



Llywodraeth Cymru  
Welsh Government

# Welsh Government

## Report on Outturn 2019-20

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A report from the Minister for Finance and Trefnydd to the Senedd Finance Committee on the audited outturn of the Welsh Government 2019-20 set against the planned expenditure contained in the Second Supplementary Budget 2019-20. Published in November 2020.

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## 1. Introduction

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**1.1** This report has been produced in accordance with the protocol endorsed by the National Assembly for Wales on 21 March 2012 regarding changes to the Budget motion and their impact on the in-year Budget cycle.

**1.2** As part of the protocol the Welsh Government agreed:

*In line with the Welsh Government's commitment to working openly and transparently, the Welsh Government will provide a written report to the [Finance] Committee on final outturn. The report would include a comparison with the spending plans set out in the last Supplementary Budget of the year and an explanation of significant variations.*

**1.3** This commitment was reaffirmed in the revised protocol approved by the National Assembly for Wales on 21st June 2017.

**1.4** This report addresses that commitment for the financial year 2019-20.

**1.5** The Second Supplementary Budget for 2019-20, was approved by the National Assembly on 3 March 2020. The final outturn follows publication of the Welsh Government's Consolidated Annual Accounts on 2 November 2020. See the attached internet link:

<https://gov.wales/welsh-government-consolidated-annual-accounts-2019-2020>

**1.6** There were no budget allocations from reserves between the publication of the budget and the end of the financial year.

**1.7** The outturn is reported on the basis of the Welsh Government budget structure in force at the year end and reported in the annual accounts.

## 2. Main Expenditure Group<sup>1</sup> Outturn 2019-20

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- 2.1** The Consolidated Accounts of the Welsh Government were laid before the Assembly on 2 November 2020. The audited accounts contain a Summary of Resource Outturn against the control totals approved in the Second Supplementary Budget motion of 2019-20.
- 2.2** This report provides details of final outturn against the lower level controls operated and enforced by HM Treasury. These administrative budgets are reported in the documentation and tables which supported the Second Supplementary Budget.
- 2.3** In line with previous years, the report also provides explanations for *all* overspends plus any underspends of greater than 1% of MEG level budgets in each of the control totals (subject to a de-minimis level of £0.5m).
- 2.4** For the first time, to provide greater transparency, the outturn has been analysed further to the level published in the Second Supplementary Budget 2019-20. The budget tables published show a break-down into Budget Expenditure Lines or 'BELs'. The outturn against the budget is now provided on this basis in the Annexes to this report.

### Resource (Revenue) DEL Outturn

#### *Fiscal Resource DEL<sup>2</sup>*

- 2.5** The Fiscal Resource outturn for the year resulted in an overspend of £48.3m representing a 0.3% variance to budget.

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<sup>1</sup> Main Expenditure Group or MEG is a high level budget representing a ministerial portfolio or central administration budgets.

<sup>2</sup> Fiscal Resource DEL is a control total set by HM Treasury, is a subset of Resource DEL and is also known as revenue.

**2.6** The spend in this budget classification was affected by the Welsh Government's response to the flooding that occurred at the end of the financial year. In addition, a small amount of the government's pandemic response fell in the final month of the year. As a result three MEGs reported overspends.

**2.7** Table 1 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

<b>Table 1: Fiscal Resource Outturn by MEG</b>	<b>Budget £000</b>	<b>Outturn £000</b>	<b>Under/ Over(-) Spend £000</b>	<b>%</b>
Health & Social Services	7,844,903	7,849,996	-5,093	-0.06
Housing & Local Government	3,845,051	3,849,621	-4,570	-0.12
Economy & Transport	527,025	568,025	-41,000	-7.8
Education	1,425,085	1,424,971	114	<0.01
Environment, Energy & Rural Affairs	186,655	185,276	1,379	0.74
International Relations & Welsh Language	156,652	156,408	244	0.16
Central Services & Administration	348,078	347,453	625	0.18
<b>TOTAL</b>	<b>14,333,449</b>	<b>14,381,750</b>	<b>-48,301</b>	<b>-0.34</b>

**2.8** The main reason for the £5m overspend reported in the Health and Social Services MEG was the impact of an unforeseen increase in prescribing costs within the NHS in the month of March. This was as a result of increased levels of prescribing prior to the implementation of the pandemic lock-down in March. The outturn includes the Local Health Board and NHS Trust net deficit of £88.7m (as per NHS Final Accounts). This has been offset by the planned provision set aside within the MEG.

**2.9** The overspend in the Housing and Local Government MEG included £4.6m on revenue budgets and was due to unplanned support via the Emergency Financial Assistance Scheme and the Discretionary Assistance Fund. The funding was provided in the wake of flood damage caused by the storms affecting Wales at the beginning of 2020. Additional costs incurred by local authorities in March in response to the pandemic, increased the pressure on revenue budgets further.

**2.10** The Economy and Transport revenue budget represents 85% of the total overspend. The budget was impacted by the pandemic response late in the financial year. An overspend of £41m was reported which represents reimbursement of local authority payments to provide grant support for small businesses and the leisure, hospitality and retail sectors.

### ***Non Fiscal Resource DEL<sup>3</sup>***

**2.11** The Non Fiscal Resource budget was underspent by £194.2m or 20% of budget. It is important to note that the Non Fiscal Resource budget is ring-fenced and cannot be re-directed to Welsh Government spending programmes. These budgets cover accounting adjustments such as depreciation and provision for write-off of student loans.

**2.12** Of this underspend 93% or £181.5m related to the provision for write off of student loans within the Education MEG. In the year of account the budget included a large level of contingency to safeguard against impacts arising from the uncertainty relating to Brexit and the outcome of the general election. The full contingency did not crystallise.

**2.13** The remaining underspend related to unused depreciation charges on Welsh Government property.

### ***Capital DEL Outturn***

**2.14** An underspend of £46.9m was reported against Capital budgets representing a 2.1% variance against budget. Capital DEL is split between General Capital and Capital Financial Transactions.

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<sup>3</sup> Non Fiscal Resource DEL is control total set by HM Treasury that covers annual accounting adjustments for student loan write offs, other write offs and depreciation charges.

## General Capital<sup>4</sup>

**2.15** The Capital DEL underspend for 2019-20 was £36.3m, a 1.9% variance against budget. Within the underspend, two MEGs underspent by more than 1% with one MEG overspending (by 0.1%).

**2.16** Table 2 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

<b>Table 2: General Capital Outturn by MEG</b>	<b>Budget £000</b>	<b>Outturn £000</b>	<b>Under/ Over(-) Spend £000</b>	<b>%</b>
Health & Social Services	426,952	425,851	1,101	0.26
Housing & Local Government	644,949	644,760	189	0.03
Economy & Transport	501,986	467,295	34,691	6.91
Education	238,042	237,955	87	0.04
Environment, Energy & Rural Affairs	89,893	90,006	-113	-0.13
International Relations & Welsh Language	20,520	20,181	339	1.65
Central Services & Administration	15,001	15,000	1	0.01
<b>TOTAL</b>	<b>1,937,343</b>	<b>1,901,048</b>	<b>36,295</b>	<b>1.87</b>

**2.17** The largest element of the underspend (96%) was within the Economy and Transport MEG. A significant amount of this underspend was a result of grant support to companies not being drawn down as expected. ICT programme support was also lower than anticipated after the culmination of the first phase of the Superfast Broadband programme. Further savings were realised on the budget for the potential tax liability on the acquisition of the Core Valleys Lines. There was also a reduced requirement on some local authority local active travel schemes. Some of the underspend was offset by the deferral of land and property disposals into future years.

**2.18** The only overspend reported, albeit small, was against the Environment, Energy and Rural Affairs MEG. This was due to an increase of emergency flood capital claims from local authorities in response to the serious flooding in Wales in February.

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<sup>4</sup> General Capital DEL is a control total set by HM Treasury that covers capital grants and asset additions.

**2.19** A small underspend was reported in the International Relations and Welsh Language MEG. Slippage was reported on a number of capital grant schemes including those in sponsored bodies.

***Capital Financial Transactions (FTs)<sup>5</sup>***

**2.20** There was an underspend of £10.6m on the capital financial transactions budget equating to a 4.4% variance against the budget.

**2.21** Table 3 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

<b>Table 3: Capital FT Outturn by MEG</b>	<b>Budget £000</b>	<b>Outturn £000</b>	<b>Under/ Over(-) Spend £000</b>	<b>%</b>
Housing & Local Government	130,397	129,268	1,129	0.86
Economy & Transport	93,587	88,615	4,972	5.31
Education	10,449	10,449	-	-
Environment, Energy & Rural Affairs	1,281	1,281	-	-
International Relations & Welsh Language	-390	-390	-	-
Central Services & Administration	4,500	0	4,500	100.00
<b>TOTAL</b>	<b>239,824</b>	<b>229,223</b>	<b>10,601</b>	<b>4.42</b>

**2.22** An underspend of almost £5m in the Economy and Transport MEG has resulted from some slippage in drawdown of funding for infrastructure project support, loan support for SMEs not being drawn, as well as some spend occurring in earlier years having an impact on the profile requirement.

**2.23** The total budget underspend in the Central Services and Administration MEG arose due to a delay in setting up two schemes which were approved late in the financial year. The two schemes were the Community Asset Fund (£1m) and the Social Investment Fund (£3.5m).

<sup>5</sup> Capital Financial Transactions DEL is a control total set by HM Treasury that covers repayable capital (loans and equity).



## Annually Managed Expenditure (AME) Outturn

**2.24** A large proportion of the variance reported in the annual accounts relates to underspends against AME budgets.

**2.25** HM Treasury recognise the volatility and demand led basis of certain programmes and the resultant difficulty in estimating costs over a period of time. As a result these programme budgets are managed on an annual basis and funding cover is generally provided by HM Treasury. Most of the Welsh Government AME budgets cover accounting adjustments and examples include asset impairments, increases in provisions and pension valuations of sponsored bodies. Student loans issued and repaid are also within this classification. The Welsh Government is unable to recycle underspends against AME programmes.

**2.26** Table 4 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

<b>Table 4: AME Outturn by MEG</b>	<b>Budget £000</b>	<b>Outturn £000</b>	<b>Under/ Over(-) Spend £000</b>	<b>%</b>
Health & Social Services	338,819	163,738	175,081	51.67
Housing & Local Government	1,093,700	1,116,724	-23,024	-2.11
Economy & Transport	75,437	43,373	32,064	42.50
Education	759,381	705,786	53,595	7.06
Environment, Energy & Rural Affairs	2,400	73	2,327	96.96
International Relations & Welsh Language	3,013	281	2,732	90.67
Central Services & Administration	2,977	-2,958	5,935	199.36
<b>TOTAL</b>	<b>2,275,727</b>	<b>2,027,017</b>	<b>248,710</b>	<b>10.93</b>

**2.27** The Health and Social Services AME budget was £175.1m underspent which represents 70% of the total AME underspend. A provision included in the accounts for GP medical indemnity arrangements was delayed causing a £60m underspend. Following a periodic review there was a lower than expected Welsh Risk Pool provision for medical negligence and personal injury claims adding £53m to the underspend. The expected NHS

Clinicians Pension provision did not crystallise adding a further £20m. Independent valuations of the NHS estate in the year resulted in lower impairments than expected and a £30m underspend. Some of the related expenditure will be incurred in 2020-21.

- 2.28** The Housing and Local Government MEG AME budget overspent by £23m. The variance was due to fair value accounting adjustments made in respect of Help to Buy scheme properties. Incorporating pandemic impact assumptions within the model resulted in a resulted in a £23m loss of value.
- 2.29** The AME variance of £32.1m within the Economy and Transport MEG was made up of two almost equal elements. Half of the underspend related to the Careers Wales pension provision which is based on an actuarial valuation. This charge has fluctuated considerably over the last few years and was much less than anticipated in this year. The other half was associated with property valuations where there were lower impairment levels than anticipated on investment properties.
- 2.30** An underspend of £53.6m was reported against the Education AME budget which relates to the student loans issues and repayments budgets. Loan issues and repayments in the year were less than anticipated. This reflects the contingency included within the original budget to ensure cover for the demand-led nature of Student Loan funding.
- 2.31** There was a £2.7m AME underspend against the International Relations and Welsh Language MEG. This related to the budget requirements covering pension liabilities of the National Library of Wales and the National Museum & Galleries of Wales which were not needed.
- 2.32** The underspend of £2.3m reported against the Environment, Energy and Rural Affairs MEG relates to potential pension liabilities arising from the

transfer of staff from the Environment Agency Wales to Natural Resources Wales on 1 April 2013. The budget has been included in each year since the transfer to cover a worst case scenario but only a very small amount has been utilised.

**2.33** The Central Services and Administration MEG reported an underspend of £5.7m. As in previous years this variance was in relation to provisions for early retirements and other pension charges of Welsh Government staff. The pension charge represents the difference between benefits accrued during the year and financial contributions made into the fund, the latter being very difficult to forecast.

### 3. Carry Forward within the Wales Reserve

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- 3.1** A separate Wales Reserve exists to help manage fluctuations in tax revenue and also provides limited ability to carry underspends between years. The Wales Reserve is restricted to a total value of £350m. The amount that can be drawn down each year from the Wales Reserve is limited to £125m Fiscal Resource and £50m Capital.
- 3.2** In the Second Supplementary Budget 2019-20, the Welsh Government reported unallocated Fiscal Resource DEL of £98.2m, General Capital DEL of £4.1m and Capital FT DEL of £44.4m. These amounts were unused and so have been added to the Wales Reserve for use in future years.
- 3.3** The full available drawdown of £125m Fiscal Resource was reflected in unallocated DEL in the Final Budget 2019-20. The available balance brought forward on General Capital of £8.4m was also drawn from the Wales reserve into unallocated capital DEL in the Second Supplementary Budget. These drawdowns are reflected as movements within the Wales Reserve.
- 3.4** The Fiscal Resource DEL overspend and the General Capital and Capital FT DEL underspends documented in this report above have been added to the Wales Reserve.
- 3.5** The outturns of the other bodies funded from the Wales DEL must also be taken account of. These relate to the Senedd Commission, the Public Services Ombudsman for Wales and the Wales Audit Office.
- 3.6** Devolved taxes were anticipated in the Second Supplementary Budget of £297.8m. The actual taxes collected amounted to £297.2m. The Wales Reserve has absorbed the shortfall of £0.6m.

- 3.7** Repayable capital financial transactions DEL is returned to HM Treasury by a reduction of the Wales reserve balance in accordance with the repayment profile agreed with HM Treasury. We effectively repaid £2.2m in 2019-20.
- 3.8** Unallocated and unspent Non Fiscal Resource DEL lapses and cannot be carried forward within the Wales Reserve.
- 3.9** Table 5 illustrates the balance of the Wales Reserve going into the 2020-21 financial year.

**Table 5 Wales Reserve balance including carry forward resulting from Wales DEL outturn 2019-20**

<b>Wales Reserve</b>	<b>Fiscal Resource £m</b>	<b>Capital £m</b>	<b>Capital FTs £m</b>	<b>Total £m</b>
<b>Balance at 1 April 2019<sup>6</sup></b>	304.2	8.4	104.3	416.9
HMT Budget Reduction	-	-	-90.0	-90.0
Unallocated DEL in Second Supplementary Budget 2019-20	98.2	4.1	44.4	146.7
Direct Charges	-1.5	-	-	-1.5
Drawdown from the reserve	-125.0	-8.4	-	-133.4
Welsh Government outturn	-48.3	36.3	10.6	-1.4
Other bodies outturn	1.6	-0.2	-	1.4
Devolved taxes outturn	-0.6	-	-	-0.6
Repayment of repayable capital to HM Treasury	-	-	-2.2	-2.2
<b>Balance at 1 April 2020</b>	<b>228.6</b>	<b>40.2</b>	<b>67.1</b>	<b>335.9</b>

- 3.10** The balances to be carried forward for the Wales DEL will be £228.6m Fiscal Resource, £40.2m General Capital and £67.1m Capital Financial Transactions. The total balance to be carried within the Wales Reserve at 1 April 2020 is £335.9m which is within the limit set by HM Treasury.

<sup>6</sup> The balance at 1 April 2019 was reduced by HM Treasury following completion of the 2018-19 report on outturn (Fiscal Resource £1.3m General Capital £0.4m).

**3.11** Plans to utilise funds from the Wales Reserve feature in the published Welsh Government's budgets for 2020-21.

**3.12** Welsh Government plans in the current financial year include £125m drawdown from the Wales Reserve. The latest plans for the current year are included in the Second Supplementary Budget 2020-21 which was published on 20 October 2020.

## ANNEX 1: Resource DEL<sup>7</sup> Outturn by BEL

HEALTH & SOCIAL SERVICES RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Under/ Over(-) Spend £000s	%
Core NHS Allocations	7,129,731	7,179,872	-50,141	-0.70
Other Direct NHS Allocations	293,794	284,160	9,634	3.28
Health Education Improvement Wales	215,766	211,324	4,442	2.06
Public Health Wales	97,690	97,694	-4	-0.00
Workforce (NHS)	34,274	33,766	508	1.48
A Healthier Wales	101,650	81,743	19,907	19.58
Other NHS Budgets	-18,550	-32,121	13,571	-73.16
Education and Training	21,906	20,380	1,526	6.97
Workforce Development Central Budgets	2,885	2,446	439	15.23
Mental Health	4,269	3,518	751	17.59
Substance Misuse Action Plan Fund	26,325	27,239	-914	-3.47
Food Standards Agency	3,806	3,853	-47	-1.24
Health Improvement & Healthy Working	12,745	9,459	3,286	25.78
Targeted Health Protection & Immunisation	6,133	5,938	195	3.18
Health Emergency Planning	6,025	9,185	-3,160	-52.45
Safeguarding & Advocacy	2,357	1,516	841	35.67
Older People Carers & People with Disabilities	2,197	2,066	131	5.94
Partnership & Integration	227	135	92	40.53
Care Sector	299	59	240	80.35
Sustainable Social Services	10,135	12,018	-1,883	-18.58
Social Care Wales	19,406	19,253	153	0.79
Older People Commissioner	1,589	1,609	-20	-1.23
Support for Childcare and Play	55,351	55,320	31	0.06
Support for Children's Rights	991	829	162	16.39
Supporting Children	3,289	3,416	-127	-3.87
Children's Commissioner	1,580	1,580	0	0.01
Support for Families and Children	2,795	2,389	406	14.53
CAFCASS Cymru	11,738	11,969	-231	-1.97
<b>Total</b>	<b>8,050,403</b>	<b>8,050,614</b>	<b>-211</b>	<b>-0.00</b>

<sup>7</sup> The published budget tables report the Resource DEL total i.e. Fiscal and Non Fiscal.

HOUSING AND LOCAL GOVERNMENT RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Local Govt General Revenue Funding	3,272,384	3,272,396	-12	-0.00
City & Growth Deals	10,000	10,000	0	0.00
Police General Revenue Funding	90,350	90,350	0	0.00
Non-Domestic Rates Rates Relief	30,100	24,312	5,788	19.23
Local Govt PFI Revenue Consequences	3,256	3,256	-0	-0.01
Transformation & Legislation	5,865	3,675	2,190	37.33
Non-Domestic Rates Collection Costs	5,172	5,172	0	0.00
Emergency Financial Assistance Scheme	1	6,789	-6,788	-678,754.37
Valuation Office Agency Services	8,561	9,111	-550	-6.43
Valuation Tribunal for Wales	1,040	1,033	7	0.65
Local Taxation Research & Analysis	100	114	-14	-14.05
Sponsorship of the Local Democracy and Boundary Commission for Wales	598	598	0	0.00
Expenditure to Promote Local Democracy	126	73	53	42.06
Improvement & Support	1,823	2,107	-284	-15.57
Academi Wales	1,134	1,009	125	11.01
Community and Town Councils	144	163	-19	-13.39
Public Services Boards	530	913	-383	-72.33
Supporting Communities	578	417	161	27.83
Children and Communities Grant	136,442	137,473	-1,031	-0.76
Housing Support Grant	126,763	126,752	11	0.01
Financial Inclusion	13,902	16,613	-2,711	-19.50
Digital Inclusion	2,000	1,930	70	3.48
Fire & Rescue Services	8,405	8,228	177	2.10
Fire & Rescue Services - Communication Systems	1,765	3,858	-2,093	-118.58
Community Fire Safety	848	1,186	-338	-39.81
Homelessness	13,457	12,473	984	7.31
Housing Policy	4,884	5,379	-495	-10.14
Housing Finance Grant	13,100	13,057	43	0.33
Housing Programme Revenue Funding	1,073	1,239	-166	-15.48
Regeneration	2,648	4,094	-1,446	-54.59
Cardiff Harbour Authority	5,400	4,399	1,001	18.54
Resource Efficiency and Circular Economy	37,755	36,931	824	2.18
Landscape & Outdoor Recreation	9,966	9,953	13	0.13
Planning & Regulation Expenditure	5,096	4,638	458	8.98
Care Inspectorate Wales	14,233	14,300	-67	-0.47
Healthcare Inspectorate Wales	4,529	4,540	-11	-0.24
Estyn - Programme Expenditure	11,223	11,345	-122	-1.09
Land for Housing	0	-67	67	-
<b>Total Resource</b>	<b>3,845,251</b>	<b>3,849,810</b>	<b>-4,559</b>	<b>-0.12</b>



ECONOMY AND TRANSPORT RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Business and Regional Economic Development	3,793	45,770	-41,977	-1,106.70
Entrepreneurship	7,635	10,296	-2,661	-34.85
Social Enterprise and Economy	730	881	-151	-20.72
Business Wales	7,364	9,418	-2,054	-27.89
Tech Valleys	1,000	10	990	98.99
Valleys Task Force	500	311	189	37.81
Public Sector Broadband Aggregation	8,704	8,704	0	0.00
Strategic Infrastructure Development	990	1,194	-204	-20.57
ICT Infrastructure Operations	3,527	2,443	1,084	30.74
Property Infrastructure	5,026	4,849	177	3.52
Strategic Policy Development	450	209	241	53.52
Healthy Working Wales	831	357	474	57.00
Corporate Programmes & Services	461	781	-320	-69.47
Strategic Business Events and Communications	200	124	76	38.00
Network Asset Management	3,036	2,638	398	13.11
Network Operations	68,748	68,578	170	0.25
Network Operations Non Cash	249,280	200,345	48,935	19.63
Aviation	4,405	3,871	534	12.12
National Transport Infrastructure	10,423	49,210	-38,787	-372.13
Rail Ancillary	880	835	45	5.16
Transport for Wales	171,570	175,092	-3,522	-2.05
Bus Support	32,205	31,606	599	1.86
Smartcards	966	532	434	44.97
Concessionary Fares	23,482	26,375	-2,893	-12.32
Youth Discounted Travel Scheme	2,000	2,532	-532	-26.60
Sustainable & Active Travel	630	462	168	26.67
Road Safety	4,764	4,467	297	6.23
Work Based Learning	88,033	88,897	-864	-0.98
Marketing Skills	648	1,247	-599	-92.46
Skills Policy Engagement	1,806	1,507	299	16.56
Employability and Skills	51,237	49,073	2,164	4.22
Communities for Work	3,972	3,982	-10	-0.24
Better Jobs Closer to Home	355	550	-195	-55.02
Careers Wales	20,606	18,993	1,613	7.83
Infrastructure Developments	0	17	-17	-
Parents Childcare and Employment	0	-7	7	-
<b>Total Resource</b>	<b>780,257</b>	<b>816,149</b>	<b>-35,892</b>	<b>-4.60</b>

EDUCATION RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Literacy & Numeracy	5,476	5,644	-168	-3.06
Curriculum & Assessment	6,782	6,788	-6	-0.09
Curriculum Review	5,400	5,396	4	0.07
Foundation Phase	148	498	-350	-236.49
Teacher Development and Support	54,932	55,343	-411	-0.75
Qualifications Wales	8,482	7,916	566	6.67
Further Education Provision	438,052	443,277	-5,225	-1.19
HEFCW Programme Expenditure	158,082	158,187	-105	-0.07
HEFCW Capital	90	90	0	0.00
School Improvement Grant	130,359	131,721	-1,362	-1.04
Raising School Standards	25,500	25,510	-10	-0.04
School Standards Support	1,194	1,209	-15	-1.29
Pupil Development Grant	98,900	99,716	-816	-0.83
Supporting Digital Learning in Education	4,429	4,431	-2	-0.04
Additional Learning Needs	2,786	1,739	1,047	37.57
Food & Nutrition in Schools	4,130	3,053	1,077	26.08
Post 16 Specialist Placements	12,481	13,678	-1,197	-9.59
Student Support Grants	411,962	397,893	14,069	3.42
Student Loans Company / HMRC Administration Costs	13,723	20,014	-6,291	-45.84
Student Loans Resource Budget Provision	458,995	277,446	181,549	39.55
Targeted Student Support Awards	6,297	7,402	-1,105	-17.54
Tackling Disaffection	515	388	127	24.73
Offender Learning	6,628	6,613	15	0.23
Youth Engagement & Employment	10,882	10,883	-1	-0.01
Education Communications	447	442	5	1.04
Research Evidence and International	884	829	55	6.24
Welsh in Education	12,675	12,369	306	2.41
Business Innovation	604	724	-120	-19.79
Science	1,350	1,378	-28	-2.07
Life Sciences	2,200	1,771	429	19.50
Education Infrastructure	0	366	-366	-
School Governance	0	20	-20	-
<b>Total Resource</b>	<b>1,884,385</b>	<b>1,702,347</b>	<b>182,038</b>	<b>9.66</b>

INTERNATIONAL RELATIONS AND THE WELSH LANGUAGE RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Export, Trade and Inward Investment	3,842	3,365	477	12.42
Tourism and Marketing	15,572	16,239	-667	-4.28
Major Events	3,618	2,987	631	17.44
Arts Council of Wales	31,346	31,346	0	0.00
Amgueddfa Cymru - National Museums of Wales	22,118	22,918	-800	-3.62
National Library of Wales	10,835	11,235	-400	-3.69
Strategic leadership for museum, archive and library services	3,287	2,204	1,083	32.95
Creative	1,708	1,786	-78	-4.57
Books Council of Wales	3,649	3,814	-165	-4.52
Cadw	11,608	10,452	1,156	9.96
National Botanic Garden of Wales	581	581	0	0.00
Royal Commission on the Ancient and Historical Monuments of Wales	1,853	1,623	230	12.41
Sport Wales	22,372	22,572	-200	-0.89
Support for Sport	252	132	120	47.62
Welsh Language	20,907	20,992	-85	-0.41
Welsh Language Commissioner	3,157	3,157	0	0.00
International Development	1,795	1,483	312	17.38
International Relations	5,854	6,002	-148	-2.53
<b>Total Resource</b>	<b>164,354</b>	<b>162,888</b>	<b>1,466</b>	<b>0.89</b>

ENVIRONMENT, ENERGY AND RURAL AFFAIRS RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Environment Legislation & Governance	181	93	88	48.65
Fuel Poverty Programme	2,912	2,606	306	10.50
Green Growth Wales	1,636	2,431	-795	-48.57
Strategy and Government Relations	2,834	1,794	1,040	36.69
Radioactivity & Pollution Prevention	3,415	1,378	2,037	59.65
Decarbonisation and Energy	2,585	2,822	-237	-9.17
Flood Risk Management & Water Revenue	23,818	23,305	513	2.15
Local Environment Quality	414	208	206	49.76
Community Involvement	60	0	60	100.00
Landfill Disposals Tax Communities Scheme	1,500	1,473	27	1.80
Enabling Natural Resources	4,274	5,068	-794	-18.58
Biodiversity, Evidence and Plant Health	1,443	1,849	-406	-28.14
Forestry	356	1,371	-1,015	-285.15
Natural Resources Wales	60,693	60,168	525	0.87
Environment Management (Pwllperian)	38	-141	179	471.90
New Farm Entrants	4,000	3,747	253	6.33
Agriculture Strategy	20	34	-14	-70.00
Local Authority Framework Funding	600	193	407	67.76
Agriculture Customer Engagement	590	509	81	13.73
County Parish Holdings Project	1,100	939	161	14.64
EID Cymru	421	910	-489	-116.19
Livestock Identification	1,647	1,536	111	6.73
Technical Advice Services	358	392	-34	-9.47
Commons Act	433	132	301	69.41
Environment Act Implementation	731	750	-19	-2.62
Single Payment Scheme Administration	12,996	11,081	1,915	14.74
Rural Development Plan 2014-20	26,502	31,225	-4,723	-17.82
Research & Evaluation	520	545	-25	-4.77
EU Funded Fisheries Schemes	565	-141	706	124.96
Marine & Fisheries	5,549	4,132	1,417	25.53
Promoting Welsh Food and Industry Development	6,290	6,821	-531	-8.44
Animal Health & Welfare Framework	108	39	69	64.16
TB EU Income	-2,800	-1,687	-1,113	39.76
Animal and Plant Health Agency	15,281	14,810	471	3.08
TB Slaughter Payments Costs & Receipts	15,760	14,908	852	5.41
TB Eradication	7,500	7,581	-81	-1.08
Energy Efficiency Programmes	0	128	-128	-
Direct Payments	0	-96	96	-
Common Agriculture Policy IT	0	-1	1	-
Old RDP Programme	0	-49	49	-
<b>Total Resource</b>	<b>204,330</b>	<b>202,864</b>	<b>1,466</b>	<b>0.72</b>

CENTRAL SERVICES AND ADMINISTRATION RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Staff Costs	206,497	208,070	-1,573	-0.76
General Administration Expenditure	39,355	39,073	282	0.72
IT Costs	14,780	15,931	-1,151	-7.79
Enabling Government	2,145	1,400	745	34.75
Improve Economic & Labour Market Statistics	1,246	1,213	33	2.65
Geographical Information	719	698	21	2.95
Central Research	1,925	1,639	286	14.84
Future Generations Commissioner Wales	1,564	1,564	0	0.00
Tribunals	4,440	4,454	-14	-0.33
Justice Commission in Wales	490	515	-25	-5.10
Public Policy Institute	450	450	0	0.00
Chwarae Teg	360	352	8	2.36
Welsh Revenue Authority	7,586	7,434	152	2.00
Devolved Taxes	2,040	2,040	0	0.00
Cost of Borrowing	2,571	2,515	56	2.18
National Procurement Service	1,261	1,367	-106	-8.43
e-procurement	3,420	2,582	838	24.50
Events & Corporate Communications	356	368	-12	-3.37
Economic Research	46	45	1	2.20
Central EU Transition Costs	24,350	22,423	1,927	7.91
Investigations	200	155	45	22.58
Invest to Save	-11,780	0	-11,780	100.00
Invest to Save Fund Repayment	11,780	0	11,780	100.00
Programme Support	2,514	2,265	249	9.92
Match Funding	3,000	2,893	107	3.57
Violence against Women, Domestic Abuse and Sexual Violence	5,000	4,989	11	0.22
Community Cohesion	1,950	1,951	-1	-0.04
Equality and Prosperity	4,448	4,448	0	0.01
Advocacy Services	8,901	8,799	102	1.15
Cyber Resilience	184	138	46	24.77
Support for the Voluntary Sector and Volunteering	6,230	6,215	15	0.24
Community Support Officers	16,940	16,971	-31	-0.19
Strategic Asset Mapping	0	-10	10	-
ERDF	0	16	-16	-
<b>Total Resource</b>	<b>364,968</b>	<b>362,962</b>	<b>2,006</b>	<b>0.55</b>

## ANNEX 2: Capital DEL<sup>8</sup> Outturn by BEL

HEALTH & SOCIAL SERVICES CAPITAL BELS				
Budget Expenditure Line	Budget £000s	Outturn £000s	Under/ Over(-) Spend £000s	%
Core NHS Allocations	374,464	379,906	-5,442	-1.45
Other NHS Budgets	829	0	829	100.00
Substance Misuse Action Plan Fund	5,072	1,798	3,274	64.55
Research and Development	42,075	41,832	243	0.58
Health Emergency Planning	4,492	2,295	2,197	48.91
Social Care Wales	20	20	0	0.00
<b>Total Capital</b>	<b>426,952</b>	<b>425,851</b>	<b>1,101</b>	<b>0.26</b>

HOUSING AND LOCAL GOVERNMENT CAPITAL BELS				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Local Govt General Capital Funding	212,837	212,837	0	0.00
City & Growth Deals	18,000	18,000	0	0.00
Improvement & Support	1,250	781	469	37.52
Financial Inclusion	500	475	25	5.00
Fire & Rescue Services	1,000	499	501	50.10
Fire & Rescue Services - Communication Systems	410	342	68	16.59
Community Fire Safety	670	923	-253	-37.76
Rapid Response Adaption Programme	5,660	6,450	-790	-13.96
Integrated Care Fund	33,142	32,849	293	0.88
Major Repairs Allowance and Dowry Gap Funding	108,000	104,200	3,800	3.52
Social Housing Grants (SHG)	208,216	210,576	-2,360	-1.13
Land for Housing	10,000	10,000	0	0.00
Help to Buy Wales Fund and Other Schemes	97,147	97,040	107	0.11
Regeneration	56,378	56,924	-546	-0.97
Resource Efficiency and Circular Economy	17,007	16,952	55	0.32
Landscape & Outdoor Recreation	4,848	4,848	0	0.00
Estyn - Programme Expenditure	281	263	18	6.41
Planning & Regulation Expenditure	0	65	-65	-
Transformation & Legislation	0	4	-4	-
<b>Total Capital</b>	<b>775,346</b>	<b>774,028</b>	<b>1,318</b>	<b>0.17</b>

<sup>8</sup> The published budget tables report the Capital DEL total i.e. General Capital and Capital Financial Transactions.

ECONOMY AND TRANSPORT CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Business and Regional Economic Development	30,071	14,345	15,726	52.30
Business Wales	2,802	2,148	654	23.34
Tech Valleys	6,117	0	6,117	100.00
Valleys Task Force	11,350	6,618	4,732	41.69
Business Finance Funds	61,000	69,800	-8,800	-14.43
ICT Infrastructure Operations	13,750	1,598	12,152	88.38
Public Sector Broadband Aggregation	6,250	6,218	32	0.51
Strategic Infrastructure Development	13,271	8,035	5,236	39.45
Property Infrastructure	14,777	24,449	-9,672	-65.45
Network Asset Management	850	0	850	100.00
Network Operations	90,663	90,567	96	0.11
Aviation	22,473	22,688	-215	-0.96
National Transport Infrastructure	62,328	74,099	-11,771	-18.89
Transport for Wales	137,237	116,070	21,167	15.42
Smartcards	1,000	6	994	99.40
Local Transport Priorities	36,150	36,646	-496	-1.37
Concessionary Fares	36,651	35,240	1,411	3.85
Sustainable and Active Travel	41,150	34,222	6,928	16.84
Road Safety	6,900	6,644	256	3.71
Careers Wales	783	778	5	0.64
Rail Ancillary	0	5,499	-5,499	-
Better Jobs Closer to Home	0	240	-240	-
<b>Total Capital</b>	<b>595,573</b>	<b>555,910</b>	<b>39,663</b>	<b>6.66</b>

EDUCATION CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Education Infrastructure	236,723	240,204	-3,481	-1.47
Business Innovation (Economy Futures Fund)	6,316	5,054	1,262	19.98
Science	4,654	2,944	1,710	36.74
Life Sciences	798	-23	821	102.88
Qualifications Wales	0	226	-226	-
<b>Total Capital</b>	<b>248,491</b>	<b>248,405</b>	<b>86</b>	<b>0.03</b>

INTERNATIONAL RELATIONS AND THE WELSH LANGUAGE CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Tourism (Economy Futures Fund)	8,450	7,878	572	6.77
Arts Council of Wales	355	424	-69	-19.44
Amgueddfa Cymru - National Museums of Wales	2,136	1,786	350	16.39
National Library of Wales	1,955	1,305	650	33.25
Strategic leadership for museum, archive and library services	1,630	1,447	183	11.23
Creative (Economy Futures Fund)	515	2,111	-1,596	-309.90
Books Council of Wales	30	175	-145	-483.33
Cadw	4,710	4,014	696	14.78
National Botanic Garden of Wales	95	395	-300	-315.79
Royal Commission on the Ancient and Historical Monuments of Wales	95	97	-2	-2.11
Sport Wales	549	549	0	0.00
Repayment of Sports Capital Loans Scheme	-390	-390	0	0.00
<b>Total Capital</b>	<b>20,130</b>	<b>19,791</b>	<b>339</b>	<b>1.68</b>

ENVIRONMENT, ENERGY AND RURAL AFFAIRS CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Fuel Poverty Programme	35,500	35,637	-137	-0.39
Green Infrastructure	1,216	738	478	39.31
Green Growth Wales	4,832	4,811	21	0.43
Radioactivity & Pollution Prevention	4,875	2,442	2,433	49.91
Decarbonisation and Energy	1,281	1,381	-100	-7.81
Flood Risk Management & Water Revenue	22,800	22,940	-140	-0.61
Enabling Natural Resources	2,073	796	1,277	61.60
Forestry	734	191	543	73.98
Natural Resources Wales	5,125	3,955	1,170	22.83
EID Cymru	1,067	961	106	9.93
Commons Act	1,500	1,486	14	0.93
Common Agriculture Policy IT	2,000	5,356	-3,356	-167.80
Rural Development Plan 2014-20	7,621	6,622	999	13.11
EU Funded Fisheries Schemes	450	-27	477	106.00
Promoting Welsh Food and Industry Development	100	2,188	-2,088	-2,088.00
TB Eradication	0	1,949	-1,949	-
Old RDP Programme	0	-22	22	-
Environmental Management (Pwllperian)	0	-117	117	-
<b>Total Capital</b>	<b>91,174</b>	<b>91,287</b>	<b>-113</b>	<b>-0.12</b>



CENTRAL SERVICES AND ADMINISTRATION CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
General Administration Expenditure	5,916	5,854	62	1.05
IT Costs	920	959	-39	-4.24
Enabling Government	72	0	72	100.00
Invest to Save	5,026	1,527	3,499	69.62
Invest to Save Fund Repayment	-5,416	-5,404	-12	0.22
Violence against Women, Domestic Abuse and Sexual Violence	1,064	1,101	-37	-3.48
Gypsy Traveller Sites	2,268	2,267	1	0.04
Community Facilities Programme	7,651	6,618	1,033	13.50
Female Offending and Youth Justice Blueprints	2,000	2,000	0	0.00
Welsh Revenue Authority	0	79	-79	-
Staff Costs	0	-1	1	-
<b>Total Capital</b>	<b>19,501</b>	<b>15,000</b>	<b>4,501</b>	<b>23.08</b>

## ANNEX 3: Annually Managed Expenditure (AME) Outturn by BEL

HEALTH & SOCIAL SERVICES AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
NHS Impairments and Provisions	338,819	163,738	175,081	51.67
<b>Total AME</b>	<b>338,819</b>	<b>163,738</b>	<b>175,081</b>	<b>51.67</b>

HOUSING AND LOCAL GOVERNMENT AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Non-Domestic Rates Distributable Amount	1,061,000	1,061,000	0	0.00
Fire Service Pensions	31,167	31,167	0	0.00
Help to Buy Wales	1,533	24,557	-23,024	-1,501.89
<b>Total AME</b>	<b>1,093,700</b>	<b>1,116,724</b>	<b>-23,024</b>	<b>-2.11</b>

ECONOMY AND TRANSPORT AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Property Related Infrastructure Impairment	27,525	25,224	2,301	8.36
Roads Impairment	32,912	19,377	13,535	41.12
Careers Wales	15,000	-1,228	16,228	108.19
<b>Total AME</b>	<b>75,437</b>	<b>43,373</b>	<b>32,064</b>	<b>42.50</b>

EDUCATION AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Student Loans	759,381	705,786	53,595	7.06
<b>Total AME</b>	<b>759,381</b>	<b>705,786</b>	<b>53,595</b>	<b>7.06</b>

INTERNATIONAL RELATIONS AND THE WELSH LANGUAGE AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Amgueddfa Cymru - National Museums of Wales Pension Provision	2,391	0	2,391	100.00
National Library of Wales Pension Provision	622	281	341	54.82
<b>Total AME</b>	<b>3,013</b>	<b>281</b>	<b>2,732</b>	<b>90.67</b>

ENVIRONMENT, ENERGY AND RURAL AFFAIRS AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
NRW Provision for Pensions	2,400	73	2,327	96.96
<b>Total AME</b>	<b>2,400</b>	<b>73</b>	<b>2,327</b>	<b>96.96</b>

CENTRAL SERVICES AND ADMINISTRATION AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
CSA Pensions Provisions	2,977	-2,013	4,990	167.62
Staff Costs Provisions	0	-945	945	-
<b>Total AME</b>	<b>2,977</b>	<b>-2,958</b>	<b>5,935</b>	<b>199.36</b>