 2006 | 1.67 | 1.67 |

Buildings at more than one location

2.23 Modular and portable buildings with a planned service life of more than two years but with an intended time of use in one location of less than two years should be shown to comply with the energy efficiency requirements. An example of this type of building is a modular or portable building for short term hire to multiple locations.

Note: An example of evidence that the planned time of use in the given location is less than two years is the hire agreement for the unit.

Section 2

2.24 For a modular or portable building of the type described in paragraph 2.22, the Target Primary Energy Rate, Building Primary Energy Rate, Target Emission Rate and Building Emission Rate should be calculated when the portable building or its modular components are first constructed. The calculation can be based on a standard generic configuration of modules.

Whenever the building is moved to a new location, in which its intended time of use is less than two years, these calculations can be provided as evidence that the energy efficiency requirements are met. The supplier should provide all the following in writing.

- a. Details of the calculation.
- b. Confirmation that the modules as provided meet or exceed the energy standards of the elements of the generic module on which the calculation was based.
- c. Confirmation that the activities assumed in the generic module are reasonably representative of the planned use of the actual module.

2.25 If the planned time of use of a modular or portable building in one location is less than two years, the only practical heating technology may be electric resistance heating. In such cases, the notional building will use electric resistance heating.

2.26 If more than 70 per cent of the external envelope of this type of building will be created from sub-assemblies manufactured before the date when this Approved Document came into force, the Target Primary Energy Rate and Target Emission Rate should be adjusted by the relevant factors from Table 2.3.

Note: One way to show the date of manufacture of each sub-assembly is by relating the serial number to the manufacturer's records.

Section 2

Table 2.3 Multiplying factors for Target Primary Energy Rate and Target Emission Rate for modular and portable buildings with a planned service life of more than 2 years but intended time of use at one location of less than 2 years

| Date of manufacture of 70% of modules making up the external envelope | Target Primary Energy Rate multiplying factor | Target Emission Rate multiplying factor |
|---|---|---|
| After the date when this approved document come into date | 1.00 | 1.00 |
| Between 15 June 2022 and the date when this approved document came into force | 1.00 | 1.00 |
| Between 6 April 2014 and 14 June 2022 | 1.30 | 1.30 |
| Between 1 Oct 2010 and 5 April 2014 | 1.40 | 1.40 |
| Between 6 April 2006 and 30 Sept 2010 | 1.67 | 1.67 |
| Before 6 April 2006 | 2.03 | 2.03 |

Swimming pool basins

2.27 When calculating the Building Primary Energy Rate and Building Emission Rate for a building with a swimming pool, the thermal performance of the pool basin should not be included. Instead, the Building Primary Energy Rate and Building Emission Rate should be calculated as if the area covered by the pool was replaced with the equivalent area of floor with the same U-value as the pool surround.

Shell and core developments

2.28 If a building is offered to the market as a shell for fit-out work by the incoming occupier, the developer should calculate a design-stage Target Primary Energy Rate, Building Primary Energy Rate, Target Emission Rate and Building Emission Rate. These calculations should be submitted to the Building Control Body and be based on a realistic fit-out which achieves the energy efficiency requirements.

Section 2

2.29 If some systems are not installed when a building is put on the market, reasonable assumptions should be made **when calculating** the **Building Primary Energy Rate** and **Building Emission Rate** and **in the** model for the efficiencies of services that will be installed during first **fit-out work**. The specification provided to the **Building Control Body** should **give all** of the following.

- a. Details of the services (including any on-site electricity **generation**) not provided in the base build.
- b. The efficiency values assumed for these services.
- c. A statement on how access **will be provided** to install any services, including on-site electricity generation, during first **fit-out work**.

2.30 **When the base building in a** shell and core development **is completed**, the as-built **Target Primary Energy Rate**, **Building Primary Energy Rate**, **Target Emission Rate** and **Building Emission Rate** **should be calculated** based only on the building and systems as constructed. The fit-out areas should be assumed to be conditioned to temperatures appropriate to their designated use, but no associated energy demand included.

2.31 If an incoming occupier does first **fit-out work** on all or part of a building in a shell and core development by providing or extending fixed services for any of the following.

- a. Heating.
- b. Hot water.
- c. Air-conditioning.
- d. Mechanical **ventilation**.

then a **Target Primary Energy Rate**, **Building Primary Energy Rate**, **Target Emission Rate** and **Building Emission Rate** **should be submitted** to the **Building Control Body** **when work is complete** to **show** compliance **with the energy efficiency requirements of the Building Regulations** for the part of the building covered by the **fit-out work**.

Note: *Photographic evidence must be provided for the **fit-out work** for each individual fit-out unit.*

Section 2

2.32 If **fit-out work** does *not* include providing or extending any of the fixed services for any of the following:

- a. Heating.
- b. Hot water.
- c. Air-conditioning.
- d. Mechanical ventilation.

then any lighting systems that are installed should be at least as efficient as those assumed in the shell developer's initial submission.

NOTE: Paragraph 9.12 outlines requirements for the building log book to be completed for shell and core developments when first fit-out work takes place.

Industrial sites, workshops and non-residential agricultural buildings other than those with low energy demand

2.33 Special considerations may apply to industrial sites, workshops and non-residential agricultural buildings, if the *National Calculation Methodology Modelling Guide* cannot adequately account for the building's use. For example, if using the *National Calculation Methodology Modelling Guide* would lead to negative impacts on cost-effectiveness and/or significant technical risk.

Section 3

Section 3

Note for consultation: *Section 3 of this approved document on considering high-efficiency alternatives has been removed in line with the proposal to revoke regulations 25A and 25B.*

DRAFT

Section 3

Requirement L1(a): Limiting heat gains and losses

This section deals with the requirements of Part L1(a) of Schedule 1 to the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

| Requirement | Limits on application |
|--|-----------------------|
| <p>Schedule 1 – Part L Conservation of fuel and power and minimisation of greenhouse gas emissions</p> <p>L1. Reasonable provision shall be made for the conservation of fuel and power and the minimisation of greenhouse gas emissions in buildings by—</p> <p>(a) limiting heat gains and losses—</p> <p>(i) through thermal elements and other parts of the building fabric; and</p> <p>(ii) from pipes, ducts and vessels used for space heating, space cooling and hot water services;</p> <p>(b) providing fixed building services which—</p> <p>(i) are energy efficient;</p> <p>(ii) have effective controls; and</p> <p>(iii) are commissioned by testing and adjusting as necessary to ensure they use no more fuel and power than is reasonable in the circumstances.</p> | |

Section 3

Intention

In the Welsh Minister's view, requirement L1(a) is met in a new building by achieving both of the following.

- a. Limiting unwanted heat *losses* from the building by meeting the standards for all of the following.
 - i. The building fabric, including walls, floors, roof, windows and openings - paragraphs 4.1 to 4.6 and paragraphs 4.9 to 4.14.
 - ii. **Airtightness** – the required **air permeability** from table 4.1
 - iii. The pipework and services – paragraphs 4.19 to 4.22.
- b. Limiting unwanted heat *gains* to the building, throughout the year, through any of the routes listed in point a. as set out in **Section 4** and specifically for new buildings - paragraphs 4.16 to 4.18.

In the Welsh Minister's view, requirement L1(a) is met for the work being done to an existing building by achieving both of the following, where relevant to the work being done.

- a. Limiting unwanted heat *losses* from the building by meeting the standards for all of the following.
 - i. Any building fabric to which building work is being carried out, including walls, floors, roof, windows and openings – paragraphs 4.1 to 4.14. Further guidance is given in the following sections.
 - For new elements, replacement elements and extensions – **Section 10**.
 - For renovated elements, retained elements, a **change to energy status** and a **material change of use** – **Section 11**.
 - ii. Any work which might result in making airtightness worse – paragraph 4.15.
 - iii. Any pipework and services to which building work is carried out following paragraphs 4.19 to 4.22.
- b. Limiting unwanted heat *gains* to the building, throughout the year, through any of the routes listed in point (a) as set out in **Section 4**.

Note: *If work includes an extension to an existing building, initial provision of **fixed building services**, or an increase in the installed capacity of **fixed building services**, **consequential improvements** may be required - **Section 12**.*

Section 4

Section 4

Limiting heat gains and losses

U-values

- 4.1** **U-values** should be calculated using the methods and conventions set out in the Building Research Establishment's *BR 443*. **U-values** should be for the whole **thermal element** (e.g. in the case of a window the combined performance of the glazing and the frame).
- 4.2** The **U-value** of a window should be calculated for one of the following.
- Calculated using the actual size and configuration of the window.
 - For windows in buildings similar to dwellings, calculated for a standard window 1.23m ($\pm 25\%$) wide \times 1.48m (-25%) high and the actual configuration of the window.
 - For windows in buildings similar to dwellings, calculated for a standard window 1.23m ($\pm 25\%$) wide \times 1.48m (-25%) high and one of the following standard configurations. Standard configurations should not be used for commercial windows.
 - For a casement window, a central vertical divider with one opening light and one fixed light.
 - For a vertical sliding sash window, a central horizontal divider with two opening lights.
 - For a roof window, no divider.
 - Measured using the hot-box method as set out in BS EN ISO 12567-1 for windows and BS EN ISO 12567-2 for roof windows.
 - Calculated using the standard window size, depending on the overall product area, and methodology as defined in BS EN 14351-1.

Note: For domestic-type **windows in buildings similar to dwellings if there are no test data or calculated performance values**, the default value from the **Standard Assessment Procedure** (table 6e) may be used.

NOTE FOR CONSULTATION: The consultation proposes the use of HEM replacing SAP. It is proposed to amend this text post consultation.

- 4.3** The **U-value** of a door should be calculated for either of the following.
- Calculated using the actual size and configuration of the door.

Section 4

- b. Calculated using one of the following standard sizes.
 - i. 1.23m ($\pm 25\%$) wide \times 2.18m ($\pm 25\%$) high, for doors $\leq 3.6 \text{ m}^2$.
 - ii. 2.00m ($\pm 25\%$) wide \times 2.18m ($\pm 25\%$) high, for doors $> 3.6 \text{ m}^2$.

NOTE: When a single U-value is calculated for a product range of doors, the configuration of the door chosen for the calculation should be the worst performing in the product range.

- c. Measured using the hot-box method as set out in BS EN ISO 12567-1.
- d. Calculated using the standard window size, depending on the overall product area, and methodology as defined in BS EN 14351-1.

- 4.4** To correctly assess whether an element meets the limiting U-value, the U-value must be calculated for the element in the appropriate plane – either horizontal or vertical. Windows and roof windows should have their U-values calculated based on a vertical position. Rooflights should have their U-values calculated based on a horizontal position. If the data available for the element is in the incorrect plane, its U-value should be adjusted according to the guidance in The Building Research Establishment's BR 443.

Note: These orientations should only be used when calculating U-values to check that they meet the limiting standards outlined in paragraphs 4.5 to 4.8 below. They should not be used in the energy calculations in Sections 1 and 2, where the U-value of each element is calculated based on the plane in which it is constructed or installed.

Limiting standards for new and replacement elements

- 4.5** New insulating elements should meet the limiting standards in Table 4.1. This includes all of the following.
- a. Elements in new buildings.
 - b. New elements in extensions to existing buildings.
 - c. New or replacement elements in existing buildings.

Guidance on when a new element in an existing building must meet the requirements in Table 4.1 is given in Section 10.

- 4.6** If windows or fully glazed pedestrian doors cannot meet the requirements of Table 4.1 in an existing building, because of the need to maintain the character of the building, either of the following should apply.

Section 4

- a. These fittings should have a maximum **centre pane U-value** of 1.2 W/(m².K).
- b. Single glazing should be supplemented with low-emissivity secondary glazing.

Table 4.1 Limiting U-values for new or replacement elements in new and existing buildings; and air permeability for new buildings

| Element type | New buildings: maximum U-value ¹ W/(m ² .K) or air permeability | Existing Buildings: New and replacement elements in existing buildings: maximum U-value ¹ W/(m ² .K) | |
|---|--|--|---------------------|
| | | Buildings that are essentially domestic in character ⁵ | All other buildings |
| Roof (flat roof) ² | 0.2 | 0.15 | 0.18 |
| Roof (pitched roof – insulation at rafter level) ² | 0.2 | 0.15 | 0.18 |
| Roof (pitched roof – insulation at ceiling level) | 0.2 | 0.15 | 0.15 |
| Wall ^{2,12} | 0.26 | 0.21 | 0.26 |
| Floor ^{3,13} | 0.22 | 0.18 | 0.22 |
| Swimming pool basin ⁴ | 0.25 | 0.25 | 0.25 |
| Windows ^{6,8,9} | 1.6 | 1.4 or Window Energy Rating band ⁷ B | 1.8 |
| Roof windows, curtain walling | 1.8 | 1.8 | 1.8 |
| Rooflights ^{10,11} | 2.2 | 2.2 | 2.2 |
| Pedestrian doors (including glazed doors) | 1.8 | 1.8 | 1.8 |
| Vehicle access and similar large doors | 1.3 | 1.5 | 1.5 |
| High-usage entrance doors | 3.0 | 3.5 | 3.5 |

| | | | |
|--------------------------------------|--|-----|-----|
| Roof ventilators (inc. smoke vents) | 3.0 | 3.5 | 3.5 |
| Air Permeability (for new buildings) | 8.0 m ³ / h.m ² @ 50Pa | - | - |

NOTE:

1. Area-weighted average values, except for new windows, rooflights and doors in existing buildings.
2. For dormer windows, 'roof' includes the roof parts of the windows, and 'wall' includes the wall parts (cheeks).
3. The **U-value** of the floor of an extension may be calculated using the exposed perimeter and floor area of either the whole enlarged building or the extension alone.
4. The **U-value** of a swimming pool basin (walls and floor) calculated according to **BS EN ISO 13370**.
5. For example, student accommodation, care homes and similar uses where the occupancy levels and internal heat gains are essentially domestic in character.
6. If other performance (e.g. wind load, safety, security or acoustic attenuation) requires thicker glass to be used, an equivalent window unit with standard thickness glazing should be shown to meet the required standard.
7. The methods for calculating Window Energy Rating are set out in the Glass and Glazing Federation's *Glazing Manual Data Sheet 2.3, Guide to the Calculation of Energy Ratings for Windows, Roof Windows and Doors*.
8. No maximum **U-value** is set for display windows and similar glazing. For new buildings, **however**, the impact **of windows and similar glazing** must be taken into account **when calculating primary energy** and CO₂ emissions.
9. In buildings with high internal heat gains, the average **U-value** for windows can be **higher than** the values given above if this can be shown to be an appropriate way of reducing overall CO₂ emissions and **primary energy**. However, **individual** values should be no higher than 2.7 W/(m².K).
10. **U-values** for **rooflights** or **rooflight-and-kerb assemblies** should be based on the developed surface area of the **rooflight** (U_d values), which is often greater than the area of the roof opening. Further guidance on U_d values is given in the Building Research Establishment's BR 443 and the National Association of Rooflight Manufacturers' Technical Document **NTD02.1**.
11. The limiting value for rooflights also applies to kerbs that are supplied as part of a single rooflight-and-kerb assembly sourced from the same supplier and for which the supplier can provide a combined U_d -value for the assembly. An upstand built on site should have a maximum U-value of 0.35W/m².K.
12. If meeting such a standard in an existing building would reduce by more than 5% the internal floor area of the room bounded by the wall, a lesser provision may be appropriate.
13. If meeting such a standard in an existing building, would create significant problems in relation to adjoining floor levels, a lesser provision may be appropriate.

Section 4

Limiting standards for renovated and retained elements

4.7 Existing elements that are being renovated or retained may need to meet the limiting standards in Table 4.2. The following elements should meet the standards includes both of the following.

- a. Thermal elements that are being renovated in existing buildings. Renovated elements should achieve or better the U-values in Table 4.2, column (b). Renovation of a thermal element is defined in Section 11.
- b. Elements that are being retained in existing buildings, following a material change of use or change to energy status (see Section 11). Retained elements with a U-value higher than (worse than) the threshold value in Table 4.2, column (a), should be upgraded to achieve (or better) the U-values in Table 4.2, column (b). For all retained thermal elements not listed in Table 4.2, expert advice should be sought to determine an appropriate improved U-value.

Section 11 should also be referred to.

Note: When renovating thermal elements, the work should comply with all the requirements in Schedule 1, but particular attention should be paid to Parts B, F and J.

Note: A retained thermal element can be:

- an existing element that becomes a thermal element where previously it was not (for example, in an existing building where an internal wall is removed so that a previously unconditioned store room with an external wall becomes a cellular office), or
- an existing thermal element in a building that is subject to a material change of use (for example a thermal element in a dwelling which is to be converted and used a public building)

Note: Where the suitability of a retained thermal element needs to be assessed prior to being upgraded or where it is recommended that expert advice be sought, the person carrying out this work should be appropriately trained in risk assessment and management. For buildings and elements that are domestic in character, an example may be a Retrofit Coordinator following procedures given in PAS 2030/2035:2019 - Retrofitting dwellings for improved energy efficiency – Specification and guidance. For all other buildings and specialist elements not covered by Table 4.2, an example may be a Retrofit Lead Professional following procedures given in PAS 2038:2021 – Retrofitting non-domestic buildings for improved energy efficiency – Specification.

4.8 If achieving the U-value in Table 4.2, column (b) is not economically, functionally or technically feasible, the thermal element should be upgraded to as close as possible to the U-values given in Table 4.2 column (a).

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Note: *Technically and functionally feasible. An energy efficiency measure is not deemed to be technically or functionally feasible if the thickness of insulation needed to achieve the U-values set out in Table 4.2 column (b) would:*

- a. *reduce the internal floor area of a room by more than 5 per cent; or*
- b. *cause significant problems with adjoining floor levels; or*
- c. *create insufficient headroom; or*
- d. *could not be supported by the existing structure.*

In such cases, the choice of insulation should be based on the best thermal performance that is practicable to achieve a U-value as close as possible to the U-values given in Table 4.2 column (a). In cases of insufficient headroom, the depth of the insulation plus any required air gap should be at least equal to the depth of the rafters.

Generally, a **thermal element** once upgraded should not be worse than $0.7 \text{ W/(m}^2\text{.K)}$. A lesser standard than this may be acceptable, for example, in order to comply with Part C of the Building Regulations. In particular, the protection from the harmful effects of interstitial and surface condensation.

Note: *Economically feasible. The definition of whether an energy efficiency measure is economically feasible is provided in Appendix A.*

Table 4.2 Limiting U-values for existing elements in existing buildings

| Element | U-value ¹ W/(m ² .K) | |
|---|--|--------------|
| | (a) Threshold | (b) Improved |
| Pitched roof – insulation at ceiling level ² | 0.35 | 0.16 |
| Pitched roof – insulation at rafter level ² | 0.35 | 0.18 |
| Flat roof or roof with integral insulation ² | 0.35 | 0.18 |
| Wall ² – cavity insulation ^{3,4} | 0.70 | 0.55 |
| Wall ² – external ⁵ or internal insulation ⁶ | 0.70 | 0.30 |
| Floors ⁷ | 0.70 | 0.25 |

NOTES:

- 1 Area-weighted average values.
- 2 For dormer windows, 'roof' includes the roof parts of the window, and 'wall' includes the wall parts (cheeks).
- 3 Where existing wall cavities are unfilled, they should be insulated (where suitable) to achieve the improved U-value in column (b). Prior to installing cavity wall insulation, the wall should be assessed to ensure its condition, construction type, and location are suitable for insulating by this method. Where the assessment identifies a significant risk (e.g. for sites exposed to driving rain) the wall is exempt from meeting the improved U-value in column (b) using only this method. In such cases, other methods of insulation should be considered, e.g. internal or external wall insulation.
- 4 Where existing wall cavities are partially insulated, they are exempt from meeting the improved U-value in column (b). The air gap on the cold side of the existing insulation should not be compromised through the application of additional insulation (unless expert advice is sought) as this may present a moisture risk.
- 5 If a wall is suitable for the application of external wall insulation, the improved U-value in column (b) should be achieved provided suitable specifications have been followed, such as those published by SWIGA (Solid Wall Insulation Guarantee Agency): *External wall insulation specification for weathering and thermal bridge control*. A wall may be suitable to receive external wall insulation if it is of solid construction or has fully filled and insulated cavities. Cavity walls that are uninsulated or partially insulated should be assumed as not suitable for the application of external wall insulation (unless expert advice is sought).
- 6 Where internal wall insulation is intended, the improved U-value in column (b) should be achieved. The wall should be assessed to ensure it is suitable for insulating by this method, which should include a moisture risk assessment.
- 7 The U-value of the floor of an extension may be calculated using the exposed perimeter and floor area of either the whole enlarged building, or the extension alone.

Continuity of insulation

4.9 In new and existing buildings, both of the following apply.

- a. The insulation is reasonably continuous across newly built elements.
- b. Thermal bridging, including at the party wall, should be reasonably limited.

Note: Any solution to edge sealing or thermal bridging in new buildings should take particular account of Part E (noise) of the Building Regulations.

4.10 To avoid air movement within thermal elements in new and existing buildings, either of the following measures should be implemented.

- a. The insulation layer should abut the air barrier at all points across newly built elements.
- b. The space between the air barrier and the insulation layer should be filled with solid material.

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4.11 Thermal bridging should be addressed in the design and construction of a building by one of the following.

- a. Using construction joint details calculated by a person with suitable expertise and experience using both of the following.
 - i. The guidance set out in The Building Research Establishment's *BR 497*.
 - ii. a process flow sequence that has been provided to the Building Control Body indicating the way in which the detail should be constructed.

Construction joint details can then be used to calculate the Building Primary Energy Rate and Building Emission Rate.

- b. Using construction joints without quantifying the thermal bridge values. The values for generic linear thermal bridge values given in The Building Research Establishment's *Information Paper 1/06* and increased by 0.04 W/(m·K) or 50%, whichever is greater, should be used to calculate the Building Primary Energy Rate and Building Emission Rate.

Note: Evidence of suitable expertise and experience for calculating linear thermal transmittance would be to demonstrate all of the following:

- i. the person has been trained in the software used to carry out the calculation
- ii. the person has applied that model to the example calculations in the Building Research Establishment's *Report BR 497*
- iii. the person has achieved results within the stated tolerances.

4.12 To calculate linear thermal transmittances and temperature factors in support of the approaches in paragraph 4.11a, the guidance in the Building Research Establishment's *Report BR 497* should be followed. The construction details specified should achieve a temperature factor that is greater than or equal to that set out in the Building Research Establishment's *Information Paper 1/06*.

4.13 To support the approaches in paragraph 4.11a, the builder should demonstrate to the Building Control Body that an appropriate system of site inspection is in place to give confidence that the construction procedures achieve the required standards.

4.14 When thermal elements are replaced or renovated, a report should be produced, signed by a suitably qualified person which confirms all of the following.

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- a. Appropriate design details and building techniques have been specified.
- b. The specified details, as constructed, provide adequate protection against surface condensation using the guidance in the Building Research Establishment's *Information Paper 1/06* and *BR 497*.

Airtightness in existing buildings

4.15 When carrying out work in existing buildings, care should be taken to reduce unwanted heat loss through air infiltration by doing all of the following:

- a. When installing pipework or services, taping and sealing around openings and services penetrations.
- b. When installing or renovating **thermal elements**, the element should be draft-proofed and air-leakage gaps should be filled.
- c. When installing **controlled fittings**, ensuring that the **controlled fitting** is well fitted and reasonably draft-proof.

Note: Particular attention should be paid to **Approved Document F** and **Approved Document J** when making an existing building more airtight.

Limiting the effects of solar gains in summer

4.16 In certain residential type buildings (including some buildings which are categorised as 'buildings other than dwellings'), solar gains should be limited in summer in accordance with Approved Document O (Mitigation of overheating risk). The buildings in scope are defined in Table 0.1 of Approved Document O.

4.17 For all buildings not covered by paragraph 4.16, the following applies, irrespective of whether the building is air-conditioned. For each space in the building that is occupied or mechanically cooled, the solar gains through the glazing - aggregated from April to September inclusive – should be no greater than would occur through the relevant reference glazing systems in Table 4.3. The **g-value** should be calculated according to **BS EN 410**. In this context, an occupied space means a space that is intended to be occupied by the same person for a substantial part of the day. This excludes circulation spaces and other areas of transient occupancy, such as toilets.

The intention is to limit solar gains during the summer, in order to either:

- a. reduce the need for air-conditioning; or
- b. reduce the capacity of any air-conditioning system that is installed.

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Table 4.3 Reference glazing systems for calculating solar gain

| Type of space (as defined in the National Calculation Methodology database) | Average zone height | Glazing location for reference space | Glazing area for reference space | Framing factor for reference space | Glazing g-value for reference space |
|--|---------------------|--------------------------------------|----------------------------------|------------------------------------|-------------------------------------|
| Side-lit | Any | East-facing façade | Full-width to a height of 1m | 10% | 0.48 |
| Top-lit | ≤6m | Roof | 10% of roof area ¹ | 25% | 0.55 |
| | >6m | Roof | 10% of roof area ¹ | 15% | 0.46 |
| Notes: 1. 'Roof area' determined from the inside of the space looking out. | | | | | |

Limiting heat losses from building services**Direct hot water and heating pipework**

4.18 Hot water and heating pipework should be insulated in all areas inside and outside the building unless it can be shown that the heat is 'always useful'. Insulation should be reasonably continuous including at bends, T-branches, wall brackets and around any obstruction.

4.19 Insulation should be designed so that the permissible heat losses in **BS 5422** for hot water and heating services in non-domestic buildings are not exceeded. For low temperature systems, meeting the standards in Table 4.4 is one way of demonstrating that heat losses will not exceed those given in **BS 5422**. For domestic hot water systems, meeting the standards in Table 4.5 is one way of demonstrating that heat losses will not exceed those given in **BS 5422**.

4.20 Insulation thickness should be calculated in accordance with **BS EN ISO 12241**.

Note: in most cases, manufacturers will be able to supply information and required thicknesses for their products to comply with heat loss standards in paragraph 4.19. However, Tables 4.4 and 4.5 give indicative thicknesses for typical applications.

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4.21 Heating pipework insulation on building heat distribution systems should meet the standards in one of the following, as applicable.

- a. For communal heat networks and new buildings that contain multiple dwellings that are connected to a district heat network, the minimum insulation thicknesses for building heat distribution systems should follow CIBSE CP1 Heat Networks: Code of Practice.

NOTE: The thicknesses given in CIBSE CP1 Heat Networks: Code of Practice are minimum thicknesses and project specific calculations should be carried out to justify the insulation specification, in accordance with CIBSE CP1 Heat Networks: Code of Practice.

- b. For other types of new buildings, not covered by 4.21(a), connected to a district heat network, the insulation thicknesses on building heat distribution systems should follow BS 5422.

Table 4.4 Minimum thickness of pipework insulation for low temperature hot water space heating applications in non-domestic buildings

| Nominal internal pipe diameter (mm) | Minimum insulation thickness (mm) for low temperature hot water systems ^{1,2,3} | |
|---|--|---|
| | Thermal conductivity (λ) = 0.025W/m.K | Thermal conductivity (λ) = 0.035W/m.K |
| Less than or equal to 25 | 20 | 30 |
| Less than or equal to 40 | 25 | 35 |
| Less than or equal to 100 | 30 | 45 |
| Notes: 1. Thicknesses apply to low-emissivity faced insulation. 2. Base level insulation thicknesses designed to achieve permissible heat losses given in BS 5422 for heating systems at 95°C or less. 3. For other circumstances (e.g. other thermal conductivities, other pipe diameters and hot water systems at other temperatures) refer to BS 5422. | | |

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Table 4.5 Minimum thickness of pipework insulation for domestic hot water services in non-domestic buildings

| Nominal internal pipe diameter (mm) | Minimum insulation thickness (mm) for low temperature hot water services ^{1,2,3} | |
|--|---|---|
| | Thermal conductivity (λ) = 0.025W/m.K | Thermal conductivity (λ) = 0.035W/m.K |
| Less than or equal to 10 | 15 | 25 |
| Less than or equal to 20 | 20 | 25 |
| Less than or equal to 40 | 25 | 30 |
| Less than or equal to 100 | 30 | 40 |
| Notes: | | |
| 1. Thicknesses apply to low-emissivity faced insulation. | | |
| 2. Base level insulation thicknesses designed to achieve permissible heat losses given in BS 5422 for hot water services at 60°C. | | |
| 3. For other circumstances (e.g. other thermal conductivities and other pipe diameters) refer to BS 5422 . | | |

Cooling Pipework

- 4.22** Cooling pipework should be insulated along its whole length. Control against heat gain should be maximised and heat gain to uninsulated pipes permitted only where the cooling load of the distribution pipework is less than 1% of the total load.
- 4.23** Insulation should be designed so that the maximum permissible heat gains in **BS 5422** are not exceeded.
- 4.24** Provision should be made to control condensation, by following **BS 5422**.

Insulating ductwork

- 4.25** Ductwork that carries warm or cold air should be insulated throughout its whole length to achieve heat transfer no greater than that given in Table 4.6. Meeting the indicative insulation thicknesses which are also given in Table 4.6 is one way of demonstrating that the heat transfer value has not been exceeded.
- Condensation should also be controlled by following **BS 5422**

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Table 4.6 Maximum heat losses and gains for ducts delivering air for heating and/or cooling

| | Heating duct ^{1a} | Cooling or dual-purpose duct ^{1b} |
|--|----------------------------|--|
| Heat transfer (W/m ²) | 16.34 | -6.45 |
| Indicative insulation thickness (mm) ^[2] | 29 | 50 |
| NOTES: 1. Insulation thicknesses should be calculated according to BS EN ISO 12241 using the following standardised assumptions: a) Horizontal duct at 35°C, with 600 mm vertical sidewall in still air at 15°C b) Horizontal duct at 13°C, with 600 mm vertical sidewall in still air at 25°C 2. Thicknesses apply to low-emissivity faced insulation with a thermal conductivity of 0.035W/(m·K) or lower. For other insulation types, consult BS 5422 . | | |

Domestic hot water storage vessels

4.26 Domestic hot water storage vessels should meet either of the following.

- Maximum heat losses in Table 4.7.
- Maintenance consumption values in **BS EN 89**, for gas-fired storage water heaters.

Table 4.7 Maximum heat losses from domestic hot water storage vessels^{1,2}

| Nominal volume / litres | Heat loss / kWh/24h | Nominal volume / litres | Heat loss / kWh/24h |
|---|---------------------|-------------------------|---------------------|
| 200 | 2.1 | 900 | 4.5 |
| 300 | 2.6 | 1000 | 4.7 |
| 400 | 3.1 | 1100 | 4.8 |
| 500 | 3.5 | 1200 | 4.9 |
| 600 | 3.8 | 1300 | 5.0 |
| 700 | 4.1 | 1500 | 5.1 |
| 800 | 4.3 | 2000 | 5.2 |
| NOTES: 1. For maximum heat losses from vessels with a storage volume less than 200 litres, see BS EN 15450 . 2. The heat loss from electrically-heated cylinders should not exceed either of the following, where V is the volume in litres: a. point-of-use electrically-heated cylinders: $1.28 \times (0.2 + 0.051V^{2/3})$. b. local electrically-heated cylinders: $1.28 \times (0.2 + 0.051V^{2/3})$. | | | |

Section 4

Requirement L1(b)(i) and (ii): Fixed building services efficiency and controls

This section deals with the requirements of Part L1(b)(i),(ii) and L2 of Schedule 1 to the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

Schedule 1 – Part L Conservation of fuel and power and minimisation of greenhouse gas emissions

L1. Reasonable provision shall be made for the conservation of fuel and power and the minimisation of greenhouse gas emissions in buildings by—

- (a) limiting heat gains and losses—
 - (i) through **thermal elements** and other parts of the building fabric; and
 - (ii) from pipes, ducts and vessels used for space heating, space cooling and hot water services;
- (b) providing fixed building services which—
 - (i) are energy efficient;
 - (ii) **minimise greenhouse gas emissions;**
 - (iii) **have effective controls;** and
 - (iiii) are commissioned by testing and adjusting as necessary to ensure they use no more fuel and power than is reasonable in the circumstances.

On-site generation of electricity

L2. Where a system for on-site electricity generation is installed—

- (a) reasonable provision must be made to ensure that—
 - (i) the system and its electrical output are appropriately sized for the site and available infrastructure;
 - (ii) the system has effective controls; and
- (b) it must be commissioned by testing and adjusting as necessary to ensure that it produces the maximum electricity that is reasonable in the circumstances.

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Intention

In the Welsh Minister's view, requirement **L1(b)(i), (ii), (iii) and L2** are met in a new building by providing:

- a. **fixed building services** meet the minimum efficiencies in **Section 6**.
- b. controls to **fixed building services** that both:
 - i. meet the general controls for heating systems in paragraphs 5.8 to 5.13
 - ii. meet system specific controls in **Section 6**.
- c. Any on-site electricity generation is both appropriately sized and has controls.

In the Welsh Minister's view, Requirement **L1(b)(i), (ii), (iii) and L2** are met for work in existing buildings by achieving all of the following.

- a. Any **fixed building services** installed meet the minimum efficiencies in **Section 6** and meet the criteria in paragraph 5.4.
- b. any **fixed building services** installed have controls that both:
 - i. meet the general controls for heating systems in paragraphs 5.8 to 5.13
 - ii. meet standards for system specific controls in **Section 6**.
- c. Any on-site electricity generation is both appropriately sized and has controls.

Section 5

Section 5

Carbon and energy performance of building services – general guidance

New building services

- 5.1** For each new **fixed building service**, in a new or existing building, the efficiency of the service should be no lower than the value in **Section 6**. If a proposed service is not covered in **Section 6**, the service should be **shown to be** no less efficient than a comparable service that is covered.
- 5.2** Both of the following apply to the efficiency claimed for a **fixed building service**.
- The efficiency should be based on the appropriate test standard set out in **Section 5** or **6**.
 - The test data should be certified by a **conformity assessment body accredited by UKAS to carry out this work**
- 5.3** For heating systems and cooling systems, paragraphs **5.11 to 5.19** should be followed, in addition to system specific advice in **Section 6**.

New building services in new buildings

- 5.4** For heating and hot water systems in new buildings one of the following should apply.
- The fuel used for each service should have both of the following.
 - A **carbon emissions factor**, as listed in the consultation National Calculation Methodology Modelling Guide, of less than or equal to 0.086 kgCO₂/kWh
 - A **primary energy factor**, as listed in the consultation National Calculation Methodology Modelling Guide, of less than or equal to 1.969 kWhPE/kWh.
 - The service should be provided by a **district heat network**.

NOTE: *If a heating or hot water system is able to use more than one type of fuel, then the assessment in paragraph 5.4(a) should be made using the fuel with the greatest emissions factor.*

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5.5 Backup heating and hot water systems should meet the standard in paragraph 5.4(a) unless both of the following conditions are met.

- a. There is no suitable low carbon alternative to provide backup heating or hot water.
- b. The failure of primary heating or hot water systems would present either:
 - i. a significant life safety risk
 - ii. a significant risk to the operation of **critical national infrastructure**.

Replacement building services in existing buildings

5.6 A replacement **fixed building service** should be at least as efficient as the value in **Section 6** and should comply with either of the following.

- a. If the service uses the same fuel as the service being replaced, it should have an efficiency **that is not lower** than that of the service being replaced.
- b. If the service uses a different fuel than the service being replaced, it should both:
 - i. not produce more CO₂ emissions per kWh of **delivery energy** than the **service** being replaced, and
 - ii. not have a higher **primary energy** demand per kWh of **delivered energy** than the **service** being replaced.

Note: If the efficiency of the appliance being replaced is unknown, this should be established in line with the hierarchy in Appendix E.

Worked example:

Replacing an old oil-fired boiler that has emissions of 0.319kg CO₂/kWh and primary energy of 1.180kWh_{PE}/kWh at 85% efficiency with an LPG boiler that has emissions of 0.240kg CO₂/kWh and primary energy of 1.104kWh_{PE}/kWh) at 93% efficiency.

CO₂ emissions

Oil-fired boiler: $0.319/0.85 = 0.375$ kgCO₂/kWh

LPG boiler: $0.240/0.93 = 0.258$ kgCO₂/kWh

Primary energy

Oil-fired boiler: $1.180/0.85 = 1.388$ kWh_{PE}/kWh

Biomass boiler: $1.104/0.93 = 1.188$ kWh_{PE}/kWh

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The **new LPG** boiler has both lower CO₂ emissions and **primary energy** than the **oil-fired** boiler being replaced, and therefore complies **with paragraph 5.4**. The **new boiler** is also at least as efficient as the minimum efficiency set out in Section 6.

- 5.7** If **renewable technology** such as a wind turbine or photovoltaic array is being replaced, the new system should have a **kWp** output that is at least that of the original installation. **For further guidance on replacing on-site electricity generation systems, see Section 6.**
- 5.8** When a new **heating appliance** **is installed** in an existing building, the heating system after the work is complete should have the following controls.
- Timing.
 - Temperature.
 - Where appropriate and technically feasible, **weather compensation**.
- 5.9** For heating systems that are being replaced, **both of the following apply.**
- Paragraphs **5.11 to 5.14** should be followed, in addition to system specific guidance in **Section 6**.
 - Facilitating future connections to any local **district heat networks** **should be considered** (e.g. providing capped off connections in pipework to allow a later connection to a **district heat network**).
- 5.10** If work involves providing or extending **fixed building services**, **both of the following apply:**
- Energy meters should be installed following paragraph **5.19**, and
 - Consequential improvements** may **be needed** (see **section 12**).

Sizing new and replacement space heating systems

- 5.11** The specification of space heating systems should be based on an appropriate heat loss calculation for the building, based on **BS EN 12831-1** and CIBSE's *Guide B1*. Systems should not be significantly oversized.
- 5.12** Where a **wet heating system** is **either**
- newly installed or
 - fully replaced**, including the **heating appliance**, emitters **and associated pipework,**

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all parts of the system, including pipework and emitters, should be sized to allow the space heating system to operate effectively, and to meet the heating needs of the building, at a maximum flow temperature of 55°C. To maximise the efficiency of the **wet heating** system, it is preferable to design to a lower flow temperature than 55°C.

In existing buildings, where it is not feasible to install a space heating system which can operate **at a maximum flow temperature of 55°C** (e.g. where there is **not enough** space for larger radiators, or the existing distribution system **received** higher temperature heat from a low carbon **district heat network**) the space heating system should be designed to the lowest design temperature that will meet the heating needs of the building.

Controls and zoning for new and replacement space heating systems.

5.13 For heating systems, **all of the** following **apply**.

- a. The systems should be subdivided into separate **control zones** for areas of the building for which any of the following are significantly different:
 - i. solar exposure
 - ii. pattern of use
 - iii. type of use.
- b. For each **control zone** it should be possible to control all of the following independently of other **control zones**:
 - i. timing
 - ii. temperature
- c. The service should be appropriate to the requirements of the space. If both heating and cooling are provided, the controls should prevent **both** operating simultaneously.
- d. Central plant should operate only when the zone systems require it. The default condition should be off.
- e. Where appropriate and technically feasible, heating systems should have **weather compensation**.

5.14 System controls should be wired so that when there is no demand for space heating, the **heating appliance** and pump are switched off.

System treatment for hot water systems for space and domestic hot water heating

5.15 Before a new **heating appliance** is installed, **it should be commissioned as follows**.

- a. All central heating and primary hot water circuits should be thoroughly cleaned and flushed out.
- b. A suitable chemical inhibitor should be added to the primary heating circuit to protect against scale and corrosion.

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- c. In **hard water** areas, suitable measures should be taken to treat the feed water to water heaters and the hot water circuit of combination boilers to reduce limescale accumulation.

Thermostatic room controls

5.16 For heating **systems** and cooling systems in a new **non-domestic** building, or when a heat generator such as a boiler is replaced in an existing non-domestic building, each room must be provided with **thermostatic room controls**. These **controls** should be capable of being used to separately adapt the heating or cooling output in each room served by the heating or cooling appliance **or**, where justified in accordance with paragraph **5.17**, in each **heating zone**.

Note: *There is no need to install **thermostatic room controls** in rooms/zones without heating or cooling.*

Note: *Installing **thermostatic room controls** may not be technically feasible in some cases. These may include the following.*

- a. *Buildings with low heat demand (e.g. less than 10W/m²).*
- b. *Buildings with buffer zones for heat absorption or dissipation with high thermal mass.*

5.17 It may be justified to control a **heating zone** rather than individual rooms in either of the following cases:

- a. in open-plan spaces in which heating demand and patterns of use are similar across the whole space, sub-zoning of temperature control might not be appropriate. In such cases, the space should be considered as **one heating zone**.
- b. where two adjacent rooms have a similar function and heating **or cooling** requirements (e.g. kitchen and utility room). In such cases, the adjacent rooms should be considered as **one heating zone**.

Note: *For exhaust air heat pump systems, which extract heat from the exhaust air of a building, it may not **be necessary** to provide independent thermostatic control to individual rooms. Providing room/zone control on this type of system is unlikely to be economically and/or technically viable. However, other space heating systems also in use in the same building should be controlled using **thermostatic room controls** as described above.*

Section 5

- 5.18** The standards in paragraphs 5.16 and 5.17 may be satisfied by providing any of the following.
- a. An individual networked heating or cooling emitter control for each emitter.
 - b. Both of the following:
 - i. a thermostat in a room that the heating or cooling circuit serves.
 - ii. an individual thermostatic room control for each heat emitter, such as a thermostatic radiator valve, on all heat emitters outside the room which contains the thermostat. Thermostatic radiator valves should not be located in the same room as the thermostat.
 - c. An individual room/ heating zone thermostat or fan coil thermostat for each room or heating zone.

Energy submeters

- 5.19** Energy submetering systems should be installed in new buildings, or when fixed building services are provided or extended in an existing building. The system should meet all of the following requirements.
- a. The various end-use categories, such as heating, lighting, and cooling should be sub-metered in such a way that at least 90% of the annual energy consumption of each fuel can be assigned to an end-use. Detailed guidance on how to achieve this is given in CIBSE's *TM39*.
 - b. Metering should enable forecast energy use to be compared with in-performance energy, and should facilitate energy reporting. This requirement can be met by basing the sub-metering strategy on a design-stage energy forecast for the building, using one of the methodologies in paragraph 9.4.
 - c. Metering should measure the energy use of each tenant within the building.
 - d. The output of any renewable systems should be monitored separately.
 - e. In buildings with a total useful floor area greater than 1000 m², automatic meter reading and data collection facilities should be installed.

Section 6

Section 6

Carbon and energy performance of building services - System specific guidance

Note: This section sets out minimum Building Regulations standards for fixed building services and other systems. Best practice is to achieve higher efficiencies than these minimum standards.

Note: The Ecodesign for Energy-Related Products Regulations 2010 set the efficiencies and standards that must be met when introducing new energy-using products to the market. This approved document sets standards that should be met when installing fixed building services or on-site electricity generation. In cases where the Energy-Related Products Regulations and the Building Regulations both apply, both standards should be met.

6.1 This section sets out minimum standards for specific types of building services. The minimum efficiencies are based on documented manufacturers' test data. Note that test results **are** always based on the equipment **when operating** under particular conditions. Equipment should be designed, specified and installed with the aim of maximising its efficiency as-installed.

Heat pumps

6.2 All heat pumps, except those defined in paragraph 6.3 should meet Ecodesign product regulations. The applicable Ecodesign product regulations for different types of heat pump and uses are set out in Table 6.1.

6.3 The following types of heat pump should have a coefficient of performance (COP) of 2.5 or higher as rated at the applicable rating conditions below.

- a. Heat pumps other than air-to-air with an output between 400 and 1000 kW as rated at the applicable conditions in **BS EN 14511-2**.
- b. Heat pumps used for domestic hot water heating *only* as rated at the applicable conditions in **BS EN 16147**.

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| Table 6.1 Ecodesign product regulations applicable to different types of heat pump installed in new buildings and new or replacement heat pumps in existing buildings | | | | |
|--|---|----------------------|----------------------------------|---------------------------------|
| Heat pump type | Use | Output / kW | Reversible and/or non-reversible | Applicable Ecodesign regulation |
| Air-to-water, including exhaust air-to-water | Space heating or combined space and water heating | ≤ 400 kW | Reversible and non-reversible | No. 813/2013 |
| Ground source | Space heating or combined space and water heating | ≤ 400 kW | Reversible and non-reversible | No. 813/2013 |
| Water source | Space heating or combined space and water heating | ≤ 400 kW | Reversible and non-reversible | No.813/2013 |
| Air-to-air | Heating products with no cooling function | ≤ 12 kW | Non-reversible | No. 206/2012 |
| Air-to-air | Air heating products, cooling products, high temperature process chillers, fan coil units | ≤ 12 kW | Reversible | No. 2016/2281 |
| Air-to-air, including exhaust air-to-air | Air heating products, cooling products, high temperature process chillers, fan coil units | > 12kW and ≤ 1000 kW | Reversible and non-reversible | No. 2016/2281 |
| All types | Domestic hot heating water only | ≤ 400 kW | | No. 814/2013 |

Controls for heat pumps

- 6.4** For heat pump installations in which other heat sources are available to the same building, each of these heat sources should be appropriately incorporated into a single control system.

Note: *Example sequencing control routines for systems consisting of multiple heat pumps can be found in CIBSE AM17: Heat pump installations for large non-domestic buildings.*

Controls for heat pumps in new buildings

- 6.5** For heat pumps in new buildings, in addition to meeting the general requirements for heating and hot water systems in Section 5, the heat pump unit should include all of the controls applicable to that type of heat pump set out in Table 6.2.

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| Table 6.2 Minimum requirements for controls for different types of heat pump units in new buildings | |
|---|---|
| Heat pump type | Minimum requirements for controls |
| All types | <ul style="list-style-type: none"> a. Heat pumps should meet the general requirements for heating and hot water systems in Section 5. b. The operation of any outdoor fans, including those in cooling towers or dry coolers, should be controlled. c. The original equipment manufacturer controls should be the primary controls. Any additional controls should not reduce the functionality of the original manufacturer controls, including modulation. d. To control secondary heating (if fitted). |
| Air-to-water | <ul style="list-style-type: none"> a. To protect against air flow failure. b. To control outdoor fan operation. c. To provide a defrost control for the external air-side heat exchanger. d. To control internal water pump operation. e. To control water temperature for the distribution system. |
| Air-to-air | <ul style="list-style-type: none"> a. To protect against air flow failure. b. To control outdoor fan operation. c. To provide a defrost control for the external air-side heat exchanger. d. To control air temperature. |
| Ground-to-air and water-to-air | <ul style="list-style-type: none"> a. To protect against water flow failure. b. To control external water pump operation. c. To control air temperature. |
| Ground-to-water and water-to-water | <ul style="list-style-type: none"> a. To protect against water flow failure. b. To control water pump operation (internal and external). c. To control water temperature for the distribution system. |

Controls for heat pumps in existing buildings

6.6 For heat pumps in existing buildings, in addition to the general guidance for controls and zoning in Section 5, any outdoor fans, including those in cooling towers or dry coolers, should be controlled.

Boilers

Note: This subsection applies to wet central heating systems that use commercial boilers fired by natural gas, liquid petroleum gas, oil or biomass. Steam boilers are not covered. Electric boilers are dealt with in paragraph 6.19.

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6.7 In addition to meeting the general requirements for heating systems in **Section 5** and following paragraphs **6.12 to 6.13**, a boiler should meet the following:

For a new boiler plant installed in existing buildings, the seasonal efficiencies, or the overall seasonal efficiency for multiple-boiler systems using non-identical boilers (i.e. non-identical in terms of capacity and efficiency), in Table 6.3

Table 6.3 Minimum heat generator seasonal efficiency for boiler systems in existing buildings^{1,2}

| Fuel type | System | Boiler seasonal efficiency (gross calorific value) |
|--|--------------------------------|--|
| Natural gas | Single-boiler ≤ 400kW output | 91% |
| | Single-boiler 401kW-2MW output | 88% |
| | Single-boiler > 2 MW output | 84% |
| | Multiple-boiler ³ | 84% for any individual boiler 91% for overall multi-boiler system |
| LPG | Single-boiler ≤2MW output | 93% |
| | Single-boiler >2MW output | 88% |
| | Multiple-boiler ³ | 88% for any individual boiler 93% for overall multi-boiler system |
| Oil | Single-boiler | 93% |
| | Multiple-boiler ³ | 88% for any individual boiler 93% for overall multi-boiler system |
| Notes: 1. Seasonal efficiencies should be calculated in line with paragraphs 6.8 to 6.11. 2. Non-condensing boilers should be fitted with a flue condensing kit where feasible and where the boiler is likely to be able to operate in condensing mode (e.g. variable temperature circuits). 3. Multiple-boiler systems refers to systems which contain multiple boilers with non-identical capacities and efficiencies. | | |

Single-boiler systems and multiple-boiler systems with identical boilers

6.8 The seasonal efficiency of the boiler should be determined using equation 6.1.

$$\text{Boiler seasonal efficiency} = 0.81\eta_{30\%} + 0.19\eta_{100\%} \quad \text{Equation 6.1}$$

where:

$\eta_{30\%}$ is the gross boiler efficiency measured at 30% load

$\eta_{100\%}$ is the gross boiler efficiency measured at 100% load.

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Note: Efficiencies based on net calorific value should be converted to efficiencies based on gross calorific value, using the appropriate conversion factor in the [Standard Assessment Procedure](#) version 10 Table E4.

NOTE FOR CONSULTATION: The consultation proposes the use of HEM replacing SAP. It is proposed to amend this text post consultation.

Note: Equation 6.1 assumes that the efficiency at 15% load is the same as that at 30% load.

6.9 Equation 6.1 applies to both of the following.

- a. Single-boiler systems that:
 - i. produce low temperature hot water
 - ii. have an output of 400 kW or less.
- b. Multiple-boiler systems that:
 - i. produce low temperature hot water
 - ii. comprise individual boilers with identical efficiencies
 - iii. have an output of 400 kW or less.

Note: For boilers with an output of more than 400 kW, the manufacturer's declared efficiencies should be used.

Multiple-boiler systems in new buildings

6.10 For multiple boilers in new buildings, the four-step method described below should be used to calculate the overall boiler seasonal efficiency.

- a. **Step 1** - Determine the load on each boiler for each of the three system-part-load conditions of 15%, 30% and 100%.

Note: For example, if the total system output is from three equally sized boilers, when only the lead boiler is switched on and the other two boilers are switched off, at 15% of system output the lead boiler operates at 45% of its rated output.

- b. **Step 2** - Determine the efficiency of each boiler for the operating conditions in 6.10(a).

Note: Linear interpolation should be used to determine efficiencies between manufacturers' declared efficiencies at 30% and 100% load. If efficiencies at below 30% are required and unavailable, they may be taken as equal to that at 30% load.

- c. **Step 3** - Calculate the overall operating efficiency at each system part load conditions using equation 6.2.

$$\eta_p = Q_p / \sum (q_{b,p} / \eta_{b,p}) \quad \text{Equation 6.2}$$

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where:

η_p is the system efficiency at part load condition p, that is 15%, 30% and 100% of system rated output

Q_p is the system heat output at part load condition p

$q_{b,p}$ is the individual boiler heat output at system part load condition p

$\eta_{b,p}$ is the individual boiler efficiency at system part load condition p.

- d. **Step 4** - Calculate the overall boiler seasonal efficiency (η_{OBSE}) as the weighted average of the efficiencies at the three load conditions, using equation 6.3.

$$\eta_{OBSE} = 0.36 \eta_{15\%} + 0.45 \eta_{30\%} + 0.19 \eta_{100\%}$$

Equation 6.3

Multiple-boiler systems with non-identical boilers replacing existing systems

6.11 In existing systems, if both of the following apply, equation 6.4 should be used to calculate the overall boiler seasonal efficiency (η_{OBSE})

- More than one boiler is installed on the same heating system.
- The efficiencies of the boilers are not identical.

Note: All boilers should be used in the calculation, including any that are identical.

$$\eta_{OBSE} = \frac{\sum(\eta_{BSE} \times R)}{\sum R}$$

Equation 6.4

where:

η_{OBSE} is the gross overall boiler seasonal efficiency – an average, weighted by boiler output, of the individual seasonal boiler efficiencies

η_{BSE} is the gross boiler seasonal efficiency of each individual boiler calculated using Equation 6.1

R is the rated output in kW of each individual boiler (at 80/60°C flow/return temperature).

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Boiler controls

6.12 Boiler systems with an output of more than 100kW should have both of the following.

- a. Optimum start or optimum stop control that either:
 - i. provides night set-back
 - ii. provides frost protection outside occupied periods.
- b. Either:
 - i. a two-stage high/low firing facility in the boiler
 - ii. multiple boilers with sequence control to provide efficient part-load performance.

6.13 Gas-fired boilers and multi-stage oil-fired boilers with an output of more than 500kW should have fully modulating burner controls.

Biomass boilers

6.14 The efficiency of biomass boilers at their nominal load and tested to **BS EN 12809** should be no lower than the following:

- a. for independent gravity-fed boilers with an output of less than 20.5 kW: 65%
- b. for independent automatic pellet/woodchip boilers: 75%

Gas and oil-fired warm air heaters

6.15 In addition to meeting the general requirements for heating systems in **Section 5**, warm air systems in new and existing buildings should meet the heat generator seasonal efficiency in Table 6.4.

Table 6.4 Minimum heat generator seasonal efficiency for gas and oil-fired warm air heaters

| Warm air heater type | Heat generator seasonal efficiency (net calorific value/thermal efficiency) | Product standard |
|--|---|---|
| Gas-fired forced convection to assist transportation of combustion air and/or combustion products | 91% | BS EN 621 for unfanned appliances BS EN 1020 for fanned appliances |
| Direct gas-fired forced convection ¹ | 100% | BS EN 525 |
| Oil-fired forced convection | 91% | BS EN 13842 |
| Note. 1. For Direct gas-fired forced convection air heaters, 100% of the net heat input is delivered to the space. Specific ventilation requirements as defined in BS EN 525 should be met. | | |

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Gas and oil-fired radiant heaters

6.16 In addition to meeting the general requirements for heating systems in **Section 5**, radiant heaters in new and existing buildings should meet the **heat generator seasonal efficiency** in Table 6.5.

6.17 For flued appliances, thermal efficiency (**net calorific value**) should be measured to either of the following test standards, as applicable:

- a. **BS EN 1020**
- b. **BS EN 13842**.

The calculation of the thermal efficiency should both:

- a. exclude fans
- b. take account of the radiant heater and associated flue pipe/tailpipe within the **building envelope**.

Table 6.5 Minimum performance standards for radiant heaters

| Appliance type | Heat generator seasonal efficiency (net calorific value) | |
|---------------------------------------|--|---------|
| | Thermal | Radiant |
| Luminous radiant heater – unflued | 86% | 55% |
| Non-luminous radiant heater – unflued | 86% | 55% |
| Non-luminous radiant heater – flued | 86% | 55% |
| Multi-burner radiant heater | 91% | N/A |

Electric space heating systems

Note: Electric resistance **and radiant** heating is assumed to be 100% efficient, therefore no minimum efficiency is set for these types of system. **Electric radiant heating systems should not be assumed to have an efficiency greater than 100%.**

Note: This section of the guidance does not cover either of the following.

- a. *Electric heat pumps (guidance is provided in paragraphs 6.2 to 6.6).*
- b. *Portable electric heating devices.*

6.18 Electric space heating **systems** should **meet the guidance in** paragraphs 6.19 to 6.24, in addition to the general requirements for heating systems in **Section 5**

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6.19 Electric boiler systems should comply with all of the following.

- a. Systems should both:
 - i. have flow temperature control
 - ii. be able to modulate the power input to the primary water depending on space heating conditions.
- b. Timing and temperature demand control should be provided.
- c. If the building has a floor area greater than 150m², heating should be split into different heating zones and each zone should have separate controls for timing and temperature demand.

6.20 Electric warm air systems should comply with both of the following.

- a. Have timing and temperature demand control provided.
- b. If the building has a floor area greater than 150m², heating should be split into different heating zones and each zone should have separate controls for timing and temperature demand.

6.21 Electric radiant heaters should have either automatic zone control (where electric radiant heaters provide zone heating) or automatic occupancy control, through occupant presence detection.

6.22 Electric panel or skirting heaters should have controls for timing and temperature demand.

6.23 For electric storage heaters, both of the following apply.

- a. The input charge should adjust automatically, based on the internal air temperature.
- b. Manual control of heat release from the appliance should be possible.

6.24 Electric fan convectors should have switching to control both of the following.

- a. The local fan.
- b. The temperature of individual fan convectors.

Combined heat and power systems

Note: This section of the guidance covers combined heat and power (CHP) systems that both:

- a. have a total power capacity between 5 kW_e and 5 MW_e
- b. are used in commercial applications.

For systems with a total power capacity less than 5 kW_e, follow the guidance in Approved Document L, volume 1: dwellings.

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- 6.25** CHP plant should, under annual operation, have both of the following.
- A minimum **CHPQA quality index** (QI) of 105.
 - Power efficiency** greater than 20%.
- 6.26** CHP plant should have a control system that ensures that the CHP unit operates as the lead **heat generator** unless there is a lower carbon heat source supplying the same system. In this case, the control system should ensure the system provides the lowest carbon intensity of delivered heat.
- 6.27** Metering should be provided that measures all of the following.
- Hours run.
 - Electricity generated.
 - Fuel supplied to the CHP unit.

Dedicated domestic hot water heaters

- 6.28** The recommended minimum standards set out in this section apply only to dedicated water heaters. Central heating boilers which provide space heating and domestic hot water should meet the minimum standards in paragraphs **6.7 to 6.14**. Heat pumps which provide domestic hot water should meet the minimum standards in paragraphs **6.2 to 6.6**.
- 6.29** In addition to meeting the general requirements for heating systems in **Section 5**, domestic hot water systems in new and existing buildings should meet the minimum thermal efficiencies in Table **6.6** When considering thermal efficiency, both of the following apply
- include the **heat generator** and any integral storage vessel.
 - Exclude the following, where present.
 - Secondary pipework.
 - Fans and pumps.
 - Diverter valves, solenoids, actuators.
 - Supplementary storage vessels.
- 6.30** Domestic hot water systems should be sized for the anticipated domestic hot water demand of the building, based on **BS EN 12831-3**. Systems should not be significantly oversized.

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Table 6.6 Minimum thermal efficiencies for domestic hot water (DHW) systems

| DHW system type | Fuel type | Heat generator seasonal efficiency (gross) | Product standard |
|--|-------------|--|--|
| Direct-fired: new and existing buildings | Natural gas | 91% ¹ | BS EN 15502-2; or BS EN 89; or BS EN 26 As appropriate. |
| | LPG | 92% ¹ | |
| Indirect-fired: new and existing buildings | Natural gas | 91% (boiler efficiency) | Use the equations (as appropriate) in paragraphs 6.8 to 6.11. If primary return temperature ≤ 55°C, use Equation 6.1 (0.81η _{30%} +0.19 η _{100%}) to calculate boiler seasonal efficiency. If primary return temperature > 55°C, Use boiler full load efficiency (1.0 η _{100%}) at 80/60°C flow/return temperatures. If boiler seasonal efficiency values are obtained as net values, the factors in SAP 10.2 Table E4 should be used to convert them to gross values. |
| | LPG | 91% (boiler efficiency) | |
| | Oil | 91% (boiler efficiency) | |
| Electrically-heated: new and existing buildings | | 100% assumed | |
| Note: 1. In exceptional circumstances, where a condensing boiler cannot feasibly be fitted in an existing building (for example, where there is insufficient space for a replacement flue system), a boiler with the following minimum seasonal efficiency may be used: a. 80% for natural gas b. 79% for LPG. | | | |

6.31 Where efficiency data is not readily available, efficiencies should be calculated using manufacturers' recovery rates and equations 6.5 and 6.6.

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Gross thermal efficiency = heater output / gross input Equation 6.5

Heater output = recovery rate of heater in litres/second × specific heat capacity of water × temperature rise of water Equation 6.6

Controls for combustion-heated domestic hot water systems

6.32 Domestic hot water systems should have both of the following.

- a. Time control which is independent of space heating circuits.
- b. Electronic temperature control.

6.33 Primary hot water circuits for domestic hot water or heating should have fully pumped circulation where this is compatible with the [heat generator](#).

6.34 [Direct-fired circulator](#) systems, [direct-fired storage](#) systems and [indirect-fired circulator](#) systems should have automatic thermostatic control to both of the following.

- a. Shut off the burner/primary heat supply when the desired water temperature is reached.
- b. Shut off primary flow if the system temperature is too high.

6.35 [Direct-fired continuous flow](#) systems should include both of the following.

- a. A flow sensor to control the rate [at which water](#) flows through the heat exchanger. This should both:
 - i. control outlet temperatures
 - ii. if the sensor detects insufficient flow, shut off the burner/heat input.
- b. A high limit thermostat to shut off the primary flow if the system temperature is too high.

Controls for electrically heated domestic hot water systems

6.36 [Point-of-use electrically heated](#), [local electrically heated](#) and [centralised electrically heated](#) domestic hot water systems should have automatic thermostatic control to interrupt the electrical supply when either of the following occurs.

- a. The setpoint storage temperature is reached.
- b. The system temperature gets too high.

Manual reset should be possible if there is an over-temperature trip.

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6.37 Local and centralised electrically heated domestic hot water systems should have both of the following.

- a. Seven-day time control.
- b. The facility to increase the water temperature by using an immersion heater in the hot water cylinder.

6.38 Water heaters in instantaneous electrically heated domestic hot water systems should have both of the following.

- a. A flow sensor to control the rate at which water flows through the heat exchanger. If the sensor detects insufficient flow, it should shut off the electrical input.
- b. A high limit thermostat to shut off the primary flow if the system temperature is too high.

Comfort cooling

Note: *Evaporative cooling and desiccant cooling systems are not within the scope of this guidance.*

6.39 In addition to cooling systems meeting the general requirements for Building services in Section 5, the seasonal energy efficiency ratio (SEER) of each cooling unit should meet the minimum standards in Table 6.7.

6.40 The specification of comfort cooling systems should be based on an appropriate heat gain calculation for the building, based on CIBSE's *Design Guide A*. Systems should not be significantly oversized. In most circumstances this means that the cooling appliance should not be sized for more than 120% of the design cooling load.

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Table 6.7 Minimum seasonal energy efficiency ratio (SEER)¹ for comfort cooling

| Type | | Cooling unit SEER |
|--|------------------|-------------------|
| Packaged air conditioners | Single-duct type | 3.0 |
| | Other types | 3.0 |
| Split and multi-split air conditioners > 12 kW | | 5.0 |
| Split and multi-split air conditioners ≤ 12 kW | | 5.0 |
| Variable refrigerant flow/volume systems ² | | 5.0 |
| Water-to-water chillers < 400 kW | | 5.0 |
| Water-to-water chillers 400 - 1500 kW | | 6.0 |
| Water-to-water chillers ≥ 1500 kW | | 6.5 |
| Vapour compression cycle chillers, air-cooled < 400 kW | | 4.0 |
| Vapour compression cycle chillers, air-cooled ≥ 400 kW | | 4.5 |
| Absorption cycle chillers ³ | | EER 0.7 |
| Gas-engine-driven variable refrigerant flow | | 1.6 |
| Notes: <ol style="list-style-type: none"> 1. Seasonal Space Cooling Energy Efficiency as defined by Ecodesign Commission Regulation No 206/2012 Annex II, at average rating conditions where applicable. 2. For VRF/VRV systems, SEER is for the full system including indoor units. 3. For absorption chillers, an EER (energy efficiency ratio) is used instead of the SEER. The EER should be determined according to BS EN 14511-2. | | |

Controls for comfort cooling

6.41 Comfort cooling/air-conditioning systems should have all of the following controls.

- The systems should be subdivided into separate **control zones** for areas of the building for which any of the following are significantly different:
 - solar exposure
 - pattern of use
 - type of use.
- For each **control zone** and for each terminal unit **(the point at which conditioned air is delivered to the space)**, it should be possible to control both of the following independently of other **control zones**.
 - Timing.
 - Temperature.
- If both heating and cooling are provided in the same space, the controls should prevent them operating simultaneously.
- Where a system has** multiple cooling units, **controls** should be provided **to ensure** that the combined plant operates in its most efficient mode. Central plant should operate only when the zone systems require it. The default condition should be off.

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- e. Controls for comfort cooling systems should meet **BS EN 15232** Band C.
- f. Controls should meet the requirements for **thermostatic room controls** in paragraphs 5.16 to 5.18.

Calculating the seasonal energy efficiency ratio (SEER)

6.42 The value of the **seasonal energy efficiency ratio (SEER)** should be determined using **BS EN 14825** with average climate data; in conjunction with the Ecodesign Commission Regulation (EU) 2016/2281. The **SEER** of the cooling unit is given by equation 6.7.

$$\text{SEER} = a(\text{EER}_{100\%}) + b(\text{EER}_{75\%}) + c(\text{EER}_{50\%}) + d(\text{EER}_{25\%}) \quad \text{Equation 6.7}$$

where:

EER_x is the **EER** measured at the load conditions of 100%, 75%, 50% and 25% at the operating conditions detailed for the **part load energy efficiency ratio**.

a, b, c and d are the load profile weighting factors relevant to the proposed application. The load profile weighting factors can be taken from either of the following.

- a. Table 6.8, for office-type accommodation.
- b. A detailed simulation or prediction of the load profile of the building. The calculation should include the desired indoor condition as well as the ambient loads in which the system will work.

Table 6.8 Standard cooling load **profile weighting** factors for office accommodation

| a | b | c | d |
|------|------|------|------|
| 0.03 | 0.33 | 0.41 | 0.23 |

6.43 For cooling units for which there is no part load data, the value used for **SEER** is the full load **EER**.

6.44 For applications where the load profile is not known but there is some data on chiller part load **EER**, the following apply.

- a. for chillers where the full and half load (50%) **EERs** are known: the **value used for the SEER** is the average of the full load and half load **EERs**.
- b. for chillers with four points of part load **EER**: the **SEER should be** calculated using Equation 6.7 with each **EER** weighted equally.
- c. if the chiller used does not have data for four steps of load: the weights **should be** apportioned appropriately.

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- 6.45** For plants with multiple chillers, a plant **seasonal energy efficiency ratio (SEER)** should be calculated based on the sum of the energy consumption of all the operating chillers. All the following factors should be included:
- degree of oversizing of the total installed capacity
 - sizes of individual chillers
 - EERs** of individual chillers in operating conditions
 - control mode used, e.g. parallel, sequential, dedicated low load unit
 - load profile of the proposed building
 - building location (which determines ambient conditions).
- 6.46** For systems that **can use** free cooling or heat recovery, the **SEER** should be **calculated** for the specific application, including free cooling or heat recovery elements. For variable refrigerant flow (VRF) systems, any calculations must include indoor and outdoor conditions, the power input from controls, and indoor units.
- 6.47** For absorption chillers used in conjunction with on-site CHP, a **district heat network** or a **communal heat network**, the following apply.
- The CO₂ emissions and **primary energy** should be calculated in the same way as when using CHP for heating.
 - The control system should ensure as far as possible that heat from boilers is not used to supply the absorption chiller.
 - The full load **EER** of the absorption chillers should be **at least 0.7**.
- 6.48** For district cooling schemes, the CO₂ **factor** and primary energy **factor** of the cooling energy **supply** should be calculated. **These values** should be used to calculate the **Building Emission Rate** and **Primary energy rate**.

Heating and cooling system circulators and water pumps

- 6.49** In variable volume systems, variable speed glandless circulators should be used.
- 6.50** In **any variable volume system, if** a water pump is used on a closed loop circuit and the motor is rated at more than 750 W, then it should be fitted with or controlled by an appropriate variable speed controller.
- 6.51** In new buildings, pumps should be selected to minimise energy consumption following CIBSE Guide B1. Pumps should not be oversized.

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Mechanical ventilation

- 6.52** Ventilation systems should be specified based on the ventilation needs of the building, in accordance with **Approved Document F, volume 2: buildings other than dwellings**.
- 6.53** Air handling systems should be able to achieve a **specific fan power (SFP)** at 25% of design flow rate no greater than the SFP at 100% design flow rate.
- 6.54** Fans used for general air distribution that are rated at more than 1100W should be fitted with variable speed drives.
- 6.55** Ventilation ductwork should be made and assembled to be reasonably airtight. Ductwork should comply with the specifications in either of the following.
- BESA's *DW/144*.
 - British Standards **BS EN 1507**, **BS EN 12237** and **BS EN 13403**.
- 6.56** Air handling units should be made and assembled to be reasonably airtight. Air handling units should comply with Class L2 air leakage given in **BS EN 1886**.
- 6.57** The SFP of air distribution systems at the design air flow rate should be no greater than **the value** in Table 6.9.
- SFP should be calculated in accordance with **BS EN 13779-3** at the full design load. For fan coil units, use **BS 8850**.

Section 6

Table 6.9 Maximum specific fan power (SFP) in air distribution systems in new and existing buildings

| System type ¹ | SFP (W/(l.s)) ^{2,3} | |
|---|------------------------------|--------------------|
| | New buildings | Existing buildings |
| Central balanced mechanical ventilation system with heating and cooling | 2.0 | 2.6 |
| Central balanced mechanical ventilation system with heating only | 1.9 | 2.2 |
| All other central balanced mechanical ventilation systems | 1.5 | 2.0 |
| Zonal supply system where fan is remote from zone, such as ceiling void or roof-mounted units | 1.1 | 1.4 |
| Zonal extract system where fan is remote from zone | 0.5 | 0.5 |
| Zonal supply and extract ventilation units, such as ceiling void or roof units serving single room or zone with heating and heat recovery | 2.3 | 2.3 |
| Local balanced supply and extract ventilation system, such as wall/roof units serving single area with heat recovery | 2.0 | 2.0 |
| Local supply or extract ventilation units, such as window/wall/roof units serving single area (e.g. toilet extract) | 0.3 | 0.4 |
| Other local ventilation supply or extract units | 0.5 | 0.5 |
| Fan assisted terminal Variable Air Volume (VAV) unit | 0.5 | 0.5 |
| Fan coil unit (rating weighted average ⁴) | 0.3 | 0.3 |
| Kitchen extract, fan remote from zone with grease filter | 1.0 | 1.0 |
| Notes: <ol style="list-style-type: none"> 1. A central system is one which serves the whole or major areas of the building. A zonal system is one which serves a group of rooms or areas in part of the building and requires ducting. A local system or unit is one which serves a single room or open-plan area. 2. For balanced supply and extract systems, the maximum SFP includes an allowance for heat recovery and return filter. 3. Where any of the following components are included in the system, the maximum SFP may be increased. <ol style="list-style-type: none"> a. High-efficiency particulate air (HEPA) filter: add 1.0 W/(l.s). b. Humidifier/dehumidifier: add 0.1 W/(l.s). c. Active chilled beams: add 0.3 W/(l.s). | | |

For example, a central balanced mechanical ventilation system with heating and cooling, HEPA filter and humidifier, installed in a new building.

$$\begin{aligned} \text{SFP} &= 2.0 + 1.0 + 0.1 \\ &= 3.1 \text{ W/(l.s)} \end{aligned}$$

4. The rating weighted average is calculated using the following formula:

$$\frac{P_{\text{mains},1} + P_{\text{mains},2} + P_{\text{mains},3} + \dots}{\text{Flow rate}_1 + \text{Flow rate}_2 + \text{Flow rate}_3 + \dots}$$

where P_{mains} is useful power supplied from the mains in W and flow rate is in l/s.

Controls for mechanical ventilation

6.58 For mechanical ventilation systems, all of the following apply:

- a. The systems should be subdivided into separate control zones for areas of the building for which any of the following are significantly different:
 - i. solar exposure
 - ii. pattern of use
 - iii. type of use.
- b. For each control zone it should be possible to control all of the following independently of other control zones:
 - i. timing
 - ii. where appropriate, temperature
 - iii. where appropriate, ventilation rate
 - iv. where appropriate, air recirculation rate.
- c. Central plant should operate only when the zone systems require it. The default condition should be off.

6.59 Central mechanical ventilation systems should have both of the following:

- a. time control at room level
- b. on/off time control at air handler level.

6.60 Heat exchangers should have both of the following.

- a. defrost control to protect the heat exchanger
- b. control to ensure that heat recovery can be stopped, modulated or bypassed during periods where heat recovery is undesirable.

6.61 Supply temperature control should be provided via a variable set point with outdoor temperature compensation.

6.62 Local and zonal systems should have on/off air flow control at room level.

Section 6

Heat recovery

6.63 Ventilation systems that provide supply and extract ventilation should be fitted with a heat recovery system where technically feasible.

Lighting

Internal lighting

6.64 Any fixed internal lighting should achieve lighting levels appropriate to the activity in the space. Spaces should not be over-illuminated. Lighting should be designed based on CIBSE's *SLL Lighting Handbook* or an equivalent design guide.

Note: For smaller spaces where total lighting power is likely to be low (toilets, store rooms etc.) there is no expectation that lighting calculations should be produced.

6.65 Internal lighting should be as follows:

- a. General lighting should either:
 - i. have an average luminaire efficacy of 105 luminaire lumens per circuit-watt
 - ii. have a Lighting Energy Numeric Indicator (LENI) calculated using the method in Appendix B and no greater than the applicable values set out in Table B1.
- b. Display lighting should meet any one of the following:
 - i. have an average light source efficacy of greater than 95 light source lumens per circuit-watt.
 - ii. have a rated power use no greater than 0.3W/m² in each space
 - iii. have a Lighting Energy Numeric Indicator (LENI) calculated using the method in Appendix B and no greater than the applicable values set out in Table B1.
- c. High excitation purity light sources should have an average light source efficacy of greater than 65 light source lumens per circuit-watt.

Note: This approved document does not include minimum standards for specialist lighting, such as theatrical spotlights, stage lighting, gobo projectors or wall-washers.

6.66 Internal general lighting and display lighting should be metered by one of the following methods:

- a. dedicated lighting circuits with a kilowatt-hour meter for each circuit.
- b. local power meter coupled to or integrated in the lighting controllers of a lighting management system.
- c. a lighting management system that can both:
 - i. calculate the consumed energy
 - ii. make this information available to a building management system.

Section 6

6.67 Lift car lighting and display lighting in lift cars should achieve an average light source efficacy of greater than 105 luminaire lumens per circuit watt.

Lighting controls for internal lighting

6.68 Lighting controls in new and existing buildings should follow the guidance in the Building Research Establishment's *Digest 498*.

6.69 Automatic controls to turn the general lighting off when the space is not in use (e.g. through presence detection) should be fitted in both of the following.

- a. In all unoccupied spaces
- b. In occupied spaces where suitable for the use of the space.

6.70 Controls such as key-card switches and/or timer switches should be installed in hotel bedrooms to turn off internal lights during unoccupied periods.

6.71 General lighting in occupied spaces should have daylight controls (e.g. photo-switching and dimming) for parts of the space which are likely to receive high levels of natural light, where compatible with space function.

6.72 Display lighting should be controlled on dedicated circuits that can be switched separately from those for lighting provided for general illuminance.

Fixed external lighting in new buildings

6.73 In new buildings, fixed external lighting should provide useful illuminance. Unnecessary façade or other types of decorative fixed external lighting should not be installed.

6.74 In new buildings, fixed external lighting levels should be appropriate to the activity in the space. External lighting should be designed based on CIBSE's *SLL Lighting Handbook*, or an equivalent design guide.

6.75 Illuminance from fixed external lighting in new buildings should be directed to where the light is needed using shields, reflectors and baffles. Light should be directed downwards where feasible. Light spill and wasted light to the sky should be kept to a minimum in line with the Institution of Lighting Professionals Guidance Note "*The Reduction of Obtrusive Light*".

Section 6

Lighting controls for fixed external lighting in new buildings

6.76 Fixed external lighting in new buildings should be fitted with automatic controls that switch off external lights during both of the following.

- a. Daylight hours.
- b. Periods of the night when the building is not in operational use.

Unless either of the following apply.

- i. Lighting in either period (a) or (b) is essential for safety or security purposes.
- ii. The maximum power consumption of the luminaire (or group of luminaires to be controlled by a single sensor) is less than 4W.

Note: The maximum power consumption of the luminaire is to be determined based on the maximum power rating of lamp(s) which can be safely fitted into the luminaire.

Building automation and control systems

6.77 If a new building has a space heating or air-conditioning system with an effective rated output of greater than 180 kW, a Building Automation and Control System must be installed.

6.78 If an existing building has a space heating or air-conditioning system with an effective rated output greater than 180kW, and a Building Automation and Control System is being replaced or installed, a Building Automation and Control System being replaced or installed should follow paragraphs 6.82 to 6.83.

Note: The requirements in paragraphs 6.77 and 6.78 also apply to buildings containing heating and air-conditioning systems which are combined with ventilation systems.

6.79 For building systems that do not satisfy paragraph 6.77 or 6.78, consideration should be given to providing centralised controls to allow the facilities manager to switch off appliances when they are not needed. Where appropriate, controls should be automated (with manual override) to maximise energy savings. Consideration should be given to the power requirements of essential (e.g. life safety) systems.

Determining the effective rated output

6.80 The effective rated output of a space heating or air conditioning system is the combined output of the equipment in the building which is provided for heating or cooling the internal space in normal operation for the comfort of occupants.

Section 6

The effective rated output should be assessed based on the final installed capacity of the heating or air-conditioning system. When estimating the effective rated output at the design stage, designers should make allowances for the final installed capacity, including potential oversizing and equipment substitution.

The effective rated output of air-conditioning systems, the combined maximum output of both of the following, as specified by the manufacturer, should be included.

- a. Air-conditioning systems
- b. Air-conditioning systems combined with or as part of a ventilation system.

When determining the effective rated output of heating systems, the combined maximum output of all the following, as specified by the manufacturer, should be included

- a. Primary space heating systems.
- b. Space heating systems combined with or as part of a ventilation system.
- c. Secondary space heating systems.

Note: The effective rated output of a heating or cooling system does not include any of the following.

- a. Heating or cooling equipment only intended for emergency or occasional backup use.
- b. Heating equipment for frost protection.
- c. Heating for domestic hot water.
- d. Heating or cooling for industrial processes.

6.81 If the building is heated through a district heat network or communal heat network, the effective rated output should be based on the capacity of the equipment installed in the building, making reasonable assumptions for the operation of the district heat network or communal heat network, including flow temperatures.

Section 6

Building Automation and Control System specification

6.82 Where a Building Automation and Control System is installed in a new or existing building, and the building meets the space heating or cooling criteria in paragraphs 6.77 and 6.78, the system should meet all of the following.

- a. Fully complies with **EN ISO 16484**.
- b. Continuously monitors, logs, analyses and allows for adjusting energy use.
- c. Benchmarks the building's energy efficiency, detects losses in efficiency of heating, ventilation and air conditioning systems, and informs the person responsible for the facilities or building management about opportunities for energy efficiency improvement.
- d. Allows communication with connected fixed building services and other appliances inside the building and be interoperable with fixed building services across different types of proprietary technologies, devices and manufacturers.

Note: A **BS EN ISO 52120** Class A Rated type system meets these requirements.

6.83 Where a Building Automation and Control System is installed, its control capabilities should be appropriate for the building, the building's expected usage, and the building services specification.

On-site electricity generation and storage

6.84 Where on-site electricity generation is installed, such as photovoltaic panels or battery storage, systems should be an appropriate size for the site, available infrastructure, planning constraints and on-site energy demand.

6.85 On-site electricity generation and storage systems should be specified, installed and commissioned according to the manufacturer's instructions to ensure the overall performance of the system meets a reasonable standard and to maximise generating or storage capacity.

6.86 When replacing an existing on-site electricity generation and storage system, the installed generation capacity of the new system should be no less than that of the existing system, except where it can be demonstrated that a smaller system would be more appropriate or effective (for example, replacing an existing system with a system which is better matched to the building's energy demand).

6.87 On-site generation electricity generation should be provided with automated controls that support the design of the system and the intended use. This is particularly the case where storage systems, such as batteries, are used.

Section 6

Lifts, escalators and moving walkways

6.88 The energy consumption of **passenger lifts** with a declared maximum load of less than or equal to 2,000kg, escalators and moving walkways in new buildings should be minimised by performing calculations for alternative designs using the methods described in **BS EN ISO 25745-2** or **BS EN ISO 25745-3**.

Lifts

6.89 **Passenger lifts** in new buildings with a declared maximum load of less than or equal to 2,000kg should operate in a standby condition, where they remain stationary and at a reduced level of energy demand, during periods of low passenger demand.

6.90 **Passenger lifts** with a declared maximum load of less than or equal to 2,000kg in new buildings should operate using a Variable Voltage Variable Frequency (VVVF) drive.

6.91 **Passenger lifts** with a declared maximum load of less than or equal to 2,000kg in new buildings should achieve at least energy efficiency class A using the methodology described in **BS EN ISO 25745-2**.

Escalators and moving walkways

6.92 Escalators and moving walkways in new buildings should vary the speed of operation, or operate in an automatic standby and start mode, using passenger load or presence sensing.

6.93 Escalators and moving walkways in new buildings should achieve at least energy efficiency class A+ using the methodology described in **BS EN ISO 25745-3**.

Communal heat networks

6.94 The central heat source for a **communal heat network** should comply with the minimum standards in this section (Section 6) as relevant for the heat source.

Section 6

Regulation 43: Pressure testing

This Approved Document deals with the requirements of regulation 43 of the Building Regulations 2010.

Pressure testing

- 43.** (1) This regulation applies to the erection of a building in relation to which paragraph L1(a)(i) of Schedule 1 imposes a requirement.
- (2) Where this regulation applies, the person carrying out the work shall, for the purpose of ensuring compliance with regulation 26 and regulation 26A and paragraph L1(a)(i) of Schedule 1:
- (a) ensure that:
 - (i) pressure testing is carried out in such circumstances as are approved by the Secretary of State; and
 - (ii) the testing is carried out in accordance with a procedure approved by the Secretary of State; and
 - (b) subject to paragraph (5), give notice of the results of the testing to the local authority.
- (3) The notice referred to in paragraph (2)(b) shall:
- (a) record the results and the data upon which they are based in a manner approved by the Secretary of State; and
 - (b) be given to the local authority not later than seven days after the final test is carried out.
- (4) A local authority is authorised to accept, as evidence that the requirements of paragraph (2)(a)(ii) have been satisfied, a certificate to that effect by a person who is registered by Elmhurst Energy Systems Limited or the Air Tightness Testing and Measurement Association in respect of pressure testing for the air tightness of buildings.
- (5) Where such a certificate contains the information required by paragraph (3)(a), paragraph (2)(b) does not apply.

Note: Where the *Building Control Body* is an approved inspector, see regulation 20 of the Building (Approved Inspectors etc.) Regulations 2010 (as amended).

Section 6

Intention

In the Welsh Minister's view, the requirements of regulation 43 are met when a building is erected, by carrying out pressure testing in accordance with paragraphs 7.2 to 7.6 and 7.9.

In the Welsh Minister's view, results from a pressure test must be used to demonstrate compliance with regulation 26 and 26A of the Building Regulations 2010 in accordance with paragraphs 7.6 to 7.8, and with L1(a)(i) of Schedule 1 of the Building Regulations 2010, in accordance with paragraphs 7.1 and 7.6.

Section 7

Section 7

Air permeability and pressure testing

- 7.1** The minimum standard for **air permeability** of a new building is **given** in Table 4.1 of **Section 4**. **Measured air permeability is established by an air pressure test.**

Air pressure testing procedure

- 7.2** Air pressure tests should be performed following the guidance in the approved airtightness testing methodology, CIBSE's *TM23 Testing Buildings for Air Leakage*. The procedures set out in that document have been approved by Welsh Ministers.

Showing compliance and reporting pressure test results

- 7.3** The **Building Control Body** should be **given** evidence that **pressure testing** equipment has been calibrated using a UKAS-accredited facility or by the original manufacturer **in accordance with all of the following**:

- a. A period in accordance with manufacturer's guidance
- b. At least once every 24 months
- c. CIBSE's *TM23 Testing Buildings for Air Leakage*

- 7.4** **Building Control Bodies** may accept a pressure test certificate **from a person** registered by any organisation listed in Regulation 43(4) as evidence that the testing has been carried out in accordance with the approved procedure in **paragraph 7.2**.

The **Building Control Body** should be **given** evidence that the person who **provides** the pressure test **certificate meets both of the following**:

- a. Has received appropriate training;
- b. Is registered to test the specific class of building.

- 7.5** Buildings that are not **dwelling**s, including extensions that are being treated as new buildings to comply with Part L, must be pressure tested - except those **buildings** listed in paragraph **7.6**.

- 7.6** **Welsh Ministers' have approved that pressure testing does not need to be carried out in the following buildings.**

- a. Buildings with less than 500 m² **total useful floor area**. A pressure test **may be avoided** provided that the **air permeability** used to calculate the **Building Primary Energy Rate** and **Building Emission Rate** is taken as 15 m³/(h·m²) at 50Pa.

Section 7

- b. A factory-made modular building that meets the following criteria:
 - i. the floor area is less than 500 m²
 - ii. the building has a planned service life of more than two years, but the intended time of use in one location is less than two years
 - iii. no site assembly work is needed other than linking standard modules using standard link details.

If the building as installed conforms to a standard configuration of modules and link details for which the installer has pressure test data, these test data may be used to estimate the air permeability. Test data must be from a minimum of five in-situ measurements of the same module types and link details as used in the actual building. Air permeability should be in m³/(h·m²) at 50 Pa. When calculating the Building Primary Energy Rate and Building Emission Rate for a factory-made modular building as described above, the value that should be used for design air permeability is the average air permeability test result at 50Pa plus 1.0m³/(h·m²).

- c. Large extensions. If the Building Control Body agrees that sealing off and testing the extension separately from the existing building is impractical, the extension should be treated as a large, complex building – see paragraph 7.5 d.
- d. Large complex buildings. If pressure testing is impractical due to the size or complexity of the building, the developer may produce both of the following.
 - i. A detailed justification of why pressure testing is impractical.
 - ii. A detailed strategy to give confidence that a continuous air barrier will be achieved.

It is reasonable for the Building Control Body to accept this strategy in place of a pressure test to assess compliance.

The developer should seek expert advice to confirm the justification and strategy in paragraph 7.5d. Any justification and strategy should be in line with the approved air tightness testing methodology, CIBSE's TM 23 *Testing Buildings for Air Leakage*. It would not be reasonable to claim that air permeability lower than 5.0 m³/(h·m²) @ 50 Pa had been achieved.

- e. Compartmentalised buildings. If buildings are compartmentalised into self-contained units with no internal connecting openings, it is reasonable for the Building Control Body to accept a pressure test carried out on a representative area of the building as evidence of the building's air permeability.

Section 7

If the results of the pressure test on the representative area of the building do not meet the criteria in paragraphs 7.1 and 7.7, the building air permeability should be improved and retested until the criteria are achieved. The developer should also carry out a further test on another representative area to confirm that all parts of the building achieve the expected standard.

- 7.7** The Building Primary Energy Rate and Building Emission Rate (detailed in Section 2) calculated using the measured air permeability must not be higher than the Target Primary Energy Rate and Target Emission Rate respectively.
- 7.8** If a building does not achieve the criteria in paragraphs 7.1 and 7.7, the building air permeability should be improved and retested until the criteria are achieved.
- 7.9** The results of all pressure tests on buildings, including any test failures, should be reported to the Building Control Body.

Section 7

Regulations 44 and 44ZA and requirements requirements L1(b)(iv) and L2(b): Commissioning

This section deals with the requirements of Part L1(b)(iii) and L2(b) of Schedule 1 to the Building Regulations and regulations 44 and 44ZA.

(All regulations will be amended as necessary in line with the performance sections below)

Schedule 1 – Part L Conservation of fuel and power

L1. Reasonable provision shall be made for the conservation of fuel and power in buildings by:

(b) providing fixed building services which—

(i) are energy efficient;

(ii) have effective controls;

(iii) minimise greenhouse gas emissions; and

(iv) are commissioned by testing and adjusting as necessary to ensure they use no more fuel and power than is reasonable in the circumstances.

L2. Where a system for on-site electricity generation is installed—

(a) reasonable provision must be made to ensure that—

(i) the system and its electrical output are appropriately sized for the site and available infrastructure;

(ii) the system has effective controls; and

(b) it must be commissioned by testing and adjusting as necessary to ensure that it produces the maximum electricity that is reasonable in the circumstances.

Commissioning

44.—(1) This regulation applies to building work in relation to which paragraph F1(2) of Schedule 1 imposes a requirement, but does not apply to the provision or extension of any fixed system for mechanical ventilation or any associated controls where testing and adjustment is not possible.

(2) This regulation applies to building work in relation to which paragraph L1(b) of Schedule 1 imposes a requirement, but does not apply to the provision or extension of any fixed building service where testing and adjustment is not possible or would not affect the energy efficiency of that fixed building service.

(3) Where this regulation applies the person carrying out the work shall, for the purpose of complying with paragraph F1(2) or L1(b) of Schedule 1, give to the local authority a notice confirming that the fixed building services have been commissioned in accordance with a procedure approved by the Secretary of State.

(4) The notice shall be given to the local authority –
(a) not later than the date on which the notice required by regulation 16(4) is required to be given; or
(b) where the regulation does not apply, not more than 30 days after the completion of the work.

Commissioning in respect of a system for on-site electricity generation

44ZA. (1) This regulation applies to building work in respect of a building in relation to which paragraph L2 of Schedule 1 imposes a requirement, but does not apply to the provision or extension of any system for on-site electricity generation where testing and adjustment is not possible.

(2) Where this regulation applies the person carrying out the work must, for the purpose of ensuring compliance with paragraph L2 of Schedule 1, give to the local authority a notice confirming that the system for on-site electricity generation has been commissioned.

(3) The notice must be given to the local authority—
(a) not later than the date on which the notice required by regulation 16(4) is required to be given; or
(b) where that regulation does not apply, not more than 30 days after completion of the work.

Note: Where the *Building Control Body* is an approved inspector, see regulation 20 of the *Building (Approved Inspectors etc.) Regulations 2010 (as amended)*.

Intention

In the Welsh Minister's view, requirements L1(b)(iv) and L2(b) and the requirements of regulations 44 and 44ZA is met by [commissioning fixed building services](#), and on-site electricity generation in accordance with **Section 8**.

Section 8

Section 8

Commissioning fixed building services and on-site electricity generation systems

8.1 Both of the following should be commissioned.

- a. Fixed building services must be commissioned to ensure that they use no more fuel and power than is reasonable in the circumstances.
- b. On-site electricity generation systems must be commissioned to ensure that they produce as much electricity as is reasonable in the circumstances.

8.2 The commissioning process should involve testing and adjusting the fixed building services (including for any energy metering arrangements and/or Building Automation and Control Systems where required by section 5 or 6) and on-site electricity generation as necessary with the aim of optimising their in-use performance and in accordance with the manufacturer's instructions.

8.3 When installing a fixed building service, or installing on-site electricity generation that is subject to the energy efficiency requirements, a commissioning plan should be prepared. The commissioning plan should also include including any energy metering arrangements where required by Sections 5 or 6. The commissioning plan should identify all of the following:

- a. the systems (including any energy metering arrangements) to test;
- b. the tests to complete;
- c. schedule of commissioning;
- d. roles and responsibilities;
- e. documentation requirements

A way of documenting the commissioning plan to the Building Control Body would be through the use of the templates in the Model Commissioning Plan (BSRIA BG 8/2009).

- a. The Building Control Body should be given the commissioning plan (along with the design stage TER/BER and TPER/BPER for new buildings), so that they can then check that commissioning is being done as the work proceeds.

Section 8

Large buildings

8.4 For large buildings with the following size thresholds:

- a. a new non-domestic building that has a useful floor area over 1000 m²;
- b. a new extension to an existing building, **where the extension** has a useful floor area over 1000 m²;
- c. an existing building that has a useful floor area over 1000 m² and either of the following applies:
 - i. there is an initial provision of any **fixed building service** i.e. the initial installation of heating, hot water, air conditioning or mechanical ventilation, internal or external lighting, metering and sub-metering, automatic meter reading system, Building Automation and Control System or renewable energy generators, or
 - ii. there is an increase in the installed capacity of any **fixed building service**.

The **commissioning** plan should be completed by a Specialist Commissioning Manager (who should be suitably qualified or experienced), and given to the **Building Control Body** before the work begins on site (unless the work is carried out by a person registered with a competent person scheme, in which case the notice must be given to the **Building Control Body** within 30 days of the works being completed).

Other buildings (buildings not applicable to items a, b, or c in paragraph 8.4)

8.5 If the only controls for a **fixed building service**, or on-site electricity generation are 'on' and 'off' switches, this service does not need to be commissioned.

8.6 Any **commissioning** should be carried out in accordance with all of the following procedures:

- a. CIBSE's *Commissioning Code M*
- b. Any of the following:
 - i. The specific CIBSE Commissioning Codes relevant to each service being commissioned
 - ii. The specific BSRIA Commissioning Guides relevant to each service being commissioned
 - iii. A combination of i and ii
- c. the procedures for air leakage testing of ductwork given in paragraphs 8.9 to 8.12.

Section 8

Notice of completion of commissioning

8.7 A notice of completion of commissioning must be given to the relevant Building Control Body and the building owner to confirm that that the installed fixed building services and on-site electricity generation were commissioned according to the procedures in Section 8.

The notice should confirm all of the following.

- a. That the commissioning plan was followed.
- b. That all systems have been inspected in an appropriate sequence and to a reasonable standard.
- c. That test results confirm that the performance of the system is reasonably in accordance with the actual building design (including calculation of specific fan powers). For any areas where building services do not perform as well as intended, written commentary should be included along with guidance on how to improve performance.

8.8 The notice of completion of commissioning should be given the following number of days after commissioning work is completed.

- a. If a building notice or full plans have been given to a local authority Building Control Body, the notice of completion of commissioning should be given within 5 days of the commissioning work being completed.
- b. If the Building Control Body is an approved inspector, the notice should generally be given to the approved inspector within five days of the work being completed.
- c. If the building work is higher-risk building work that requires a completion certificate, the notice must be given to the relevant Local Authority with the application for a completion certificate.
- d. In other cases - for example where work is carried out by a person registered with a competent person scheme - the notice must be given to the Building Control Body within 30 days of the work being completed.

8.9 Where fixed building services and on-site electricity generation systems that require commissioning are installed by a person registered with a competent person scheme, that person may give the notice of completion of commissioning.

Air leakage testing of ductwork

8.10 For ducted systems that are served by fans with a design flow rate greater than 1 m³/s, ductwork leakage tests should be carried out. Tests should follow the procedures in the Building and Engineering Services Association (BESA) documents *DW/143* and *DW/144*.

Section 8

- 8.11** For low-pressure ductwork, if at least 10% of the ductwork is tested at random and achieves the low-pressure standard as defined by *DW/143*, a calculated improvement in both the [Building Primary Energy Rate](#) and [Building Emission Rate](#) may be claimed. Details are given in the *National Calculation Methodology Modelling Guide*.
- 8.12** Membership of the BESA Specialist Ductwork Group or the Association of Ductwork Contractors and Allied Services (ADCAS) is one way of demonstrating that a contractor has suitable competency for ductwork pressure testing work.
- 8.13** Air leakage rates are given in Table 8.1. If a ductwork system fails to meet the air leakage limit in Table 8.1, both of the following apply:
- remedial work should be carried out to achieve satisfactory performance in retests;
 - further ductwork sections should be tested as set out in *DW/143*.

Table 8.1 Ductwork pressure classes

| Duct pressure class | Design static pressure (Pa) | | Maximum air velocity (m/s) | Air leakage limit (l/(s·m ²) of duct surface area) ¹ |
|--|-----------------------------|------------------|----------------------------|---|
| | Maximum positive | Maximum negative | | |
| Low pressure (class A) | 500 | 500 | 10 | $0.027 \Delta p^{0.65}$ |
| Medium pressure (class B) | 1000 | 750 | 20 | $0.009 \Delta p^{0.65}$ |
| High pressure (class C) | 2000 | 750 | 40 | $0.003 \Delta p^{0.65}$ |
| High pressure (class D) | 2000 | 750 | 40 | $0.001 \Delta p^{0.65}$ |
| Notes: 1. Δp is the differential pressure in pascals | | | | |

Testing of energy performance of lifts, escalators and moving walkways

- 8.14** The energy consumption of passenger lifts in new buildings with a declared maximum load of less than or equal to 2,000kg should be tested using the procedure in **BS EN ISO 25745-1**.
- 8.15** The power consumption of escalators and moving walkways in new buildings should be tested using the procedure in **BS EN ISO 25745-1**.

Section 8

Regulation 40 and 40A: Providing Information to the owner about the building, fixed building services and maintenance requirements

This section deals with the requirements of regulation 40 and 40A of the Building Regulations 2010.

Information about use of fuel and power

40. (1) This regulation applies where paragraph L1 of Schedule 1 imposes a requirement relating to building work.

(2) The person carrying out the building work shall not later than five days after the work has been completed provide to the owner sufficient information about the building, the fixed building services and their maintenance requirements so that the building can be operated in such a manner as to use no more fuel and power than is reasonable in the circumstances.

Information about systems for on-site generation of electricity

40A. (1) This regulation applies to building work in respect of a building in relation to which paragraph L2 of Schedule 1 applies.

(2) The person carrying out the work must, not later than five days after the work has been completed, provide to the owner sufficient information about the system for on-site electricity generation in respect to its operation and maintenance requirements so that the system may be operated and maintained in such a manner as to produce the maximum electricity that is reasonable in the circumstances and delivers this electricity to the optimal place for use.

Intention

In the Welsh Minister's view, when a new building is erected, the requirements of Regulation 40 and 40A are met by providing the owner of the building with all of the following information.

- a. Operating and maintenance instructions for fixed building services and on-site electricity generation, in accordance with paragraphs 9.1 to 9.3.
- b. Other important documentation as detailed in paragraphs 9.4 to 9.7.

Section 8

In the Welsh Minister's view, regulations 40 and 40A are met when work is carried out on an existing building by providing the owner with both of the following.

- a. Operating and maintenance instructions for the work on [fixed building services](#) and on-site electricity generation, provided in accordance with paragraphs 9.1 and 9.3.
- b. Relevant information for work on existing systems as detailed in paragraphs 9.8 to 9.13.

Section 9

Section 9

Providing information to the owner about the building, fixed building services and maintenance requirements

Operating and maintenance instructions

9.1 For a new building, operating and maintenance instructions should be given to the owner of the building in a building log book.

9.2 For work on existing buildings, operating and maintenance instructions should be given to the owner of the building in a building log book.

Note: Information in the log book may draw on or refer to information available as part of other documentation, such as the Operation and Maintenance Manuals or the Health and Safety file. Further advice is provided in BSRIA's BG 26/2011.

9.3 For new buildings and for the work that has been carried out on existing buildings, the information provided should contain all of the following.

- a. Information so that the building can be operated in an energy efficient manner, including information about:
 - i. the building
 - ii. the fixed building services and on-site electricity generation
 - iii. the maintenance requirements of the fixed building services and on-site electricity generation the metering and sub-metering, and automatic meter reading systems.
- b. A copy of the completed commissioning records.
- c. The additional information specified below for new buildings (paragraphs 9.4-9.6) or existing buildings (paragraphs 9.7-9.12).

9.4 Before work begins on site, for both new and existing buildings, the proposed Log Book contents list should be submitted to the Building Control Body (unless the work is being carried out by a person registered with a competent person scheme where it is only necessary to notify the Building Control Body within 30 days of completing the works).

9.5 At building completion:

Section 9

- a. Where a **commissioning** completion checklist is being produced for a large building (as required in paragraph 8.7): A declaration should be completed in the **commissioning** completion checklist that the Log Book has been handed over to the owner of the building.
- b. Where a **commissioning** completion checklist is not being produced: A declaration should be provided to the **Building Control Body** with the **commissioning** notice required in paragraph 8.7. It should confirm that the Log Book has been handed over to the owner of the building and it must be signed by the person carrying out the work.

The **Building Control Body** is unlikely to be able to provide a certificate of compliance until the declaration is received.

Additional information for new buildings

- 9.6** For new buildings, the log book should also include all of the following.
- a. Data used **to calculate the** **Target Primary Energy Rate, Target Emission Rate, Building Primary Energy Rate** and **Building Emission Rate**.
 - b. The recommendations report generated with the 'on-construction' **energy performance certificate**.
 - c. **Photographic evidence of the details outlined in Appendix C. This may be an appendix to the log book.**
- 9.7** Where **Building Automation and Control Systems** are installed in a new building, information about their energy performance must also be given to the building owner.

Additional information for work in existing buildings

- 9.8** For **work that has been carried out in** existing buildings, information added to a new or existing log book should **also include information about** all of the following.
- a. Any new, renovated or upgraded **thermal elements**.
 - b. Any new or renovated windows, **roof windows, rooflights** or doors (**controlled fittings**).
 - c. Any newly installed energy meters.
- 9.9** **For existing buildings,** when any building work is carried out for which **Section 5** and/or **Section 6** sets a standard, the energy performance of the **fixed building services** and on-site electricity generation affected by the work must be assessed and documented.

Section 9

- 9.10** For existing buildings, when installing a complete new or replacement system (for example, replacing a heating system including the heating appliance, pipework and heat emitters) the energy performance of the whole system must be assessed. The results should be recorded and give to the building owner with the manufacturer's supporting literature. The record of energy performance results may be any of the following.
- A documented assessment using an approved methodology, such as a new Energy Performance Certificate.
 - A documented assessment of the installed system produced in accordance with Ecodesign and associated energy labelling requirements.
 - A documented assessment of a reasonably representative complete system produced by the product manufacturer.
 - Another equivalent assessment carried out by a suitably qualified person.
- 9.11** When carrying out work on an existing system, such as installing or replacing components (for example, replacing a boiler but retaining the pipework and heat emitters), the energy performance of the new components should be assessed. The results should be given to the building owner. This record of energy performance documentation may be any of the following:
- Product data sheets from the product manufacturer.
 - Other documented results of energy assessment of the product carried out in accordance with relevant test standards.
- 9.12** If work on an existing system alters the energy performance or CO₂ emissions performance of the system, then the complete altered system should be assessed and the guidance for new or replacement systems in paragraph 9.9 should be followed. Such work may include the following
- A change in heating fuel for a space heating or domestic hot water system.
 - Extending or expanding the capacity of a space heating, comfort cooling, or ventilation system by over 25% of its previous capacity.
- 9.13** Where building work is carried out on first fit-out (for example, shell and core buildings or partially occupied buildings) the building log-book should be updated, following paragraphs 9.7-9.11.

Section 9

Regulation 23(2) and requirement L1(a): Replacing thermal elements and limiting heat gains and losses in existing buildings, including extensions

This section deals with the requirements of regulation 23(2) and L1(a) of the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

Requirements for the renovation or replacement of thermal elements

23. (2) Where the whole or any part of an individual element is proposed to be replaced and the replacement—

- (a) constitutes a major renovation; or
- (b) (in the case of part replacement) amounts to the replacement of more than 50% of the thermal element's surface area;

the whole of the thermal element must be replaced so as to ensure that it complies with paragraph L1(a)(i) of Schedule 1, in so far as that is technically, functionally and economically feasible.

| Requirement | Limits on application |
|--|-----------------------|
| <p>Schedule 1 – Part L Conservation of fuel and power and minimisation of greenhouse gas emissions</p> <p>L1. Reasonable provision shall be made for the conservation of fuel and power and the minimisation of greenhouse gas emissions in buildings by—</p> <ul style="list-style-type: none"> (a) limiting heat gains and losses— <ul style="list-style-type: none"> (i) through thermal elements and other parts of the building fabric; and (ii) from pipes, ducts and vessels used for space heating, space cooling and hot water services; (b) providing fixed building services which— <ul style="list-style-type: none"> (i) are energy efficient; | |

| Requirement | Limits on application |
|---|-----------------------|
| <ul style="list-style-type: none"> (ii) have effective controls; (iii) minimise greenhouse gas emissions; and (iv) are commissioned by testing and adjusting as necessary to ensure they use no more fuel and power than is reasonable in the circumstances. | |

Intention

In the Welsh Minister's view, regulation 23(2) and L1(a) are met for new or replacement elements in existing buildings by following the standards in **Section 10**.

Section 10

Section 10

Replacing thermal elements and limiting heat gains and losses in existing buildings, including extensions

General

10.1 This section provides guidance for new elements in existing buildings, which includes all of the following types of work.

- a. Providing a new **thermal element** in an existing building – follow paragraph 10.2.
- b. Providing a replacement **thermal element** in an existing building – follow paragraph 10.2.
- c. Replacing windows, doors or **rooflights (controlled fittings)** in an existing building – follow paragraphs 10.3 to 10.5.
- d. Extending an existing building – follow paragraphs 10.6 to 10.11.
- e. Adding a conservatory or porch to an existing building – follow paragraphs 10.12 to 10.13.

Note: *Guidance for renovating or retaining elements in existing buildings is **given** in Section 11.*

New and replacement thermal elements

10.2 The minimum standards in paragraphs 4.5 and 4.6 and Table 4.1 should be met for both of the following.

- a. New **thermal elements** installed in an existing building.
- b. **Thermal elements** constructed to replace existing **thermal elements**.

New and replacement windows, roof windows, rooflights and doors (controlled fittings)

10.3 If the entire unit of a window, **roof window**, **rooflight** or door is replaced, all the following apply.

- a. Units should be draught-proofed.
- b. Units should meet the minimum standards in Table 4.1 (or paragraph 4.6 if applicable).
- c. Insulated cavity closers should be installed where appropriate.

Section 10

- 10.4** For windows in buildings that are domestic in character, **Building Control Bodies** may accept as evidence of compliance with the standards given in Table 4.1, a Window Energy Rating from a certification scheme that provides a quality assured process and a supporting audit trail from calculating the performance of the window through to the window being installed.
- 10.5** If a window, pedestrian door or **rooflight** is enlarged or a new one created, either of the following should **be met**.
- The areas of windows, **rooflights** and pedestrian doors should not exceed the relevant percentage from Table 10.1.
 - If the area of windows, **rooflights** or pedestrian doors exceeds the relevant percentage from Table 10.1, compensating measures should be included elsewhere in the work to improve the energy efficiency of the building.

Extension of buildings other than dwellings

- 10.6** Constructing an extension in a building with a **total useful floor area** greater than 1000m² triggers the requirement for **consequential improvements**. **Section 12** should be followed.
- 10.7** An extension should be regarded as a new building, and guidance in **Sections 1 to 9** should be followed, if the proposed extension has a **total useful floor area** that is both:
- greater than 100 m²
 - greater than 25% of the **total useful floor area** of the existing building.
- If the proposed extension does not meet criteria a. **and/or** b, the guidance in paragraphs 10.8 to 10.11 should be met.
- 10.8** When a building is extended, the fixed building services or on-site electricity generation that are provided or extended should comply with the guidance in **Sections 5 and 6**.
- 10.9** When a building is extended, elements should meet the standard in one of the following: paragraph 10.10, 10.11 or 10.12.
- 10.10** When a building is extended, elements should satisfy all of the following.
- New **thermal elements** should meet the standards in Table 4.1.
 - Replacement **thermal elements** should meet the standards in Table 4.1.
 - New windows, **roof windows**, **rooflights** and doors (**controlled fittings**) should meet standards in Table 4.1.

Section 10

- d. Existing fabric elements that will become **thermal elements** should meet the limiting standards in Table 4.2, by following the guidance in paragraphs 11.2 to 11.4.

In addition, if either of the following areas is greater than that of the existing building, the area of openings in the extension should not exceed that given in Table 10.1,.

- Window and pedestrian doors as a percentage of exposed wall.
- Rooflights** as a percentage of area of roof.

Table 10.1 Maximum area of openings in the extension

| Building type | Windows and pedestrian doors as % of exposed wall | Rooflights as % of area of roof |
|--|---|---------------------------------|
| Residential type buildings where people temporarily or permanently reside | 30 | 20 |
| Places of assembly, offices and shop | 40 | 20 |
| Industrial and storage buildings | 15 | 20 |

Note: *Vehicle access doors, **display windows** and similar glazing and smoke vents can be as large an area of wall or roof as required for the purpose.*

10.11 As an alternate approach to paragraph 10.10, the area-weighted **U-value** of all **thermal elements** in the extension should be shown to not exceed the **area-weighted U-value of an extension** of the same size and shape that complies with paragraph 10.9. This includes the **standards of areas of** openings in Table 10.1.

The area-weighted **U-value** is given by the following expression.

$$\frac{\{(U_1 \times A_1) + (U_2 \times A_2) + (U_3 \times A_3) + \dots\}}{(A_1 + A_2 + A_3 + \dots)}$$

Section 10

Where:

U_1 = the U-value of element type 1

A_1 = the area of element type 1

and so on.

10.12 As an alternative approach to paragraphs 10.10 or 10.11, an approved calculation tool may be used to demonstrate that the Building Primary Energy Rate and the Building Emission Rate for the existing building plus proposed extension do not exceed those for the existing building plus a notional extension. The notional extension should be the same size and shape as the proposed extension and comply with paragraph 10.10.

All calculations should include all consequential improvements that may apply.

Conservatories and porches

Introduction

10.13 Conservatories and porches are exempt from the energy efficiency requirements if they fulfil all of the following requirements:

- a. be at ground level; and
- b. have an internal floor area that is less than 30 m²; and
- c. be thermally separate from the building, and
- d. the conservatory or porch contains no fixed heating appliance or the building's heating system is not extended into the conservatory or porch.

New conservatories or porches

10.14 A conservatory or porch is considered as thermally separate where the existing walls, windows and doors between the building and the conservatory or porch are left in place or if they are removed, they are replaced by walls, windows and doors that achieve or better a U-value given for new and replacement elements in existing buildings given in Table 4.1.

10.15 Where a conservatory or porch is not exempt, it should fulfil the following requirements:

- a. Glazed and opaque elements should meet the standards set out for new and replacement elements in existing buildings given in Table 4.1 (The limitations on the total area of windows, roof windows and doors as set out in paragraph 10.10 of Extensions do not apply here); and
- b. be thermally separate from the heated area of the building (see paragraph 10.14); and
- c. any fixed space heating installed in the conservatory or porch should comply with Sections 5, 6 and 8.

Section 10

10.16 Adding a non-exempt conservatory to increase the conditioned volume of an existing building triggers a requirement for consequential improvements, these are set out in **Section 12**.

10.17 There are two alternative optional approaches that offer more design flexibility by allowing some elements of the design to be relaxed if compensated for elsewhere. These are set out below.

a. Average U-value approach

As an alternate approach to paragraph 10.15, the area-weighted U-value of all thermal elements in the conservatory or porch should be demonstrated to be no greater than that of a conservatory or porch of the same size and shape that complies with paragraph 10.14.

The area-weighted U-value is given by the following expression.

$$\frac{\{(U_1 \times A_1) + (U_2 \times A_2) + (U_3 \times A_3) + \dots\}}{(A_1 + A_2 + A_3 + \dots)}$$

Where:

U_1 = the U-value of element type 1

A_1 = the area of element type 1

and so on.

b. Modelling approach

An approved calculation tool may be used to demonstrate that the Building Primary Energy Rate and the Building Emission Rate for the existing building and the proposed conservatory or porch is no greater than for the existing building plus a notional conservatory or porch. The notional conservatory or porch should be the same size and shape as the proposed conservatory or porch and comply with paragraph 10.15. The specification of the existing building using in conjunction with the notional conservatory or porch as the basis of setting the Building Primary Energy Rate and the Building Emission Rate should include all consequential improvements that will be undertaken in the existing building.

Section 10

Where upgrades over the minimum requirements of **consequential improvements** are made to the existing building to compensate for lower performance in the conservatory or porch, then such upgrades should be implemented to a standard that is no worse than set out in the relevant guidance in this Approved Document. The relevant standards for upgrading retained thermal elements are set out in Table 4.2.

10.18 If the proposed addition is not thermally separated from the dwelling and therefore does not meet all of the requirements in paragraphs **10.13 and 10.14**, it should be treated as an extension and follow the guidance set out in paragraphs 10.6 to 10.11 including the limitation on the total area of windows and doors.

Existing conservatories or porches

10.19 An existing conservatory or porch ceases to be exempt if:

- a. any or all of the walls, windows and doors that thermally separate an existing exempt conservatory or porch from the building are removed (and not replaced); or
- b. the conservatory or porch is provided with a fixed heating appliance or the building's heating system is extended into the conservatory or porch.

10.20 In such situations, this constitutes a change in energy status and the previously exempt conservatory or porch should be treated as a conversion and the guidance set out in paragraphs 11.7 to 11.9 should be followed.

Section 10

Regulation 23 (1) and L1(a): Renovation of thermal elements and limiting heat gains and losses

This section deals with the requirements of regulation 23(1) and L1(a) to the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

Section 10

Requirements for the renovation or replacement of thermal elements

23.—(1) Where the renovation of an individual thermal element—

- (a) constitutes a major renovation; or
 - (b) amounts to the renovation of more than 50% of the element's surface area;
- the renovation must be carried out so as to ensure that the whole of the element complies with paragraph L1(a)(i) of Schedule 1, in so far as that is technically, functionally and economically feasible.

| Requirement | Limits on application |
|---|-----------------------|
| <p>Schedule 1 – Part L Conservation of fuel and power and minimisation of greenhouse gas emissions</p> <p>L1. Reasonable provision shall be made for the conservation of fuel and power and the minimisation of greenhouse gas emissions in buildings by—</p> <ul style="list-style-type: none"> (a) limiting heat gains and losses— <ul style="list-style-type: none"> (i) through thermal elements and other parts of the building fabric; and (ii) from pipes, ducts and vessels used for space heating, space cooling and hot water services; (b) providing fixed building services which— <ul style="list-style-type: none"> (i) are energy efficient; (ii) minimise greenhouse gas emissions; (iii) have effective controls; and (iv) are commissioned by testing and adjusting as necessary to ensure they use no more fuel and power than is reasonable in the circumstances. | |

Intention

In the Welsh Minister's view, regulation 23(1) and L1(a) are met for work to elements in existing buildings by renovating a thermal element to the standards in **Section 11**.

Section 10

Regulations 6 and 22: Material change of use and change to energy status

This section deals with the requirements of regulation 6 and 22 of the Building Regulations 2010.

(All regulations will be amended as necessary in line with the performance sections below)

Requirements relating to material change of use

6.

- 1) Where there is a material change of use of the whole of a building, such work, if any, shall be carried out as is necessary to ensure that the building complies with the applicable requirements of the following paragraphs of Schedule 1—
 - a) in all cases, B1 (means of warning and escape), B2 (internal fire spread—linings), B3 (internal fire spread—structure), B4(2) (external fire spread—roofs), B5 (access and facilities for the fire service), C2(c) (interstitial and surface condensation), F1 (ventilation), G1 (cold water supply), G3(1) to (3) (hot water supply and systems), G4 (sanitary conveniences and washing facilities), G5 (bathrooms), G6 (kitchens and food preparation areas), G2 (bathrooms), H1 (foul water drainage), H6 (solid waste storage), J1 to J4 (combustion appliances), **L1 (conservation of fuel and power and minimisation of greenhouse gas emissions)**, P1 (electrical safety);
 - b) in the case of a material change of use described in regulation 5(c), (d), (e) or (f), A1 to A3 (structure);
 - c) in the case of a building exceeding fifteen metres in height, B4(1) (external fire spread—walls);
 - d) in the case of a material change of use described in regulation 5(a), (b), (c), (d), (g), (h), (i) or, where the material change provides new residential accommodation, (f), C1(2) (resistance to contaminants);
 - e) in the case of a material change of use described in regulation 5(a), C2 (resistance to moisture);
 - f) in the case of a material change of use described in regulation 5(a), (b), (c), (g), (h) or (i), E1 to E3 (resistance to the passage of sound);
 - g) in the case of a material change of use described in regulation 5(e), where the public building consists of or contains a school, E4 (acoustic conditions in schools);

- h) in the case of a material change of use described in regulation 5(a) or (b), G2 (water efficiency) and G3(4) (hot water supply and systems: hot water supply to fixed baths);
- i) in the case of a material change of use described in regulation 5(c), (d), (e) or (j), M1 (access and use).

2) Where there is a material change of use of part only of a building, such work, if any, shall be carried out as is necessary to ensure that—

- a) that part complies in all cases with any applicable requirements referred to in paragraph (1)(a);**
- b) in a case in which sub-paragraphs (b), (e), (f), (g) or (h) of paragraph (1) apply, that part complies with the requirements referred to in the relevant sub-paragraph;
- c) in a case to which sub-paragraph (c) of paragraph (1) applies, the whole building complies with the requirement referred to in that sub-paragraph; and
- d) in a case to which sub-paragraph (i) of paragraph (1) applies—
 - i. that part and any sanitary conveniences provided in or in connection with that part comply with the requirements referred to in that sub-paragraph; and
 - ii. the building complies with requirement M1(a) of Schedule 1 to the extent that reasonable provision is made to provide either suitable independent access to that part or suitable access through the building to that part.

(3) Subject to paragraph (4), where there is a material change of use described in regulation 5(k), such work, if any, must be carried out as is necessary to ensure that any external wall, or specified attachment, of the building only contains materials of a minimum European Classification A2-s1, d0 or A1, classified in accordance with BS EN 13501-1:2018 entitled "Fire classification of construction products and building elements. Classification using test data from reaction to fire tests" (ISBN 978 0 580 95726 0) published by the British Standards Institution on 14th January 2019.

(4) Paragraph (3) does not apply to the items listed in regulation 7(3).

Requirements relating to a [change to energy status](#)

22. Where there is a change to a building's energy status, such work, if any, shall be carried out to ensure that the building complies with the applicable requirements of Part L of Schedule 1.

Section 10

Intention

Regulations 6 and 22 of the Building Regulations set requirements for buildings to comply with Schedule 1 of the Building Regulations when a [material change of use](#) or a [change to energy status](#) occurs.

In the Welsh Minister's view, the requirements of regulations 6 and 22 are met by following the guidance in **Section 11**.

Section 11

Section 11

Work to thermal elements in existing buildings

General

11.1 This section provides guidance for work to existing elements in buildings, including all of the following.

- a. Renovating an existing thermal element in an existing building – follow paragraphs 11.2 to 11.4.
- b. If a building is subject to a material change of use – follow paragraphs 11.5 to 11.8.
- c. If a building is subject to a change to energy status – follow paragraphs 11.6 to 11.8.

Note: For new and replacement elements in existing buildings, the guidance in **Section 10** should be followed.

Renovating thermal elements

11.2 Renovating a thermal element means one of the following.

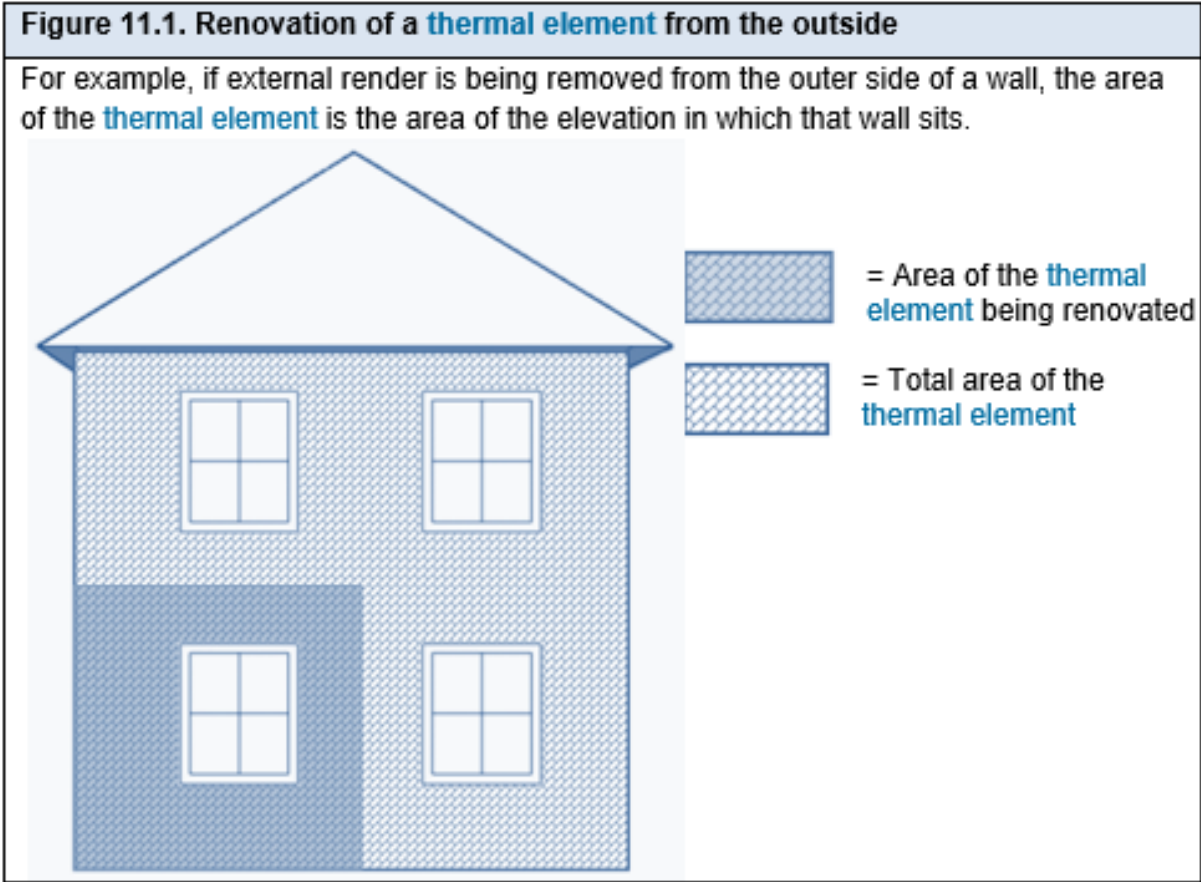
- a. Providing a new layer through cladding or rendering the external surface of the thermal element.
- b. Providing a new layer through dry-lining the internal surface of a thermal element.
- c. Replacing an existing layer through stripping down the thermal element to expose basic structural components (e.g. bricks, blocks, rafters, joists, frame etc.) and then rebuilding.
- d. Replacing the waterproof membrane on a flat roof.
- e. Providing cavity wall insulation.

11.3 If a thermal element is renovated and one of the following applies, then the whole of the thermal element should be improved to achieve at least the U-value in Table 4.2, column (b).

- a. More than 50% of the surface of the individual thermal element will be renovated (see paragraph 11.4).
- b. The work constitutes a major renovation. A major renovation is when more than 25% of the surface area of the external building envelope is renovated.

11.4 When assessing the percentage area that will be renovated of an individual thermal element, consider whether the individual element is being renovated from the outside or inside, following Figure 11.1 and Figure 11.2 respectively.

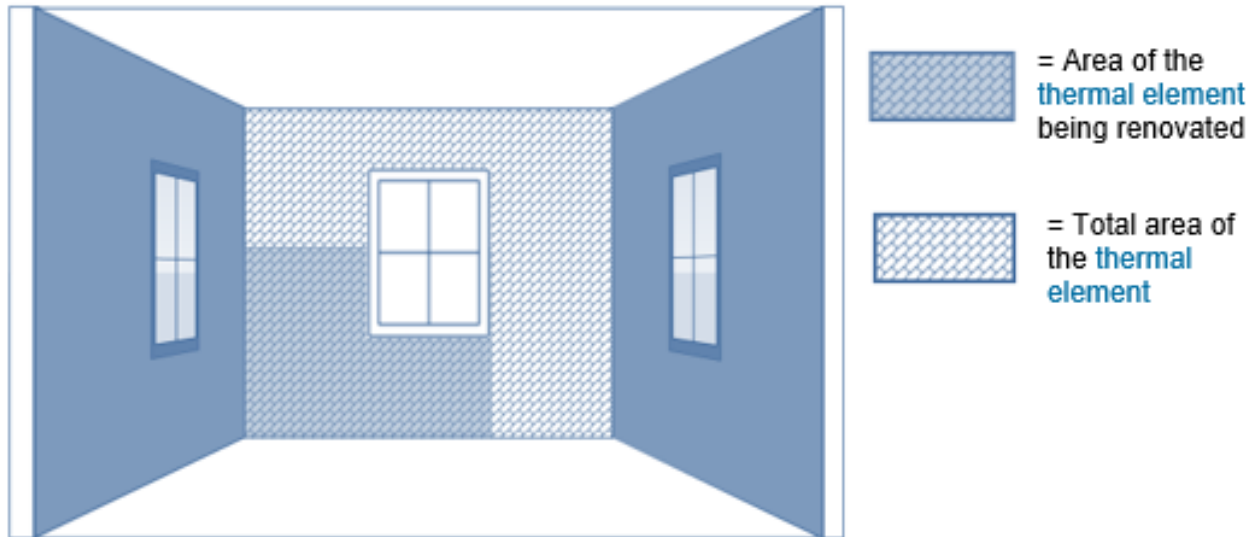
Section 11



Section 11

Figure 11.2. Renovation of a thermal element from the inside

For example, if the plaster is being removed from the inside of a wall, the area of the thermal element is the area of external wall as viewed from inside the room.



Material change of use and change to energy status

11.5 A material change of use, in relation to buildings other than dwellings, is when a building satisfies any of the following:

- is used as a hotel or a boarding house, where previously it was not
- is used as an institution, where previously it was not
- is used as a public building, where previously it was not
- is not described in Classes I to VI in Schedule 2, where previously it was
- contains a room for residential purposes, where previously it did not
- contains more or fewer rooms for residential purposes than previously, but still contains at least one
- is used as a shop where previously it was not.

Note: A material change of use may result in a change to energy status.

Section 11

11.6 A **change to energy status** is when a building was previously exempt from the **energy efficiency requirements** but now is not. The **change to energy status** applies to the **whole** building or parts of the building that have been designed or altered to be used separately. For example, when a previously un-heated space becomes part of the heated building, **a change to energy status applies to that space.**

- 11.7** If there is a **material change of use** and/or a **change to energy status**, all of the following **should be met.**
- a. Existing **thermal elements** should meet the limiting standards as outlined in paragraphs 4.7 to 4.8.
 - b. **If both of the following apply to** existing windows, **roof windows, rooflights** and doors (**controlled fittings**), **they** should be replaced to meet the limiting standards in Table 4.1.
 - i. They separate a conditioned space from an unconditioned space or the external environment.
 - ii. **They** have a **U-value** higher than either of the following:
 - for windows, roof windows and doors – 3.30 W/(m².K)
 - for rooflights – 3.80 W/(m².K) calculated by following paragraph 4.4.

Note: *Paragraph 11.7b does not apply to **display windows** or **high-usage entrance doors**.*

- c. New or **replacement** **thermal elements** should meet **the** standards in Table 4.1.
- d. New or **replacement** windows, **roof windows, rooflights** and doors (**controlled fittings**) should meet **the** standards in Table 4.1.
- e. The area of openings in the newly created building should not be more than 25% of the total floor area. **However**, a large area of openings may be achieved by following paragraph 11.8.
- f. Any **fixed building services**, including **Building Automation and Control Systems**, and/or on-site electricity generation, **that are** provided or extended should meet the standards in **Sections 5 and 6.**

Note: ***Consequential improvements** may be required when there is a **material change of use** or **change to energy status** and **Section 12** should be followed.*

11.8 Outlined below are two alternative optional approaches to paragraph 11.7 that offer more design flexibility by allowing some elements of the design to be relaxed if compensated for elsewhere. This applies to a **material change of use** or a **change to energy status**.

Section 11

a. Average U-value approach

As an alternate approach to paragraph 11.7, the area-weighted **U-value** of all **thermal elements** subject to the building works should be demonstrated to be no greater than the same building works that comply with the minimum standards given in paragraph 11.7.

The area-weighted **U-value** is given by the following expression.

$$\frac{\{(U_1 \times A_1) + (U_2 \times A_2) + (U_3 \times A_3) + \dots\}}{(A_1 + A_2 + A_3 + \dots)}$$

Where:

U_1 = the **U-value** of element type 1

A_1 = the area of element type 1

and so on.

Although U-value requirements may be relaxed, the U-value of any individual thermal element (wall, floor or roof) should not be worse than in the U-values set out in column (a) in Table 4.2 to ensure resistance to surface condensation and mould growth.

b. Modelling approach

An **approved calculation tool** may be used to demonstrate that the **Building Primary Energy Rate** and the **Building Emission Rate** for the building is no greater than for the existing building plus building works associated with the **material change of use** or a **change to energy status** which comply with paragraph 11.7. The specification of the existing building used as the basis of setting the **Building Primary Energy Rate** and the **Building Emission Rate** should include all **consequential improvements** that will be undertaken in the existing building.

Where upgrades over the minimum requirements of **consequential improvements** are made to the existing building to compensate for lower performance of the works associated with the **material change of use** or a **change to energy status**, then such upgrades should be implemented to a standard that is no worse than set out in the relevant guidance in this Approved Document. The relevant standards for upgrading retained thermal elements are set out in Table 4.2.

Section 11

Regulation 28: Consequential improvements to energy performance

This section deals with the requirements of regulation 28 of the Building Regulations 2010.

Regulation 28 - Consequential improvements to energy performance

(1) Paragraph (3) applies to an existing building with a total useful floor area of over 1000m² where the proposed building work consists of or includes—

- (a) the initial provision of any fixed building services; or
- (b) an increase to the installed capacity of any fixed building services.

(2) Paragraph (3) applies to an existing building where the proposed building work consists of or includes—

- (a) an extension;
- (b) the extension of the building's heating system or the provision of a fixed heating appliance, to heat a previously unheated space.

(3) Subject to paragraph (4), where this paragraph applies, such work, if any, shall be carried out as is necessary to ensure that the building complies with the requirements of Part L of Schedule 1.

(4) Nothing in paragraph (3) requires work to be carried out if it is not technically, functionally and economically feasible.

Note: Where the *Building Control Body* is an approved inspector, see regulation 20 of the *Building (Approved Inspectors etc.) Regulations 2010 (as amended)*.

Intention

In the Welsh Ministers view, where regulation 28 applies, the requirements of this regulation are met for existing buildings by carrying out **consequential improvements** that are technically, functionally and **economically feasible**, by following the guidance in **Section 12**.

Section 12

Section 12

Consequential improvements to energy performance

- 12.1** **Consequential improvements** describe additional energy efficiency improvements that should be undertaken when the following buildings works are undertaken:
- The existing building is extended or part of the building is converted to **include** fixed heating in a previously unheated space, increasing the conditioned volume. The building could be extended by means of a conventional extension or a non-exempt conservatory or porch
 - the initial provision of any **fixed building service** i.e. the initial installation of heating, hot water, air conditioning or mechanical ventilation, or internal or external lighting (not including emergency escape lighting or specialist process lighting), or
 - an increase in the installed capacity of any **fixed building service**

Note: *Photovoltaics or other microgeneration technology are generally not **fixed building services***

*The requirement in item (a) applies to all existing non-domestic buildings. The requirements in items (b) and (c) only apply to existing non-domestic buildings where the **total useful floor area** is over 1000m².*

Note: **Consequential improvements** should be carried out so that the entire building complies with Part L of the building regulations to the extent that the improvements are technically, functionally and **economically feasible**.

Note: *If the building already complies with the current requirements of Part L of the Building Regulations, **consequential improvements** are not required.*

- 12.2** Where work other than the items listed in paragraph 12.1 is planned as part of the **principal works**, if they improve the energy performance of the building, these are **consequential improvements**. Work carried out to compensate for the poorer standard of an extension, using the alternative approach to demonstrating compliance described in paragraph 10.11, does not count as a **consequential improvement**.

Consequential improvements when extending a building

Note: *A new free-standing building constructed on an existing site is a new building, not an extension.*

Section 12

- 12.3** When an existing building is being extended or the habitable area is being increased, **consequential improvements** should be installed. The measures listed in Appendix D, Table D.1, may be considered technically, functionally and **economically feasible** in normal circumstances.
- 12.4** For an extension or increase in habitable area, the value of the **principal works** is used to determine the minimum value of the **consequential improvement** works. The value of the **consequential improvement** works should not be less than 10% of the value of the **principal works**.
- 12.5** As part of the initial notice or deposit of plans, a chartered quantity surveyor or other suitably qualified person should produce a signed report that **gives** the value of the **principal works** and the value of the **consequential improvements**. **The prices used should be those** at the date when the **Building Control Body** is informed of the proposals.

Consequential improvements on installing or extending the capacity of fixed building services

Note: *Increasing the size of central boiler plant to serve a new extension would not generally increase the **installed capacity of a fixed building service per unit area**, unless the heating provision in the existing building is increased at the same time. **Unless the heating provision in the existing building is increased at the same time as the size of central boiler plant**, paragraph 12.6 would not apply, but paragraphs 12.3 to 12.5 would continue to apply as a result of the extension.*

- 12.6** If it is proposed to install a **fixed building service** in an existing building with a **total useful floor area** of over 1000 m², either as a **new fixed building service** or to increase the **installed capacity of a fixed building service per unit area**, then both of the following **consequential improvements** should be **made to meet the requirements of Part L**, where this is practical and technically, functionally and **economically feasible**.
- a. **Energy efficiency improvements** **should be made** to **fixed building services**. **All of the following apply.**

Section 12

- i. When installing or extending the capacity of **fixed building services**, the value of the **principal works** is used to determine the minimum value of the energy efficiency improvements made to **fixed building services** as **consequential improvements**. The value of these **consequential improvements** should not be less than 10% of the value of the **principal works**, excluding the value of any work to improve other energy efficiency aspects of the building served by the services in meeting paragraph 12.6b.
 - ii. The measures listed in Appendix D, Table D.1 relate to this requirement, **12.6(a)**, and may be considered technically, functionally and **economically feasible** in normal circumstances.
 - iii. As part of the initial notice or deposit of plans, a chartered quantity surveyor or other suitably qualified person should produce a signed report that **gives** the value of the **principal works** and the value of the **consequential improvements**. **The prices used should be those** at the date when the **Building Control Body** is informed of the proposals.
- b. Other energy efficiency aspects of those parts of the building served by the **fixed building service** **should be improved**.
 - i. All technically, functionally and **economically feasible** measures to improve the fabric of the building served should be **made**. The extent of the improvements to the fabric should not be determined by the value of the **principal works**.
 - ii. The measures in Appendix D, Table D.2 relate to this requirement, **12.6(b)**, and may be considered technically, functionally and **economically feasible** in normal circumstances.

Appendix A

Appendix A

Key terms

Note: Except for the items marked * (which are from the Building Regulations 2010), these definitions apply only to Approved Document L, Volume 2: Buildings other than dwellings.

Air permeability is the measure of airtightness of the building fabric. It is defined as the air leakage rate per hour per m² of **envelope area** at the test reference pressure differential of 50 pascals.

- The limiting **air permeability** is the worst allowable **air permeability**.
- The design **air permeability** is the target value set at the design stage.
- The assessed **air permeability** is the **measured air permeability of the building concerned. The assessed air permeability is the** value used to establish the Building Emission Rate and the Building Primary Energy Rate.

Airtightness The resistance of the building envelope to infiltration when ventilators are closed. The greater the airtightness at a given pressure difference across the envelope, the lower the infiltration.

Building Automation and Control System means a system comprising all products, software and engineering services that can support energy efficient, economical and safe operation of heating, ventilation and air conditioning systems through automatic controls and by facilitating the manual management of those building systems.

Building Control Body is either a local authority building control department or an approved inspector.

Building Emission Rate is the building's CO₂ emission rate expressed as kgCO₂/(m²·year).

***Building Envelope** in relation to a building is defined in regulation 35 as:

the walls, floor, roof, windows, doors, roof windows and rooflights.

Building Primary Energy Rate is **the primary energy use per square metre of floor area per year of a new building other than a dwelling. Expressed as kWh_{PE}/(m²·year) and determined using the approved methodology. The approved methodology is given in the National Calculation Methodology Modelling Guide.**

Appendix A

Building heat distribution system is the heat network distribution pipework for hot water and heating for a building connected to a heat network, between the primary district heat network and the connection(s) with any dwelling or building. Building distribution pipework is normally internal but may be external. This does not include heat distribution within individual dwellings, for example the heat interface unit and space heating and hot water systems within dwellings. Also sometimes referred to as secondary heat network. Note that CIBSE CP1 Heat Networks: Code of Practice sets insulation standards for the primary district heat network and for the distribution pipework within multi-residential buildings that are connected to a heat network; but not for any other pipework (e.g. pipework within non-residential buildings that are connected to district heat networks nor buildings not connected to a district heat network).

Centralised electrically heated is a domestic hot water system in which the water is supplied to the draw-off points from a device in which water is heated by an electric element or elements immersed in the stored water. The water heater is situated centrally with a distribution system to supply water to the draw off-points and has a capacity greater than 300 litres.

Centre pane U-value means the **U-value** determined in the central area of the glazing unit, making no allowance for edge spacers or the window frame.

***Change to energy status** is defined in regulation 2(1) as:

Any change which results in a building becoming a building to which the **energy efficiency requirements** of those Regulations apply, where previously it was not.

CHPQA quality index is an indicator of the energy efficiency and environmental performance of a CHP scheme, certified by the Combined Heat and Power Quality Assurance scheme.

Circuit-watt is the power consumed in lighting circuits by **light sources** and, where applicable, their associated control gear (including transformers and drivers) and power factor correction equipment.

Coefficient of performance (COP) is a measure of the efficiency of a heat pump at specified source and sink temperatures, measured using the procedures in **BS EN 14511-2**:

- Heating **COP** = heat output / power input
- % **COP** (**COP**×100) is the **heat generator** efficiency.

Appendix A

Commissioning is when after all or part of the fixed building service or on-site electricity generation system has been installed, replaced or altered, the system is taken from a state of static completion to working order. Testing and adjusting are carried out for fixed building services, as necessary, to ensure that the whole system uses no more fuel and power than is reasonable in the circumstances. Testing and adjusting are carried out for on-site electricity generation systems, as necessary, to ensure that the whole system produces the maximum amount of electricity that is reasonable in the circumstances. For each system, commissioning includes all of the following:

- a. setting-to-work
- b. regulation (that is, testing and adjusting repetitively) to achieve the specified performance
- c. calibration
- d. setting up and testing the associated automatic control systems
- e. recording the system settings and the performance test results that have been accepted as satisfactory.

Communal heat network is a heat network by means of which heating, cooling and/or hot water is supplied to a single building only divided into separate premises, for example to both dwellings and non-dwellings in a mixed-use building or a building divided into separate premises.

Conformity assessment body is an organisation which is responsible for carrying out activities such as testing, inspection and certification (conformity assessment) which provides assurance that what is being supplied meets the expectations specified or claimed. In the UK, the United Kingdom Accreditation Service (UKAS) is the sole organisation which grants accreditation to a conformity assessment body to carry out conformity assessment activities.

Consequential improvements mean those energy efficiency improvements required by regulation 28.

Control Zone means independent control of rooms or areas within buildings that need to be heated to different temperatures at different times.

***Controlled service or fitting** is defined in Regulation 2(1) as:

a service or fitting in relation to which Part G, H, J, L or P of Schedule 1 imposes a requirement.

CO₂ emission factor is an estimate of CO₂ equivalent emissions produced by the use of different fuels per kWh of delivered energy.

Appendix A

Critical national infrastructure. Critical elements of infrastructure (namely assets, facilities, systems, networks or processes and the essential workers that operate and facilitate them), the loss or compromise of which could result in:

- a) Major detrimental impact on the availability, integrity or delivery of essential services - including those services whose integrity, if compromised, could result in significant loss of life or casualties - taking into account significant economic or social impacts; and/or
- b) Significant impact on national security, national defence, or the functioning of the state.

Direct-fired circulator is a domestic hot water system in which the water is supplied to the draw-off points from a hot water vessel in which water is heated by combustion gases from a **primary energy** source. The unit has no storage volume, as water is stored in a supplementary storage vessel.

Direct-fired continuous flow is a domestic hot water system in which the water is supplied to the draw-off points from a device in which cold water is heated by combustion gases from a **primary energy** source as it flows through the water heater. The water heater is close to the draw-off points. The unit has no storage volume, as water is instantaneously heated as it flows through the device.

Direct-fired storage is a domestic hot water system in which the water is supplied to the draw-off points from an integral hot water vessel in which water is heated by combustion gases from a **primary energy** source.

Display lighting means lighting to highlight displays of exhibits or merchandise, or lighting used in spaces for public leisure and entertainment such as dance halls, auditoria, conference halls, restaurants and cinemas.

Display window means an area of glazing, including glazed doors, to display products or services on offer to the public within a building, positioned as in all of the following:

- a. at the external perimeter of the building
- b. at an access level
- c. immediately adjacent to a pedestrian thoroughfare.

If there is a permanent workspace within one glazing height of the window, this cannot be considered to be a **display window**.

Glazing more than 3 m above an access level should not be considered part of a **display window** except where either of the following applies:

- a. The products on display require a greater height of glazing
- b. Both of the following apply

Appendix A

- i. where building work involves changes to the façade and glazing that require planning consent
- ii. planning requirements mean that a greater height of glazing is necessary, e.g. to fit with surrounding buildings or to match the character of the existing façade.

District heating networks are systems that supply heat from a central source/s to consumers in two or more buildings, via a network of pipes carrying hot/warm liquids (generally water). Heat networks can cover a large area or even an entire city, or can be relatively local, supplying a small cluster of buildings.

Dwelling means a self-contained unit designed to accommodate a single household, including a dwelling-house and a flat.

Economically feasible means that the capital cost of the measure will be recouped in energy savings within a reasonable time period. For the purposes of this document, **economically feasible** means that the measure would achieve a **simple payback** of either:

- a. 7 years for the installation of thermostatic controls;
- b. 7 years for the extension of on-site low and zero carbon energy-generating systems which are required as **consequential improvements** (see Appendix D Table D.1);
- c. 15 years, for any other measure.

Emergency lighting means lighting for use when the power supply to the normal lighting fails.

Escape lighting means the part of the emergency lighting that is provided to ensure that the escape route is illuminated at all material times.

Energy efficiency ratio (EER) for chillers, this is calculated by dividing the cooling energy delivered into the cooling system by the energy input to the chiller.

***Energy Efficiency requirements** are defined in Regulation 2(1) as:

the requirements of regulations 23, **25A, 25B**, 26, 26A, 26B, 26C 28 and 40, of, and Part L of Schedule 1.

Appendix A

***Energy Performance Certificate** is defined in the Energy Performance of Buildings (England and Wales) Regulations 2012 as:

- a certificate which—
- a) in the case of a certificate entered on the register before 9th January 2013 complied with the requirements of regulation 11(1) of the Energy Performance of Buildings (Certificates and Inspections) (England and Wales) Regulations 2007(d);
 - b) in the case of a certificate entered on the register on or after 9th January 2013 complies with the requirements of regulation 9(1) of these Regulations;
 - c) (ba) in the case of a certificate issued in respect of an excluded building under regulation 9A, complies with the requirements of regulation 9A(2) of these Regulations; or
 - d) c[in the case of a certificate entered on the register before 6th April 2016] complies with the requirements of regulation 29 of the Building Regulations 2010.

Envelope area (or measured part of the building), is the total area of all floors, walls and ceilings bordering the internal volume that is the subject of a pressure test. This includes walls and floors below external ground level. Overall internal dimensions are used to calculate this envelope area and no subtractions are made for the area of the junctions of internal walls, floors and ceilings with exterior walls, floors and ceilings.

Existing district heat network means a district heat network that is either in operation or was under construction on [at the implementation date of this standard]. For these purposes, under construction means any of the following.

- The building to house the energy centre has been constructed.
- There is a heat offtake agreement signed between the heat network and a third party.
- Excavation for pipework has been completed.

Fit-out work means work to complete the partitioning and building services within the external fabric of the building (the shell) to meet the specific needs of incoming occupiers. **Fit-out work** can be carried out either:

- a. during the same project and time frame as the construction of the building shell;
- b. at a later date after the shell has been completed.

Appendix A

***Fixed building services** are defined in Regulation 2(1) as:

any part of, or any controls associated with—

- a) **fixed** internal or **external lighting** systems (but not including **emergency escape lighting** or **specialist process lighting**);
- b) fixed systems for heating, hot water, air conditioning or mechanical ventilation;
- c) **fixed lifts, escalators or moving walkways in new buildings (but not in individual dwellings) or**
- d) any combination of systems of the kinds referred to in paragraph (a) or (b).

Fixed external lighting means lighting fixed to an external surface of the building and supplied from the **building's** electrical system. It excludes lighting in common areas of blocks of flats and in other communal accessways.

g-value is a **measure of total solar energy transmittance through glazing.**

Hard water means water which has a high mineral content. For the purposes of this approved document, hard water is water that has a total water hardness of greater than 200ppm of CaCO_3 .

Heat generator seasonal efficiency means the estimated seasonal heat output from the heat generator divided by the energy input **during a period of one year.**

Heating appliance or **heat generator** means the part of a heating system that generates useful heat using one or more of the following processes.

- The combustion of fuels in, for example, a boiler.
- The Joule effect **in the heating elements of an electric resistance heating system, where the Joule effect is the process by which an electric current passing through a conductor produces heat.**
- Capturing heat from ambient air, ventilation exhaust air, or a water or ground heat source using a heat pump.

A **heating zone** is a conditioned area of a building which is on a single floor and has the same thermal characteristics and temperature control requirements throughout.

High excitation purity light sources means colour-tuneable light sources that can be set to at least the colours listed in Table A1 and which have for each of these colours, measured at the dominant wavelength, the minimum excitation purity shown. Intended for use in applications requiring high-quality coloured light.

Appendix A

Table A.1 High excitation purity light sources

| Colour | Dominant wavelength (nm) | Minimum excitation of purity (%) |
|--------|--------------------------|----------------------------------|
| Blue | 440–490 | 90 |
| Green | 520–570 | 65 |
| Red | 610–670 | 95 |

High-usage entrance door means a door to an entrance primarily for people, through which many people are expected to move. Robustness and/or powered operation are the main performance requirements. A **high-usage entrance door** will have automatic closers and, except where operational requirements preclude it, be protected by a lobby.

Indirect-fired circulator is a domestic hot water system in which the water is supplied to the draw-off points from a device in which water is heated by an element through which the heating medium is circulated so as not to mix with the hot water supply. In practice, the heat source is likely to be a boiler dedicated to the supply of domestic hot water.

Installed capacity of a fixed building service per unit area is the design output of the distribution system output devices (the terminal units) serving the space in question, divided by the **total useful floor area** of that space.

Instantaneous electrically heated is a domestic hot water system in which the water is supplied to the draw-off points from a device in which cold water is heated by an electric element or elements as it flows through the water heater. The water heater is close to the draw-off points. The unit has no storage volume, as water is instantaneously heated as it flows through the device.

Light source lumens means the value of the lumen output of a light source. If the light source is contained within a luminaire, all losses due to the luminaire are excluded.

LENI (Lighting Energy Numeric Indicator) is a measure of the performance of lighting in terms of energy per square metre per year (kWh/m²per year). See **Appendix B**.

Local electrically heated is a domestic hot water system in which the water is supplied to the draw-off points from a device in which water is heated by an electric element or elements immersed in the stored water. The water heater is near the draw-off points and has a storage capacity of between 100 and 300 litres.

Luminaire lumens is the value of the lumen output of a luminaire, including any losses or inefficiencies of the luminaire.

Appendix A

***Major renovation** is defined in Regulation 35 as:

the renovation of a building where more than 25% of the surface area of the **building envelope** undergoes renovation.

***Material change of use** is defined in Regulation 5 as:

Where there is a change in the purposes for which or the circumstances in which a building is used, so that after that change-

- a) The building is used as a **dwelling**, where previously it was not;
- b) The building contains a flat, where previously it did not;
- c) The building is used as an hotel or a boarding house, where previously it was not;
- d) The building is used as an institution, where previously it was not;
- e) The building is used as a public building, where previously it was not;
- f) The building is not a building described in classes 1 to 6 in Schedule 2, where previously it was;
- g) The building, which contains at least one **dwelling**, contains a greater or lesser number of **dwellings** than it did previously;
- h) The building contains a **room for residential purposes**, where previously it did not;
- i) The building, which contains at least one **room for residential purposes**, contains a greater or lesser number of such rooms than it did previously; or
- j) The building is used as a shop, where it previously was not; and
- k) The building is a building described in regulation 7(4)(a), where previously it was not.

Modulating burner control is a type of boiler control that provides a continuously variable firing rate that is altered to match the boiler load over the whole turndown ratio.

Notice of approval This is the formal notice by which Welsh Ministers confirm their approval of the calculation methodologies for the purposes of regulations 24 and 25 of the Building Regulations. The Notice of approval for calculation methodologies is published with a circular letter on the Welsh Government website.

Optimum start is a control system or algorithm that starts plant operating at the latest time possible to achieve specified conditions at the start of the occupancy period.

Optimum stop is a control system or algorithm that stops plant operating at the earliest time possible so that internal conditions will not deteriorate beyond pre-set limits by the end of the occupancy period.

Appendix A

Part load energy efficiency ratio is calculated by dividing the cooling energy delivered into the cooling system by the energy input to the cooling plant. Part load performance for individual chillers is determined assuming that chilled water is provided at 7°C out and 12°C in (at 100% load), under the conditions detailed in Table A.2.

Table A.2 Partial Load Efficiency ratio

| Percentage part load | 25% | 50% | 75% | 100% |
|--|-----|-----|-----|------|
| Air-cooled chiller's ambient air temperature (°C) | 20 | 25 | 30 | 35 |
| Water-cooled chiller's entering cooling water temperature (°C) | 18 | 22 | 26 | 30 |

Passenger lift means lifting apparatus for the transportation of persons, or persons and goods, between fixed landing levels by means of an enclosed car. Excludes firefighting lifts installed for the exclusive use of the firefighting services and which are not intended for use by occupants of the building.

Point-of-use electrically heated is a domestic hot water system in which the water is supplied to the draw-off points from a device in which water is heated by an electric element or elements immersed in the stored water. The water heater is close to the draw-off points and has a storage capacity no greater than 100 litres.

Power efficiency is the total annual power output of a CHP unit divided by its total annual fuel input.

Primary energy means energy from renewable and non-renewable sources which has not undergone any conversion or transformation process.

Primary energy factor means an estimate of primary energy from different fuels per kWh of delivered energy.

Principal works means the work necessary to achieve the client's purposes in extending the building and/or increasing the installed capacity of any **fixed building services**. The value of the **principal works** is the basis for determining a reasonable provision for some **consequential improvements**.

Renewable technology means technology that uses renewable resources, which are naturally replenished on a human timescale, to produce electricity. Resources include wind, wave, marine, hydro, biomass and solar.

Rooflight is a glazed unit installed out of plane with the surface of the roof on a kerb or upstand. Also sometimes referred to as a skylight.

Appendix A

Roof window A window installed in the same orientation as, and in plane with, the surrounding roof.

***Room for residential purposes** is defined in Regulation 2(1) as:

a room, or a suite of rooms, which is not a dwelling-house or a flat and which is used by one or more persons to live and sleep and includes a room in a hostel, an hotel, a boarding house, a hall of residence or a residential home, but does not include a room in a hospital, or other similar establishment, used for patient accommodation.

Seasonal coefficient of performance (SCOP) is a measure of the efficiency of a heat pump over the designated heating season, measured using the procedures in **BS EN 14825**.

Seasonal energy efficiency ratio (SEER) is the total amount of cooling energy provided by a single cooling unit over a year, divided by the total energy input to a single cooling unit over the same year.

Sequence control enables two or more heating boilers to be switched on or off in sequence when the heating load changes.

Simple payback means the amount of time it will take to recover the initial investment through energy savings. It is calculated by dividing the marginal additional cost of implementing an energy efficiency measure by the value of the annual energy savings achieved by that measure, taking no account of VAT. When making this calculation the following guidance should be used:

- a. the marginal additional cost is the additional cost (materials and labour) of incorporating, for example, additional insulation - not the whole cost of the work
- b. the cost of implementing the measure should be based on prices **when the application is** made to the **Building Control Body** and be confirmed in a report signed by a suitably qualified person
- c. the annual energy savings should be estimated using the *National Calculation Methodology Modelling Guide*.
- d. The energy prices **when** the application **is made to the Building Control Body** should be used when evaluating energy savings. **Current prices are given by the Department for Energy Security and Net Zero and available at: www.gov.uk/government/collections/quarterly-energy-prices.**

Simplified Building Energy Model is one of the current approved procedures for assessing the performance of a building, in line with this document.

Appendix A

NOTE FOR CONSULTATION: *The consultation version of the Simplified Building Energy Model, cSBEM, is available at the following webpage: www.uk-ncm.org.uk. This provides the opportunity to interact with the model and understand whether different building designs are likely to meet the minimum standard of total energy performance.*

Specialist process lighting means lighting to illuminate specialist tasks within a space rather than the space itself. **Specialist process lighting** could include theatre spotlights, projection equipment, lighting in TV and photographic studios, medical lighting in operating theatres and doctors' and dentists' surgeries, illuminated signs, coloured or stroboscopic lighting, and art objects with integral lighting, such as sculptures, decorative fountains and chandeliers.

Specific fan power is a measure of energy efficiency for air distribution systems. Specific fan power (SFP) is the power required by a fan to move air through the air distribution system, expressed as W/(L.s).

Standard Assessment Procedure is the current approved procedure for assessing the performance of dwellings in line with **Approved Document L, volume 1: dwellings**. The **Standard Assessment Procedure** is detailed in The UK Government's *Standard Assessment Procedure for Energy Rating of Dwellings version 10.1*.

NOTE FOR CONSULTATION: *The consultation proposes the use of HEM replacing SAP. It is proposed to amend this text post consultation.*

Target emission rate is the maximum CO₂ Emission Rate for the building, expressed as kgCO₂/(m²·year).

Target Primary Energy Rate is the maximum primary energy use for the building in a year, expressed as kWh_{PE}/(m²·year).

Thermal bridging occurs when part of a thermal element that has significantly higher heat transfer than the materials surrounding it.

Appendix A

***Thermal element** is defined in regulation 2(3) and 2(4) of the Building Regulations as follows:

2(3) In these Regulations **“thermal element”** means a wall, floor or roof (but does not include windows, doors, roof windows or rooflights) which separates a thermally conditioned part of the building (‘the conditioned space’) from:

- a) the external environment (including the ground); or
- b) in the case of floors and walls, another part of the building which is:
 - i. unconditioned;
 - ii. an extension falling within class VII in Schedule 2; or
 - iii. where this paragraph applies, conditioned to a different temperature,

and includes all parts of the element between the surface bounding the conditioned space and the external environment or other part of the building as the case may be.

2(4) Paragraph (3)(b)(iii) only applies to a building which is not a **dwelling**, where the other part of the building is used for a purpose which is not similar or identical to the purpose for which the conditioned space is used.

Thermal envelope is the combination of **thermal elements** of a building which enclose a particular conditioned indoor space or groups of indoor spaces.

Thermal separation occurs where a building and a conservatory or porch are divided by walls, floors, windows and doors to which one of the following applies

- i) the U-values are similar to, or in the case of a newly constructed conservatory or porch not exceeding, the U-values of the corresponding exposed elements elsewhere in the building;
- ii) in the case of a newly constructed conservatory or porch, windows and doors have similar draught-proofing provisions as the exposed windows and doors elsewhere in the building.

Thermostatic room controls A device or system that automatically controls the output of heating and/or cooling emitters to control the temperature in each room (or, where justified, a heating zone) independently where heating and/or cooling is provided by a fixed building service.

Total useful floor area is the total area of all enclosed spaces, measured to the internal face of the external walls. When calculating **total useful floor area**, both the following should be taken into account:

- a. the area of sloping surfaces such as staircases, galleries, raked auditoria and tiered terraces should be taken as their area on plan
- b. areas that are not enclosed, such as open floors, covered ways and balconies, should be excluded.

Appendix A

Note: *This area is the gross internal floor area as measured in accordance with the the Code of Measuring Practice by the Royal Institution of Chartered Surveyors (RICS)*

U-value is a measure of the ability of a building element or component to conduct heat from a warmer environment to a cooler environment. It is expressed as the quantity of heat (in watts) that will flow through 1m² of area divided by the difference in temperature (in degrees K) between the internal and external environment. The unit is W/(m² ·K).

Weather compensation is a system which enables the operating flow temperature of a heating system to be varied. An external sensor communicates with one inside the **heat generator or the heat generator accesses online weather information**. The temperature is varied by either of the following.

- a. Modulating the **heat generator** output (direct acting).
- b. Using a mixing valve to adjust the flow temperature to the heat emitters.

Wet heating system **is a system in which** a heating appliance (**for example**, a boiler **or heat pump**) produces hot water which is distributed around the building to heat emitters.

Appendix B

Appendix B

Lighting Energy Numeric Indicator (LENI)

- B.1** The Lighting Energy Numeric Indicator (LENI) method is **one** approach for complying with the standards for lighting given in **Section 6** of this approved document.
- B.2** The LENI should not exceed the lighting energy limit specified in Table B.1 for a given illuminance and number of hours run.

Step 1: Determine the lighting energy limit from Table B.1.

For the specific illuminance and number of hours run, identify the LENI where the illuminance column and hours row intersect. For example, lighting which runs for a total of 3000 hours with an illuminance of 150 lux would have a LENI of 4.56 kWh per square metre per year.

Step 2: Calculate the parasitic energy use (E_p). If the parasitic energy use is unknown, an allowance of 0.3 W/m² should be made for any control system. If no lighting control system is used, then $E_p = 0$.

Step 3: Determine the total power of lighting (P_l) This is the total power in watts consumed by the luminaires within a space.

Step 4: Determine the occupancy factor (F_o). If no automatic control is used, then $F_o = 1$. If controls turn off the lights within 20 minutes of the room being empty, then $F_o = 0.8$.

Step 5: Determine the factor for daylight (F_d). If no daylight-linked dimming system is used, then $F_d = 1$. If the electric lighting dims in response to daylight being available, then in areas with adequate daylight $F_d = 0.8$. This may be taken as all areas within 6m of a wall with a window or in areas where 10% or more of the roof is translucent or made up of rooflights.

Step 6: Determine the constant illuminance factor (F_c). Constant illuminance systems that control the lighting by under-running the lighting on day one, then slowly increase the power used by lighting until it reaches the point when maintenance is required have $F_c = 0.9$, and those that do not have $F_c = 1$.

Step 7: Calculate the daytime energy use (E_d)

The daytime energy use is:

$$E_d = \frac{P_l \times F_o \times F_d \times F_c \times T_d}{1000}$$

Appendix B

Step 8: Calculate the night-time energy use (E_n)

The night-time energy use is:

$$E_n = \frac{P_l \times F_o \times F_c \times T_n}{1000}$$

Step 9: Calculate total energy (kWh) per square metre per year (LENI)

The total energy per square metre per year is the sum of the **parasitic**, daytime and night-time energy uses per year divided by the area (A):

$$LENI = \frac{E_p + E_d + E_n}{A}$$

Table B.1 Recommended maximum LENI (kWh per square metre per year) in new and existing buildings

NOTE FOR CONSULTATION: The values in this table will be populated at implementation stage to result in an equivalent energy efficiency than the standards given in Section 5 and 6.

| Hours | | | Illuminance (lux) | | | | | | | | Display lighting | |
|-------|-----|-------|-------------------|-----|-----|-----|-----|-----|-----|------|------------------|-------------|
| Total | Day | Night | 50 | 100 | 150 | 200 | 300 | 500 | 750 | 1000 | Normal | Shop window |
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NOTE: 1. If display lighting is used, the lighting energy limit may be increased by the value given for normal display lighting for the area of the room where display lighting is used.

Appendix C

Appendix C

Reporting evidence of compliance

BRUKL report

- C.1** The Buildings Regulations UK Part L (BRUKL) report should be provided to the **Building Control Body** and to building owner **to show that the building work complies with the energy efficiency requirements.**
- C.2** The **approved software package should be used to** produce the BRUKL report for the building as a standard output option.
- C.3** Two versions of the BRUKL should be produced **using the compliance outputs from the approved software package.**
 - a. The design stage BRUKL report **should be produced** before **works begin**, to include all of the following.
 - i. The **Target Primary Energy Rate** and **Building Primary Energy Rate**.
 - ii. The **Target Emission Rate** and **Building Emission Rate**.
 - iii. A supporting list of specifications.
 - b. The as-built BRUKL report **should** include all of the following.
 - i. The **Target Primary Energy Rate** and as-built **Building Primary Energy Rate**.
 - ii. The **Target Emission Rate** and as-built **Building Emission Rate**.
 - iii. A supporting list of specifications and any changes to the list of specifications provided at design stage.

The **Building Control Body** **can then use these reports to help** check that what was designed **has been** built.

- C.4** The as-**built** BRUKL report must be signed by the energy assessor to confirm that the as-built calculations are accurate.
- C.5** The as-**built** BRUKL report must be signed by the client (usually the developer) to confirm that the building has been constructed or completed according to the specifications set out in the report.

Photographic evidence

- C.6** Photographs should be taken for each building as a record during the construction of a new property. The photographs should be made available to the energy assessor prior to the production of the as-built BRUKL report, and to the **Building Control Body** and building owner. Anyone may take the photographs.

Appendix C

C.7 Photographs should be digital and of sufficient quality and resolution to allow a qualitative audit of the subject detail. Close-up photographs may be needed where a long shot image does not provide sufficient detail. More than one image of each detail may be needed. Geo-location should be enabled to confirm the location, date and time of each image.

C.8 Photographs should be taken of the typical details identified in paragraphs C.9 to C.12, covering both building fabric and **fixed building services**. Each photograph should be unique to the property, and the image filename should include the detail reference according to the numbers used in paragraph C.9 and C.12. For example, a flat roof detail photograph would include 4c in the file name, and a riser detail showing heating pipework insulation would include 6b. Photographs should be taken at appropriate construction stages for each detail when completed, but prior to closing-up works.

Note: *Developers/clients may wish to provide Building Control Bodies with the required photographs as work progresses, allowing any potential issues to be identified at an early stage.*

Building fabric

C.9 Photographs of the building fabric should include all elements of the **building envelope** that form the heat loss boundary to demonstrate thermal and **airtightness** continuity and insulation quality at the locations identified in items 1. to 5.

Note: *The heat loss boundary comprises all **thermal elements** that separate the conditioned internal spaces from the external environment. In some cases, such as service zones and plant rooms, the heat loss boundary may include internal fabric elements.*

1. Foundations, substructure and ground floor
 - a. Floor insulation and perimeter edge insulation
 - b. Structural penetrations
 - c. Incoming and distributed services that penetrate the floor slab.
2. External and other heat loss walls (for each main wall type)
 - a. Ground floor to wall junction.
 - b. Structural and services penetrating elements.

Note: *photographs should be taken when the first 0.5 metres in height (for masonry walls) or first section lift (for panelised systems) has been constructed.*

Note: *guidance in paragraph C.10 should additionally be followed where off-site manufactured elements are used.*

Appendix C

3. Intermediate floors

- a. Junction between the slab or other structural element and heat-loss wall
- b. Insulation details for heat-loss intermediate floor sections.

4. Roofs (for each main roof type)

- a. For traditional pitched roofs
 - i. Joist/rafter level.
 - ii. Eaves and gable edges.
- b. For panelised roof systems
 - i. Roof-to-external wall junction
 - ii. Typical interconnection between panels
 - iii. Penetrating elements such as services or roof windows.
- c. For flat roofs
 - i. External edge or parapet detail
 - ii. Intersection and abutment details with external walls
 - iii. Penetrating elements, such as services or roof windows.

Note: guidance in paragraph C.10 should additionally be followed where off-site manufactured elements are used.

- 5. Openings (for each opening type: one image per wall or roof type is sufficient)
 - a. Window positioning in relation to cavity closer or insulation line.
 - b. External doorset positioning in relation to cavity closer or insulation line.

C.10 Site photographs for details listed in paragraph C.9 may not be applicable in all cases, such as modular or off-site construction. In such instances, the manufacturer should provide relevant quality assurance documentation and certification that confirm the thermal performance of the elements. As an alternative, photographs should be supplied of the manufacturing and assembly stages, covering the equivalent stages identified for details 1. to 5.

C.11 For buildings constructed using metal cladding, additional photographs should be provided to demonstrate the inclusion of liner fillers, thermal spacers, and other thermal breaks between the metal framing and the cladding systems.

Fixed building services

C.12 Photographs of the fixed building services should demonstrate thermal continuity and insulation quality. Representative sections should be recorded for the building services identified in 6. to 7.

Appendix C

6. Space heating and cooling, and domestic hot water

- a. Primary and secondary pipework and fittings in plant rooms, including insulation of ancillary equipment (e.g. pump sets)
- b. Distribution voids and risers for each zone.

7. Ventilation supply and extract ductwork

- a. Internal ducts carrying heated or cooled air
- b. External ducts and ducts in unheated spaces.

C.13 Photographs should also be taken of main plant/equipment identification label(s), including make, model and serial numbers for all heating and cooling plant, ventilation units, and LZC equipment. Photographs of ancillary equipment, e.g. circulation pumps are not required.

C.14 For shell-and-core projects, photographs should include the core **fixed building services** (e.g. landlord systems and primary services to fit-out units). Additional photographs should be taken for the fit-out installation for each zone/unit that cover the details in paragraph C.12.

Appendix D

Appendix D

Measures for consequential improvements

D.1 **Consequential improvements** describe additional energy efficiency improvements that should be undertaken when the following buildings works are undertaken:

- a. The existing building is extended or part of the building is converted to provide fixed heating in a previously unheated space, increasing the conditioned volume. The building could be extended by means of a conventional extension or a non-exempt conservatory or porch
- b. the initial provision of any **fixed building service** i.e. the initial installation of heating, hot water, air conditioning or mechanical ventilation, or internal or external lighting (not including emergency escape lighting or specialist process lighting), or
- c. an increase in the installed capacity of any **fixed building service** (other than renewable energy generators)

The requirement in item (a) applies to all existing non-domestic buildings. The requirements in items (b) and (c) only apply to existing non-domestic buildings where the **total useful floor area** is over 1000m².

D.2 Additional works to improve energy efficiency as required in these circumstances are known as **consequential improvements** and described in detail in **Section 12**.

Measures usually to be installed whenever consequential improvements are required

D.3 Energy efficiency improvements to the rest of the building are required whenever **consequential improvements** apply. All technically, functionally and **economically feasible** measures should be implemented, with the requirement for **consequential improvements** being met based on the value of the **principal works** in some circumstances. This is outlined in **Section 12**.

D.4 The energy efficiency improvements in Table D.1 can be considered technically, functionally and **economically feasible** in normal circumstances. As such, these measures should usually be installed when **consequential improvements** are required. These should be installed at least to the extent outlined in Table D.1, based on the value of the **principal works**, as outlined in **Section 12**.

Appendix D

Table D.1 Energy efficiency measures which should usually be installed whenever consequential improvements are required.

These measures are considered technically, functionally and **economically feasible** in normal circumstances.

These measures should be installed at least to the extent outlined to meet the reasonable provision criterion, based on the value of the **principal works**, as outlined in **Section 12**.

| Item | Improvement measure |
|---|--|
| 1 | Upgrading heating systems that are more than 15 years old by providing new plant or improved controls |
| 2 | Upgrading cooling systems that are more than 15 years old by providing new plant or improved controls |
| 3 | Upgrading air-handling systems that are more than 15 years old by providing new plant or improved controls |
| 4 | Upgrading general lighting systems that have an average lamp efficacy of less than 60 light source lumens per circuit-watt and that serve areas greater than 100 m ² by providing new luminaires and/or controls following the guidance in Section 6 . |
| 5 | Installing energy metering following the guidance given in CIBSE's <i>TM 39</i> |
| 6 | Upgrading thermal elements that have U-values worse than those in Table 4.2, column (a) following the guidance in paragraphs 4.7 and 4.8. |
| 7 | Replacing existing windows, roof windows or rooflights (but excluding display windows) or doors (but excluding high-usage entrance doors) that have a U-value worse than the following: <ol style="list-style-type: none"> for windows, roof windows and doors – 3.30 W/(m².K) for rooflights – 3.80 W/(m².K) following paragraph 4.4. |
| 8 | If existing on-site low and zero carbon energy-generating systems provide less than 10% of on-site energy demand: increasing the capacity of on-site systems, provided the increase will achieve a simple payback of 7 years or less |
| 9 | Measures specified in the Recommendations Report that accompanies a valid Energy Performance Certificate which will achieve a simple payback of 15 years or less |
| NOTES: <i>Items 1 to 7 usually meet the economic feasibility criterion of a simple payback of 15 years. A shorter simple payback period of 7 years is given for item 8 because such measures are likely to be more capital intensive or more risky than the others.</i> | |

Appendix D

Additional measures usually to be installed when consequential improvements are required following changes to fixed building service provision

D. 5 When **consequential improvements** apply as a result of the provision of a **fixed building service** in the building for the first time, or increasing the capacity of any **fixed building service**, additional energy efficiency improvements to those parts of the building served by the service should be made. The extent of these measures should be based on the value of the **principal works** as outlined in **Section 12**. All technically, functionally and **economically feasible** measures to improve the fabric of the building served by the service to meet the requirements of Part L should be implemented.

The measures in Table D.2 improve the energy efficiency of those parts of the building served by the service, and can be considered technically, functionally and **economically feasible** in normal circumstances whenever these additional measures are required.

Table D.2 Additional energy efficiency measures which should usually be installed whenever consequential improvements apply as a result of:

- the provision of a **fixed building service** in the building for the first time, or
- or increasing the capacity of any **fixed building service**.

These measures are considered technically, functionally and **economically feasible** in normal circumstances.

The extent of these measures should not be based on the value of the **principal works**, as outlined in **Section 12**, and should be installed in so far as they are technically, functionally and **economically feasible**.

| | |
|----|--|
| 1. | <p>If the installed capacity per unit area of a heating system is increased, both of the following apply:</p> <ol style="list-style-type: none"> a. thermal elements within the area served that have U-values worse than those in Table 4.2, column (a), should be replaced or renovated following the guidance in Section 10 or 11 of this document; and b. existing windows, roof windows or rooflights (but excluding display windows) or doors (but excluding high-usage entrance doors) within the area served should be replaced in line with the guidance in Section 10 if they have U-values higher than: <ol style="list-style-type: none"> i. for windows, roof windows and doors – 3.30 W/(m²·K) ii. for rooflights – 3.80 W/(m²·K) following paragraph 4.4. |
|----|--|

| | |
|----|--|
| 2. | <p>If the area-weighted installed capacity of a cooling system will be increased, both of the following apply:</p> <ol style="list-style-type: none"> a. Thermal elements within heated areas that have U-values higher than those set out in Table 4.2, column (a), should be replaced or renovated following the guidance in Section 10 or 11 of this document; b. The solar control provisions should be upgraded if either of the following criteria are met then. <ol style="list-style-type: none"> i. the area of windows and roof windows (but excluding display windows) within the area served exceeds 40% of the façade area; or ii. both of: <ul style="list-style-type: none"> • the area of rooflights exceeds 20% of the area of the roof, and; • the design solar load exceeds 25W/m² <p>The upgraded system should meet at least one of the following four criteria:</p> <ol style="list-style-type: none"> iii. the solar gain per unit floor area averaged over the period 06:30 to 16:30 GMT, and when the building is subject to solar irradiances for July as given in the table of design irradiancies in CIBSE's <i>Guide A</i> should not be greater than 25W/m² iv. the design solar load should be reduced by at least 20% v. the effective g-value should be no worse than 0.3 vi. the zone or zones should satisfy the solar gain check in paragraphs 4.16 to 4.18 |
| 3. | <p>Any general lighting system within the area served by the relevant fixed building service that has an average efficacy of less than 60 light source lumens per circuit-watt should be upgraded with new luminaires and/or controls following the guidance in Section 6.</p> |

Appendix E

Appendix E

Hierarchy for establishing seasonal efficiencies of existing boilers

E1 When a heating system is being replaced in an existing building, paragraph 5.6 should be followed. The seasonal efficiency of the appliance being replaced, if unknown, should be established by following the hierarchy set out below. This is based upon the *Non Domestic EPC Conventions for England & Wales Issue 7.1*.

1. Use Energy Technology List (ETL) product list part load values at 30% and 100% load.
2. Use current Product Characteristics Database (PCDB) values where available.
3. Use either manufacturer's information, 'boiler plate' information or information from a manufacturer's technical helpdesk. Where a gross efficiency value is established for a non-condensing boiler, a deduction of 0.05 (i.e. 5%) should be made to convert the value to an appropriate seasonal efficiency.
4. Use Standard Assessment Procedure, version 10.2 tables (for boilers up to 70kW output).

NOTE FOR CONSULTATION: *The consultation proposes the use of HEM replacing SAP. It is proposed to amend this text post consultation.*

5. Use suitable SBEM defaults.

Appendix F

Appendix F

Standards referred to

BS 5422 Method for specifying thermal insulating materials for pipes, tanks, vessels, ductwork and equipment operating within the temperature range -40°C to +700°C [2023]

BS EN 26 Gas-fired instantaneous water heaters for the production of domestic hot water [2015]

BS EN 89 Gas-fired storage water heaters for the production of domestic hot water [2015]

BS EN 308 Heat exchangers. Test procedures for establishing the performance of air to air and flue gases heat recovery devices [1997]

BS EN 410 Glass in building. Determination of luminous and solar characteristics of glazing [2011]

BS EN 525 Non-domestic direct gas-fired forced convection air heaters for space heating not exceeding a net heat input of 300 kW [2009]

BS EN 621 Non-domestic gas-fired forced convection air heaters for space heating not exceeding a net heat input of 300 kW, without a fan to assist transportation of combustion air and/or combustion products [2009]

BS EN 1020 Non-domestic forced convection gasfired air heaters for space heating not exceeding a net heat input of 300 kW incorporating a fan to assist transportation of combustion air or combustion products [2009]

BS EN 1507 Ventilation for buildings. Sheet metal air ducts with rectangular section. Requirements for strength and leakage [2006]

BS EN 1886 Ventilation for buildings. Air handling units. Mechanical performance [2007]

BS 5266-1 Emergency lighting. Code of practice for the emergency lighting of premises [2016]

BS EN 12237 Ventilation for buildings. Ductwork. Strength and leakage of circular sheet metal ducts [2003] **BS EN 12809** Residential independent boilers fired by solid fuel. Nominal heat output up to 50 kW. Requirements and test methods [2001 + A1: 2004]

BS EN 12831 Energy performance of buildings

Appendix F

BS EN 12831-1 Method for calculation of the design heat load. Space heating load, Module M3-3 [2017]

BS EN 12831-3 Method for calculation of the design heat load – Domestic hot water systems heat load and characterisation of needs, Module M8-2, M8-3. [2017]

BS EN 13403 Ventilation for buildings. Non metallic ducts. Ductwork made from insulation ductboards [2003]

BS EN 13842 Oil fired forced convection air heaters. Stationary and transportable for space heating [2004]

BS EN 14351-1 Windows and doors. Product standard, performance characteristics. Windows and external pedestrian doorsets without resistance to fire and/or smoke leakage characteristics [2006 + AMD 1: 2010]

BS EN 14511-2 Air conditioners, liquid chilling packages and heat pumps for space heating and cooling and process chillers, with electrically driven compressors. Test conditions [2018]

BS EN 14825 Air conditioners, liquid chilling packages and heat pumps, with electrically driven compressors, for space heating and cooling. Testing and rating at part load conditions and calculation of seasonal performance [2018]

BS EN 15232 Energy performance of buildings. Impact of Building Automation, Controls and Building Management [2017] **BS EN 15450** Heating systems in buildings. Design of heat pump heating systems [2007]

BS EN 15502-2-1 Gas-fired central heating boilers. Specific standard for type C appliances and type B2, B3 and B5 appliances of a nominal heat input not exceeding 1 000 kW [2012 + A1: 2016]

BS EN 15502-2-2 Gas-fired central heating boilers. Specific standard for type B1 appliances [2014]

BS EN 16798-3 Energy performance of buildings. Ventilation for buildings. For non-residential buildings. Performance requirements for ventilation and room-conditioning systems [2017]

BS EN ISO 12241 Thermal insulation for building equipment and industrial Installations. Calculation rules [2008]

Appendix F

BS EN ISO 12567 Thermal performance of windows and doors. Determination of thermal transmittance by the hot-box method BS EN ISO 12567-1 Complete windows and doors [2010]

BS EN ISO 12567-2 Roof windows and other projecting windows [2005]

BS EN ISO 13370 Thermal performance of buildings. Heat transfer via the ground. Calculation methods [2007 incorporating corrigendum March 2009]

BS EN ISO 16484 Building automation and control systems (BACS) [2017 + A1: 2020]

BS EN ISO 25745 -1 Energy performance of lifts, escalators and moving walks. Energy measurement and verification (2023)

BS EN ISO 25745 -2 Energy performance of lifts, escalators and moving walks. Energy calculation and classification for lifts (elevators) (2015)

BS EN ISO 25745 -3 Energy performance of lifts, escalators and moving walks. Energy calculation and classification of escalators and moving walks (2015)

Appendix G

Appendix G

Documents referred to

Legislation

Ancient Monuments and Archaeological Areas Act 1979

Planning (Listed Buildings and Conservation Areas) Act 1990

The Building Regulations 2010, SI 2010/2214

The Building (Approved Inspectors etc.) Regulations 2010, SI 2010/2215

The EU Ecodesign Commission Regulation No 206/2012

The Ecodesign Commission Regulation (EU) 2016/2281

Ecodesign Commission Regulation No. 813/2013

Ecodesign Commission Regulation No. 814/2013

Documents

Building and Engineering Services Association (BESA)

DW/143 A practical guide to Ductwork Leakage Testing (2013)

DW/144 Specification for Sheet Metal Ductwork (2016)

Building Research Establishment (BRE)

BR 443 Conventions for U-value calculations (2019)

Digest 498 Selecting lighting controls (2014)

BR 497 Conventions for calculating linear thermal transmittance and temperature factors. Second edition (2016)

Information Paper 1/06 Assessing the effects of thermal bridging at junctions and around openings in the external elements of buildings (2006).

National Calculation Methodology Modelling Guide (for buildings other than dwellings in Wales) [2022]. (www.ncm.bre.co.uk)

National Calculation Methodology activity database (www.ncm.bre.co.uk)

Simplified Building Energy Model (SBEM) User manual and software. Available at www.ncm.bre.co.uk .

Appendix G

Building Services Research and Information Association (BSRIA)

BG 26/2011 Building Manuals and Building User Guides – Guidance and worked examples [2011] BSRIA Commissioning Guides as follows:

- *BG 2/2010 Commissioning Water Systems [2010]*
- *BG 29/2021 Pre-Commission Cleaning of Pipework Systems. Sixth Edition [2021]*
- *BG 49/2015 Commissioning Air Systems [2015]*

Cadw

Managing Change in World heritage Sites in Wales

43720 How to improve Energy Efficiency in Historic Buildings in Wales

Chartered Institution of Building Services Engineers (CIBSE)

CIBSE Commissioning Codes as follows:

- *Commissioning Code A Air Distribution Systems [2006]*
- *Commissioning Code B Boilers [2002]*
- *Commissioning Code C Automatic Controls [2001]*
- *Commissioning Code L Lighting [2018]*
- *Commissioning Code M Management [2003]*
- *Commissioning Code R Refrigeration [2002]*
- *Commissioning Code W Water Distribution Systems [2010]*

Guide A Environmental Design [2015]

Guide B1 Heating [2016]

Society of Light and Lighting (SLL)

Lighting Handbook [2018]

TM23 Testing Buildings for Air Leakage [2022]

TM31 Building Log Book Toolkit [2006]

TM39 Building Energy Metering [2009]

TM54 Evaluating Operational Energy Use at the Design Stage [2022]

AM17 Heat pump installations for large non-domestic buildings [2022]

CP1 Heat Networks: Code of Practice [2020]

Appendix G

Department for Energy Security & Net Zero (DESNZ)

(www.gov.uk/desnz)

The Government's Standard Assessment Procedure for Energy Rating of Dwellings, SAP 10.2. Available at www.bregroup.com/sap/sap10/

NOTE FOR CONSULTATION: *The consultation proposes the use of HEM replacing SAP. It is proposed to amend this text post consultation.*

Current Energy Prices (www.gov.uk/government/organisations/department-of-energy-climate-change/about/statistics#energy-price-statistics)

Energy Technology List. Available at www.gov.uk/guidance/energy-technology-list

Glass and Glazing Federation (GGF)

Glazing Manual Data Sheet 2.3, Guide to the Calculation of Energy Ratings for Windows, Roof Windows and Doors [2016]

National Association of Rooflight Manufacturers (NARM)

Technical Document **NTD02.1** Assessment of thermal performance of out-of-plane rooflights (2022).

Non-Domestic Energy Performance Certificate (NDEPC) Conventions Group

Non Domestic EPC Conventions for England & Wales Issue 7.1.

Thermal Insulation Manufacturers and Suppliers Association (TIMSA)

HVAC guidance for achieving compliance with Part L of the Building Regulations (2006).

Welsh Government

Approved software for the calculation of the energy performance of buildings in Wales under the Notice of Approval [Building regulations guidance: part L \(conservation of fuel and power\)](#) | GOV.WALES

Appendix G

Approved Documents

This approved document is one of a suite of approved documents that have been published to give guidance on how to meet the Building Regulations. You can find the date of the edition approved by Welsh Ministers at [Building regulations: approved documents | GOV.WALES](#)