Welsh Government

Marine and Fisheries Division

Financial Administrative Penalties (FAPs) for Fisheries Offences

Guidance Notes

Version: 1

Contents

Contents

| Introduction | 3 |
|---|-----|
| At a glance | 3 |
| Detection and investigation | 4 |
| Determining level of penalty | 5 |
| Penalty notices | 7 |
| Payment of the penalty | 7 |
| Objection to payment of the penalty | 7 |
| Payment of a penalty in relation to non-United Kingdom registered fishing vessels | 8 |
| Central register of penalties | 8 |
| Methods of payment | 8 |
| Receipt of payment | 8 |
| Amendments to guidance | 9 |
| Data sharing and the Data Protection Act | 9 |
| Annex 1: Contact details for Welsh Government offices | 10 |
| Annex 2: Penalty offence categories | 11 |
| Annex 3: Payment templates | 18 |
| Annex 4: Payment methods | 256 |
| Annex 5: Payment details from foreign currencies | 27 |

Version: 1

Introduction

- 1. These instructions take effect from April 2021.
- 2. This guidance is not exhaustive, nor is it a definitive statement of the law. The relevant legislation is <u>The Sea Fishing (Penalty Notices) (Wales) Order 2019 SI 2019</u> No 363¹.
- 3. For further advice and guidance on this scheme please contact the Welsh Government Marine and Fisheries Division Milford Haven Office (see Appendix 1)
- 4. Similar schemes operate in England, Northern Ireland and Scotland.

At a glance

- 5. The financial administrative penalties (FAP) system has been designed to complement the existing enforcement system rather than replace it. You may be offered a penalty² as an alternative to criminal prosecution in certain circumstances. A penalty will only be offered where there is sufficient evidence to prosecute an individual for an offence which is covered by the FAPs scheme (a 'penalty offence'). The penalty offences are listed in Appendix 2.
- 6. The scheme applies to any sea fishing activity within Wales and the Welsh Zone. In accordance with the regulations, and where appropriate, the master, owner, charterer, operator and/or legally liable person may be issued with a penalty notice.
- 7. In the event of a FAP being offered, payment of the penalty within 28 days will effectively discharge your liability to be convicted of the offence. However, you will be under no obligation to accept and pay the penalty if you wish to have the matter dealt with via court proceedings. Non-payment of the penalty will not constitute an offence in itself.
- 8. Save in exceptional circumstances, FAPs will **not** be offered for:
- offences relating to stocks subject to special measures or a recovery or management plan which attracts automatic suspension of licence when no further penalty would apply.
- third or subsequent offences within the same category of offence.

The regulations do not allow a FAP to be issued in relation to an offences involving assaults or threats to Marine Enforcement Officers (MEOs)³ or those assisting them, obstruction or failure to comply with the requirements of MEOs.

Version: 1

https://www.legislation.gov.uk/wsi/2019/363/contents

² Penalty in this document refers to a financial administrative penalty under The Sea Fishing (Penalty Notices) (Wales) Order 2019.

³ In this document marine enforcement officer (MEO) can be read as British sea fishery officer (BSFO) where applicable.

- 9. Written warnings may still be issued, however please note that a written warning or a FAP may not always be issued for a first or subsequent offence where the authorities believe that the offending is of such a nature that prosecution is more appropriate.
- 10. Repeat offending may result in increased penalties or prosecution.
- 11. For the full range of enforcement sanctions available to the Welsh Government Marine and Fisheries Division (the 'Division') please contact the Milford Haven Office on the number listed on page 10.

Detection and investigation

- 12. Investigations into suspected fisheries offences will be undertaken by MEOs in accordance with the Division's Compliance and Enforcement Strategy.
- 13. Within six weeks of finishing the investigation a decision will be made regarding action to be taken for the offences detected. You will be notified of the decision in writing.
- 14. The investigation process can take some time. During this time your fishing licence may be frozen in accordance with United Kingdom's Fishing Administrations (UKFA) licensing policy (this applies to UK vessels only). If you are subsequently offered a penalty the licence freeze will remain in place until the penalty is paid or, if you choose not to pay the penalty, until subsequent court proceedings are concluded.
- 15. If a decision is made not to take further action, then the licence freeze will be lifted.
- 16. A FAP may be issued by the Division for any of the penalty offences listed in Appendix 2. All penalty notices issued by the Welsh Government Marine and Fisheries Division will be authorised by the Head or Deputy of the Wales Fisheries Monitoring Centre.

Consideration of a FAP

- 17. Where there is sufficient evidence to prosecute an offence falling within the FAPs scheme the facts of the case will be assessed against the following criteria for the purpose of deciding whether a FAP is appropriate:
- The severity of the infringement: how serious the offence is including, where appropriate, environmental impact.
- **Previous infringement history**: whether there has been any previous offending which could preclude the issue of a penalty notice. Previous offending would mean any previous convictions, or two or more penalty notices; including what action was taken as a result of any previous infringements.
- Other offences detected at the same time as the offence in question: the nature of these offences may add to the seriousness of the overall infringement.
- Value of catch: where the breach is sufficiently serious to warrant a direct referral

Page **4** of **27**

Version: 1

for prosecution the value of the catch will be considered. For these purposes, 'sufficiently serious' will normally be taken to mean a situation where the potential financial gain exceeds the maximum level of penalty available. 'Financial gain' means the value of the illegal catch at the previous week's average price at the most appropriate market. This could include markets outside the UK if the vessel routinely lands abroad

- **Volume of catch**: where the volume of catch is not large enough to warrant a prosecution. This is particularly relevant to by-catch offences but may also be a factor in other offences where the volume of illegal catch is significant.
- **Damage to the environment/ecosystem**: including whether the species involved is subject to stock recovery measures.
 - 18. Where a single investigation results in the discovery of more than one offence and all those offences are considered suitable to be dealt with via a FAP, the offences will be broken down, categorised and given individual penalties to a maximum combined value of £10,000.

Determining level of penalty

19. There are four basic levels of FAP which are detailed in the table below. Which level of FAP is applied depends on the nature and seriousness of the offence committed.

Table 1: Penalty levels

| | First offence | Second offence | Further offences |
|---------|---------------|----------------|--------------------------|
| Level 1 | £250 | £500 | Referred for prosecution |
| Level 2 | £500 | £1,000 | Referred for prosecution |
| Level 3 | £1,000 | £2,000 | Referred for prosecution |
| Level 4 | £2,000 | £4,000 | Referred for prosecution |

20. All penalty offences have been categorised (see Appendix 2) as belonging to one of the four levels above. The basic penalty level for each level offence has been set according to the seriousness of the breach in question. Broadly speaking, these levels are set slightly below the fines that have been imposed by the Courts for similar offences in the past, thus offering an incentive for the offender to accept the FAP. These penalties may be subject to adjustment in accordance with paragraphs 22 – 23.

Version: 1

Offence categories and penalty levels

Table 2: Offence categories and penalty levels

| | | Penalty | Eirct | Second | Eurthor |
|-----|--|---------|--------|--------|-----------|
| Cat | egory / Offence | Level | | | Offences |
| 1 | Marketing offences | 1 | £250 | £500 | Officiaco |
| 2 | Miscellaneous offences | 2 | £500 | £1,000 | |
| 3 | Technical conservation measures (gear) offences | 3 | £1,000 | £2,000 | |
| 4 | Technical conservation measures (Catch) offences | 3 | £1,000 | £2,000 | |
| 5 | Recovery Stock offences | 3 | £1,000 | £2,000 | |
| 6 | Control offences (including Registered Buyers and Sellers and UK licence offences) | 3 | £1,000 | £2,000 | |
| 7 | Access offences | 4 | £2,000 | £4,000 | |
| 8 | Illegal, unregulated and unreported fishing offences | 4 | £2,000 | £4,000 | |
| 9 | Undersize fish offences (EU, UK, Wales) | 2 | £500 | £1,000 | |
| 10 | Wales (Inshore) Access offences | 3 | £1,000 | £2,000 | |
| 11 | Wales (Inshore) Technical conservation (catch) offences | 2 | £500 | £1,000 | |
| 12 | Wales (Inshore) Technical conservation (gear) offences | 2 | £500 | £1,000 | |
| 13 | Wales (Inshore) Permit offences | 1 | £250 | £500 | |

- 21. Where the identified financial gain (connected to or resulting from the offence) is greater than the proposed level of penalty, the penalty offered will be increased by multiples of the relevant basic penalty level (£250, £500, £1,000 or £2,000) until the value of the penalty is greater than that of the identified financial gain.
- 22. This could include **where appropriate**, offering a penalty of up to £10,000. If the financial gain is greater than £10,000, or the financial gain in relation to the offence is deemed to be of a serious nature, the Division will normally begin criminal proceedings without offering a FAP.
- 23. Where multiple penalty offences are detected, the identified financial gain will only be considered once in relation to the penalty offences. Where the financial gain has already been considered in the calculation of a penalty, the remaining penalty offences will be offered at the relevant basic penalty level in accordance with paragraph 19. As stated in paragraph 18, multiple penalty notices may be issued to a total combined value of £10,000.
- 24. No more than 2 FAPs will be issued for a similar category of offence. The FAP will be increased to the next level available if any of the legally liable persons offered the penalty have received a penalty for the same category of offence in the previous

Page **6** of **27**

Version: 1

two years. A further offence within the same category will result in a referral for criminal prosecution (save in exceptional circumstances).

Penalty notices

- 25. Once a decision has been made that a FAP should be offered, a penalty notice ("notice of opportunity to pay") (Annex 3) will be issued by the Division to those deemed liable for the penalty offence. This will detail the circumstances of the offence and the level of the penalty being offered. Notices will be hand-delivered or sent by post, and will state how payments should be made if the FAP is accepted.
- 26. A penalty notice can be withdrawn before or after the payment of the penalty if it is issued in error, if it contains technical errors or is issued to the wrong person. Where a penalty notice is withdrawn, any monies paid will be repaid in full, but in appropriate circumstances a new penalty notice may be issued.

Payment of the penalty

- 27. All penalties must be paid within 28 days of issue of the penalty notice.
- 28. In accordance with the relevant legislation, liability for a FAP could lie with multiple persons such as the master, owner, charterer, operator, or another legally liable person. If a penalty is paid by any one person issued with a FAP, the other persons issued with that FAP are discharged from liability to pay it.
- 29. For example, where a fishing vessel master and owner are found to be legally responsible for a penalty offence and have both been issued with a £1,000 penalty notice for which they are jointly and severally liable, only one of them needs to pay the £1,000 penalty. If the owner pays the £1,000, the notice issued to the master will be treated as having been paid.
- 30. Once payment has been received from a legally liable person in respect of a joint offence, a written notification ("notice of payment") (Annex 3) will be sent to the other legally liable person(s) stating that payment has been received in respect of the penalty offence(s), and indicating that their penalty is being treated as having been paid.

Objection to payment of the penalty

- 31. As payment of the penalty may have consequences for all the persons to whom it was issued, measures have been put in place to allow any of those persons jointly and severally liable to contest the process. A written notice of objection must be sent by post or delivered by hand within 28 days of the penalty notice being issued if the person(s) are opposed to their penalty being treated as having been paid. Please see p.21 for details on where a Notice of Objection should be sent.
- 32. Where this happens, a penalty will not be treated as having been paid, with the result that, if the penalty remains unpaid at the end of the 28 day period, the case will be referred for prosecution in the usual way. This will not affect those who have

Page **7** of **27**

Version: 1

actually paid, or who do not object to having their penalty notice treated as having been paid.

Payment of a penalty in relation to foreign and Crown Dependency fishing vessels

- 33. Those operating vessels from the Crown Dependencies or any country other than the United Kingdom may request to be prosecuted, even where they have paid the relevant penalty.
- 34. Should a prosecution result in conviction, any penalty paid will be applied towards any fine imposed by the court and any excess will be repaid. Should the court case result in acquittal, the penalty will be repaid in full.
- 35. Operators of non-UK vessels are also entitled to use the "Objection to payment of the penalty" section above.

Central register of penalties

36. Details of all penalties will be held in a central register. If you choose not to pay a penalty and are found not guilty in court, no infringement will be recorded on the database and the FAP will not count as a previous offence in any future decisions.

Methods of payment

- 37. Payment in cash is not permitted. Payments must be made either by cheque or by electronic transfer through GOV.PAY. Those issued with a FAP should use one of the following payment methods in Appendix 4, quoting the reference number from the penalty notice which will be in the form "PFV**nnnn**", for example PFV**1234**.
- 38. You must make your payment in time to allow it to be cleared before the end of the 28 day payment period. If paying by cheque you should **allow five working days** for cheques paid to be cleared.
- 39. Payments in euros must be sufficient to cover the total penalty value after conversion into sterling at the conversion rate at the time of payment and relevant bank charges.

Receipt of payment

- 40. Once payment is received, you will be issued with a receipt and a record of the penalty notice will be kept. In some circumstances, the fact that a penalty notice has been paid might be used as evidence against you in court proceedings.
- 41. If you do not pay the penalty notice within the 28 day period, the offence will be referred for prosecution.

Version: 1

Amendments to guidance

42. This guidance document will be amended and reviewed as necessary to accommodate changes to legislation relevant to the FAP scheme.

Data sharing and the Data Protection Act

43. Information about a FAP or the offence to which it relates may be shared or input may be sought from other enforcement bodies as may be appropriate, subject to applicable data protection law.

Version: 1

Annex 1: Contact details for Welsh Government offices

Milford Haven

Marine and Fisheries Welsh Government Suite 3 - Cedar Court Haven's Head Business Park Milford Haven

Pembrokeshire

SA73 3LS

Tel: 03000 253500

Email: milfordhavenfisheriesoffice.gov.wales

Version: 1

Annex 2: Penalty offence categories

| Category 1: | Marketing offences |
|-------------|---|
| | Labelling |
| | Grading – size |
| | Grading – freshness |
| | Marketing – other offences |
| | |
| Category 2: | Miscellaneous Offences |
| | Catch – other offences (including quota regulation by-catch offences) |
| | Failure to display port letters and numbers on vessel or craft or Fisheries Activity Database |
| | Failure to display port letters and numbers on gear |
| | Failure to produce a certified fishroom plan or ullage tables or stowage plan |
| | Failure to provide a boarding ladder |
| | Failure to permit use of communications equipment |
| | Illegal or failure to use marker buoys |
| | Failure to notify gear (if subject to effort management regime) |
| | Failure to retrieve or notify lost gear |
| | |
| Category 3: | Technical conservation measures (gear) offences |
| | Fishing in restricted areas – other offences |
| | Incorrectly stowed gear |
| | Mesh size – required percentage of target species – towed gear |
| | Beam size |
| | Illegal attachment |
| | Illegal bottom side chafer |
| | Illegal topside chafer – type A |
| | Illegal topside chafer – type B |
| | Illegal strengthening bag |
| | Illegal chafing piece |
| | Illegal cod line |
| | Illegal lifting strap |
| | Illegal round strap |
| | Illegal flapper |
| | Illegal strengthening rope |
| | Illegal torquette |
| | Carriage of undersize nets |
| | Gill nets or passive gear – carriage or use or length or mesh size |
| | Illegal square mesh panel or failure to use square mesh panel |
| | Excess meshes in circumference |
| | Trawl or geometry |

Page **11** of **27**

Version: 1

| | Twine thickness |
|------------|--|
| | Gear offences – other |
| | Square mesh panel – failure to use square mesh panel |
| | Square mesh panel – undersize mesh |
| | Square mesh panel – dimension |
| | Square mesh panel – position in trawl |
| | Trawl geometry |
| | Twin rig trawl restrictions |
| | Illegal scallop dredge |
| | Other UK gear offences |
| | |
| Category 4 | : Technical conservation measures (catch) offences |
| | Enter mackerel box with undeclared mackerel catch (see ECAD) |
| | Failure to attain 95 per cent bivalve molluscs when fishing with dredges |
| | Catching herring for industrial use |
| | Landing cut out scallops or lobster tails |
| | Fishing for or retaining species – no quota allocated or exhausted |
| | Illegal fish processing |
| | Salmon and sea trout |
| | Gill net catch composition requirements |
| | Retaining bass from bass nursery area |
| | Tretaining base nem base naivery area |
| | Landing crab claws |
| | |
| Category 5 | |
| Category 5 | Landing crab claws |
| Category 5 | Landing crab claws : Recovery stock offences |
| Category 5 | : Recovery stock offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) |
| Category 5 | : Recovery stock offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe |
| Category 5 | Example 2 : Recovery stock offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe Carriage or use of gear (100 to 119 mm) |
| Category 5 | Example 20 per cent (32 to 119 mm) Landing crab claws Recovery stock offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe Carriage or use of gear (100 to 119 mm) Cod catch exceeding 20 per cent (32 to 119 mm) |
| Category 5 | Example 2 Carriage or use of gear (100 to 119 mm) Cod catch exceeding 20 per cent (32 to 119 mm) Illegal headline panel (70 to 99 mm) |
| Category 5 | Example 2 Exampl |
| Category 5 | Example 2 Recovery stock offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe Carriage or use of gear (100 to 119 mm) Cod catch exceeding 20 per cent (32 to 119 mm) Illegal headline panel (70 to 99 mm) Illegal square mesh panel (70 to 99 mm) Twine thickness |
| Category 5 | Exceeding net circumference (70 to 89) (90+) |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Failure to catch offences Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe Carriage or use of gear (100 to 119 mm) Cod catch exceeding 20 per cent (32 to 119 mm) Illegal headline panel (70 to 99 mm) Twine thickness Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Fixed nets – exceeding 30 per cent cod (mesh size range less than or equal |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Failure to catch 30 per cent nephrops in north sea (80 to 109 mm) Failure to meet catch composition (110 to 119 mm) saithe Carriage or use of gear (100 to 119 mm) Cod catch exceeding 20 per cent (32 to 119 mm) Illegal headline panel (70 to 99 mm) Twine thickness Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Fixed nets – exceeding 30 per cent cod (mesh size range less than or equal to 139 mm) |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restricted or closed cod box Landing crab claws Exceeding crab claws Exceeding 20 per cent (32 to 119 mm) Illegal square mesh panel (70 to 99 mm) Twine thickness Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Fixed nets – exceeding 30 per cent cod (mesh size range less than or equal to 139 mm) Illegal fishing in restricted or closed cod box |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restricted or closed cod box Failure to notify gears for management period |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restricted or closed cod box Failure to notify gears for management period Failure to notify specific gear for each trip |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restrictions Fixed nets – exceeding 30 per cent cod (mesh size range less than or equal to 139 mm) Illegal fishing in restricted or closed cod box Failure to notify specific gear for each trip Fishing in excess of authorised days |
| Category 5 | Exceeding net circumference (70 to 89) (90+) Gear structures (multiple twine equal top and bottom quadrilateral mesh) Beam trawl – technical restricted or closed cod box Failure to notify gears for management period Failure to notify specific gear for each trip |

| | Landing more than permitted quantity in non-designated ports (greater than 2 tonnes) |
|---------------------|---|
| | Other cod-related offences |
| | Retaining greater than 100 kg deep sea species without a permit |
| | Failure to record effort in log book |
| | Landing greater than 100 kg deep sea species at non-designated port |
| | Prohibition on shark finning |
| | Discarding of shark bodies |
| | Exceeding theoretical ratio of 5 per cent shark fins |
| | Failure to keep records of shark fins |
| | Breach of notification requirement – landing shark fins |
| | Landing recovery species into non-designated port |
| | Failure to have a stowage plan or inaccurate stowage plan |
| | Failure to stow recovery species separately |
| | Hake catch exceeding 20 per cent (55 to 99 mm non-beam trawls) |
| | Hake catch exceeding 5 per cent (55 to 99 mm beam trawls) |
| | Twine thickness |
| | Exceeding permitted meshes in circumference |
| | Illegal headline panel |
| | Unauthorised towed gear (carriage or use gear) (hake) |
| | Unauthorised fixed gear (carriage or use gear) (hake) |
| | Landing more than permitted quantity in non-designated port (hake) |
| | Failure to notify entry or exit into biologically sensitive area |
| | Landing greater than 10 tonnes of pelagic species at non-designated port |
| | Failure to give accurate 4 hour notification of landing |
| | Failure to weigh fish on landing |
| | Misrecording or under declaration of pelagic species |
| | Fishing in excess of authorised days |
| | |
| Category licence of | 6: Control offences (including Registered Buyers and Sellers and UK offences) |
| | Breach of licence permit conditions |
| | Failure to move fishing area (trigger level exceeded in two hauls) |
| | Failure to carry log book |
| | Failure to complete log book |
| | Failure to complete landing declaration |
| | Incorrect or failure to record species – log book (including 10 per cent margin of tolerance) |
| | Incorrect or failure to record species – landing declaration |
| | Incorrect or failure to record catch location |
| | Incorrect or failure to record gear type |
| | Incorrect gear measurements |
| | Illegal log book change |

Version: 1

| Failure to record transhipment details or submit transhipment declaration |
|--|
| Failure to submit a log book or log sheet |
| Failure to submit a landing declaration |
| Late submission of log book |
| Late submission of landing declaration |
| Incorrect or failure to record effort (Western Waters and recovery areas) |
| Failure to provide sales notes |
| Inaccurate sales notes |
| Late submission of sales notes |
| Inaccurate or failure to provide transport documentation |
| Failure to submit or inaccurate takeover declaration |
| Failure to maintain or have on board a fully operational satellite tracking device |
| Failure to provide position reports at required frequency |
| Provision of false information to Fisheries Monitoring Centre |
| Interfering with transmission of satellite position reports |
| Proceeding to sea without authorisation |
| Failure to provide manual position reports when requested |
| Failure to produce valid EU fishing licence or authorisation |
| Incorrect or failure to send hailing in report |
| Incorrect or failure to give prior notification of arrival into port |
| Transhipping at sea (EU waters) |
| Failure to submit log book data by electronic means |
| Failure to submit log book data by electronic means daily or at specified times |
| Failure to submit landing declaration by electronic means |
| Failure to submit landing declaration by electronic means within 24 hours of landing |
| Failure to submit transhipment declaration by electronic means |
| Failure to retain return message |
| Failure to retain elog data until landing declaration submitted |
| Failure to transmit manual fishing reports daily or at specified times |
| Unauthorised departure from port with non-functioning elog |
| Failure to submit sales note by electronic means |
| Failure to submit sales note by electronic means within 24 hours |
| Failure to submit takeover declaration by electronic means |
| Failure to submit takeover declaration by electronic means within 24 hours |
| Failure to submit prior notification by electronic means |
| Other electronic reporting offences |
| Transhipping recovery species without weighing or control observer |
| Transhipping pelagic recovery species without notification |
| Landing transhipped unweighed pelagic species into non-designated port |
| Log book offences – other |

| Fishing without the authority of a licence |
|--|
| Non-carriage of a valid licence |
| Non-carriage of valid registration papers |
| Failure to register a vessel fishing for profit |
| Registered buyer – failure to comply with conditions of registration |
| Registered buyer – failure to keep or produce records |
| Unregistered buyer |
| Buying of fish from unlicensed vessel |
| Registered seller – failure to comply with conditions of registration |
| Registered seller – failure to keep or produce records |
| Unregistered seller |
| Sale of fish from unlicensed vessel |
| Auction site – failure to comply with conditions of registration |
| Fishing with engine power in excess of licence |
| Use of uncertified engine |
| Failure to provide certification documentation |
| Failure to notify new/replacement or modified engine |
| Offence – licence conditions (such as potting box) |
| Offence – UK quota (including closed fishery to UK vessels) |
| Offence – vessel quota (over quota cases) |
| Offence – licence conditions – designated ports (not recovery species) |
| Licence condition – hake (HKE), megrim (LEZ) or anglerfish (ANF) |
| Offence – other licensing offences |
| Other EC offences – other offences |
| UK legislation – other offences |

| Category 7: | Access offences |
|-------------|--|
| | Illegal fishing in British fishery limits – access |
| | Illegal fishing within 6 mile limit – designation |
| | Illegal fishing within 12 mile limit – designation |
| | Illegal fishing within mackerel box (see ECCA) |
| | Illegal fishing within herring boxes |
| | Illegal fishing within east coast sprat box |
| | Illegal fishing in South West herring box (Celtic Sea) |
| | Illegal fishing in north of Scotland box |
| | Illegal fishing within Norway pout box |
| | Illegal fishing in plaice box |
| | Illegal fishing in Irish Sea (Cod Recovery Plan) |
| | Illegal fishing in north sea (Cod Recovery Plan) |
| | Contravention of hake recovery measures |
| | Illegal fishing in sandeel box |
| | Illegal fishing within 12 mile limit by beam trawlers |

| | Illegal fishing in real time closure area |
|-------------|--|
| | Closed fishery – scallops |
| | Fishing for bass in bass nursery area |
| | Unauthorised fishing in Western Waters by Spanish vessels |
| | Unauthorised fishing in Western Waters by French vessels |
| | Unauthorised fishing in Western Waters by Dutch vessels |
| | Unauthorised fishing in Western Waters by Belgian vessels |
| | Unauthorised fishing in Western Waters by German vessels |
| | Unauthorised fishing in Western Waters by Danish vessels |
| | Unauthorised fishing in Western Waters by Swedish vessels |
| | Unauthorised fishing in Western Waters by Irish vessels |
| | Unlicensed fishing by Faroese vessels |
| | Unlicensed fishing by Norwegian vessels |
| | Unlicensed fishery – other offences |
| | Proposed domestic offence categories to be included in the extended |
| | scheme |
| Category 8: | Illegal, unreported and unregulated fishing offences |
| | Failure to give prior notification |
| | Transhipping in community waters (third country vessel) |
| | Failure to obtain a validated catch certificate (imports) |
| | Illegal targeting of fish subject to a moratorium or prohibited |
| | Illegal transhipping or operation with IUU vessel |
| | Illegal operation or supply or employment of Community listed IUU vessel |
| | Falsification or use of falsified documents |
| | Illegal movement of controlled consignment |
| | Disclosure of confidential commission information |
| Category 9: | Undersized fish offences (EU, UK, Wales) |
| | Undersize fish – retained or stored or offered for sale |
| | Undersized – crabs |
| | Undersized – lobsters |
| | Undersized – scallops |
| | Undersized – other UK undersize fish offences |
| Cotogomida | Noles (Inchess) seess offeres |
| Category |): Wales (Inshore) access offences |
| | Illegal use of Dredges and Beam Trawls in Specified Areas |
| | Illegal fishing for cockle, Night Gathering |
| | Illegal scallop fishing - Skomer Specified Area |
| | Illegal fishing in temporary closed area |
| | Illegal fishing (excess vessel size) |
| | Illegal use of Danish and Anchor Seines |
| | Illegal fishing with towed gear in Specified Area |
| | Illegal fishing with drift net in Specified Area |

| | Illegal cockle fishing during closed season |
|----------|---|
| | Illegal Scallop fishing in Specified Area |
| | Illegal fixed engine (specified area or times) |
| | Illegal use of trawl and seine nets in Specified Area |
| | |
| Category | y 11: Wales (Inshore) technical conservation (catch) offences |
| | Failure to re-deposit shellfish |
| | Illegal fishing for winkles (other than by hand picking) |
| | Exceeding daily catch limit for non-permitted fisheries |
| Category | y 12: Wales (Inshore) technical conservation (gear) offences |
| | Beam Trawls- maximum length |
| | Incorrect Mesh Size Range Nets (not Trawl or Purse) |
| | Shrimp/prawn gear - construction |
| | Illegal bivalve mollusc dredge |
| | Use of unapproved bivalve fishing instrument |
| | Failure to clear fixed nets as specified |
| | Illegally set or unmarked fixed net |
| | Illegal use of Set or Night Lines (construction or area) |
| | Failure to mark gear and keep pots |
| | Illegal use of Beach Drag/Seine Nets (specified construction or conditions of use) |
| | Illegal setting of Set, Stake and Stop Nets (specified construction or conditions of use) |
| | Illegal setting of Set a Drift Nets (specified construction or conditions of use) |
| | Burry Inlet Minimum MSR (any Net) |
| | Incorrect Mesh Size Range North (not Trawl) |
| | Foul hooking |
| Catagon | . 42. Wales (Inchess) narmit offenses |
| category | y 13: Wales (Inshore) permit offences |
| | Fishing for lobster, crawfish, crab, prawn and whelk without a permit. |
| | Fishing for cockles in Three Rivers without a permit or conditions of permit |
| | Fishing without a permit or failure to comply with conditions of permit |

Annex 3: Payment Templates

i. Penalty Notification Cover Letter

Is-adran Môr a Physgodfeydd / Marine & Fisheries Division



Our ref:

E-mail: milfordhavenfisheriesoffice@gov.wales

Name Address

Date

Dear [insert name here]

The Sea Fishing (Penalty Notices) (Wales) Order 2019 Financial Administrative Penalty

Please find enclosed the Financial Administrative Penalty we wish to offer you as a settlement out of court for the following offences:

The offence described took place in [insert location]

Namely the:

[Describe offence here]

Please read through the enclosed documents carefully. If you require any further information please contact us using the contact details on this correspondence. Yours sincerely,

Head of Wales Fisheries Monitoring Centre

Marine and Fisheries Division Welsh Government

Version: 1

Is-adran Môr a Physgodfeydd / **Marine & Fisheries Division**



The Sea Fishing (Penalty Notices) (Wales) Order 2019 Financial Administrative Penalty – Notice of Opportunity to Pay

| Reference number: |
|---|
| Date of offence: |
| Vessel name: |
| PLN: |
| Alleged offender: Status: |
| Date of birth: |
| Address: |
| |
| |
| I, (name), Head of Wales Fisheries Monitoring Centre of the Welsh Government Marine and Fisheries Division, have reason to believe that on [insert date of offence] you [insert offence] |
| The offence described took place in [insert location] Namely the: [insert details of offence] |
| In this instance the Welsh Government Marine and Fisheries Division is issuing you a Financial Administrative Penalty. |
| This notice offers you the opportunity of discharging any liability to conviction for that offence by payment of a penalty. |
| No proceedings will be taken for the offence before the expiration of 28 calendar days ollowing the date of issue of this notice. You will not be liable to conviction for the offence if you, or any other person who is jointly and severally liable for the offence, bay the penalty during that period of 28 calendar days. |
| The amount of penalty is £ |
| Name of person accepting notice: |
| |
| Page 19 of 27 |

Version: 1

| Signature of person accepting notice: | | | |
|--|--|--|--|
| Status of person accepting notice: | | | |
| Name of Fisheries Enforcement Officer posting notice: | | | |
| Signature of Fisheries Enforcement Officer posting notice: | | | |
| Date of issue of notice: | | | |
| Date payment must be received before: | | | |
| 28 CALENDAR DAYS FROM DATE OF ISSUE NOTICE | | | |

Payment

Must not be in cash. Payment may only be made by Cheque or Electronic transfer via Gov.Pay

Cheque

Cheque (sterling currency only) should be made payable to "Welsh Government", marked on the reverse with the reference number from the penalty notice, and sent to: Marine and Fisheries Division Welsh Government, Suite 3 - Cedar Court, Haven's Head Business Park,

Milford Haven, **SA73 3LS**

Payment must be received before the end of the 28 calendar day period beginning with the date on which the notice was issued.

Electronic transfer via Gov.Pay

https://www.gov.uk/payments/fisheries-financial-administrative-penalty/welsh-government-fisheriesfinancial-administrative-penalty? ga=2.6848816.300437696.1615809858-1156490126.1614608561

Transfers should note the reference number from the penalty notice,

Payment must be in our account before the end of the 28 calendar day period beginning with the date on which the notice was issued.

Version: 1

Objection to the penalty

Written notices of objection must be sent to:

Marine and Fisheries Division Welsh Government Suite 3 - Cedar Court Haven's Head Business Park Milford Haven Pembrokeshire SA73 3LS.

The Sea Fishing (Penalty Notices) (Wales) Order 2019 is set out below.

Issue of penalty notice

- 1.—(1) Where an officer has reason to believe that a person has committed a penalty offence, the officer may issue that person with a penalty notice for an amount not exceeding £10,000.
- (2) In determining the penalty, an officer must have regard to any guidance given by the Welsh Ministers on matters to be taken into account when making such a determination.
- (3) A penalty notice is issued at the time when it is sent by post or delivered by hand to the person to whom it relates.

Content of penalty notice

- 2.—(1) A penalty notice issued under article 3 must—
 - (a) give particulars of the penalty offence;
 - (b) state the amount of the penalty;
 - (c) state the period during which, by virtue of article 5, proceedings will not be taken for the offence:
 - (d) state the person to whom, and the address at which, the penalty may be paid; and
 - (e) state that payment must not be in cash.

Restriction on proceedings for penalty offence

- 3.—(1) Where a person is issued with a penalty notice—
 - (a) no proceedings may be brought against that person for the penalty offence to which that notice relates before the end of the period of 28 days beginning with the date on which that notice was issued; and
 - (b) that person may not be convicted of the offence if the penalty is paid before the end of that period.
- (2) Paragraph (1)—
 - (a) is subject to article 10; and
 - (b) does not apply if the penalty notice is withdrawn in accordance with article 9.

Version: 1

Payment of penalty

- **4.**—(1) Payment of a penalty must be made to the person specified in the penalty notice by sending it by post or by such method as may be specified in the notice.
 - (2) It may not be made in cash.

Payment of one penalty treated as payment of connected penalties

- **5.**—(1) Where a person ("A") pays the penalty in accordance with article 6, an officer must give a notice (a "notice of deemed payment" ("hysbysiad taliad tybiedig")) to all other persons who have been issued with a connected penalty notice.
- (2) A penalty notice is a "connected penalty notice" ("hysbysiad cosb cysylltiedig") if the penalty offence to which that notice relates is the same as, and arises out of the same set of circumstances as, the penalty offence to which the penalty notice issued to, and paid by, A relates.
 - (3) A notice of deemed payment must—
 - (a) be sent by post or delivered by hand;
 - (b) indicate that A has paid the penalty for A's connected penalty notice;
 - (c) indicate that the penalty notice issued to the recipient of the notice of deemed payment will be treated as having been paid unless that person gives written notice indicating that it should not be so treated (a "notice of objection" ("hysbysiad gwrthwynebu")); and
 - (d) state the name and address of the person to whom any notice of objection must be given.
- (4) A notice of objection must be sent by post or delivered by hand to the person stated in paragraph (3)(d) within—
 - (a) 28 days beginning with the date on which the penalty notice was issued; or
 - (b) if later, 5 days beginning with the date on which the notice of deemed payment was given.
- (5) If no notice of objection is given in accordance with this article, the penalty notice issued to a person who has been given a notice of deemed payment is to be treated as having been paid.

Certificate of payment or non-payment of penalty notice

6. In any proceedings a certificate purporting to be signed by or on behalf of the Welsh Ministers stating that payment in respect of a penalty notice was or was not received on or before a date specified in the certificate is evidence of the facts stated.

Withdrawal of penalty notices

- **7.**—(1) A penalty notice may be withdrawn by an officer who has reason to believe that it ought not to have been issued (whether to the person named in the penalty notice or otherwise).
 - (2) A penalty notice may be withdrawn before or after payment of the penalty.
 - (3) If a penalty notice is withdrawn any penalty paid must be repaid.

Version: 1

Commencement of proceedings after payment of penalty in relation to fishing boats from outside the United Kingdom

- **8.**—(1) This article applies in relation to a penalty notice issued to the master, owner or charterer of a fishing boat other than an English, Northern Ireland, Scottish or Welsh fishing boat.
- (2) Where a person in receipt of a penalty notice has paid the penalty, that person may give written notice requesting that proceedings be brought for the penalty offence to which the penalty notice relates.
 - (3) Such notice must—
 - (a) indicate that the person giving the notice wishes proceedings to be brought for the penalty offence to which the penalty notice relates; and
 - (b) be given no later than the end of the period of 28 days beginning with the date on which the penalty notice was issued.
- (4) Where a person has given such notice, proceedings may be brought against that person.
- (5) Where such proceedings are discontinued or the person is acquitted of the offence, the penalty notice is to be treated as never having been issued and any penalty paid must be repaid.
- (6) Where a person is convicted of the offence, the penalty notice is to be treated as never having been issued and paragraph (7) or (8) applies as appropriate.
 - (7) If a fine is imposed on the person in respect of the penalty offence an officer must—
 - (a) apply so much of the penalty as does not exceed the amount of the fine in or towards payment of the fine; and
 - (b) repay any amount of the penalty in excess of the amount of the fine.
- (8) If no fine is imposed on the person in respect of the penalty offence, any penalty paid must be repaid.

Version: 1

Is-adran Môr a Physgodfeydd / Marine & Fisheries Division



Marine and Fisheries
Welsh Government
Suite 3 – Cedar Court
Haven's Head Business Park
Milford Haven
Pembrokeshire
SA73 3LS

Reference: [insert reference]

Acceptance of penalty notice offered

If this notice of acceptance is not received by Welsh Government **before** [INSERT DATE 28 CALENDER DAYS FOLLOWING DATE OF ISSUE OF NOTICE] criminal proceedings may be started in respect of the penalty offence.

Please return this notice of acceptance to Welsh Government at the above address.

I accept the penalty of £[insert amount] offered for the offence committed on [insert date of offence].

| Name: | | |
|------------|-------|------|
| Signature: | | |
| Status: | | |
| Date: | - | |

Version: 1

Is-adran Môr a Physgodfeydd / Marine & Fisheries Division



Llywodraeth Cymru Welsh Government

Date

Our ref:

E-mail: milfordhavenfisheriesoffice@gov.wales

Name Address

Dear [insert name here]

The Sea Fishing (Penalty Notices) (Wales) Order 2019 Financial Administrative Penalty – Notice of Payment

CASEFILE REFERENCE

On the [insert date] you were the owner of the [insert nationality]registered fishing vessel [insert vessel name and PLN].

On this date a fisheries offence was detected for which you as the [insert offender status] were jointly and severally liable and were offered the opportunity to discharge your liability to prosecution by payment of a penalty.

Payment of the penalty was credited to the Welsh Government Marine and Fisheries Division account on the [insert date of receipt of payment].

Therefore, I would like to advise you that your liability to prosecution for this offence has been discharged. However, a record of the penalty notice will be kept. If you are subsequently the subject of a criminal investigation conducted by the Welsh Government Marine and Fisheries Divisions, the fact that a penalty notice has been issued and paid may be taken into account when deciding whether or not a criminal prosecution schools be brought. If you are prosecuted, the fact that a penalty notice has been issued and paid may be given in evidence.

Details of the financial administrative penalty scheme can be found on the Welsh Government Marine and Fisheries website at [insert website here]

Yours sincerely, Head of Wales Fisheries Monitoring Centre

Marine and Fisheries Division Welsh Government

Version: 1

Annex 4: Payment methods

By cheque

Cheques (sterling currency only) should be made payable to "Welsh Government", marked on the reverse with the reference number (your PFV number), and sent to:

Marine and Fisheries Division Welsh Government Suite 3 – Cedar Court Havens Head Business Park Milford Haven Pembrokeshire SA73 3LS

By electronic transfer Gov.Pay

 $\frac{https://www.gov.uk/payments/fisheries-financial-administrative-penalty/welsh-government-fisheries-financial-administrative-penalty?\ ga=2.6848816.300437696.1615809858-1156490126.1614608561$

Transfers should note the reference number from the penalty notice, Quote your PFV Number e.g. PFVnnnn

Sterling transfers from bank accounts outside the UK

Amount in Sterling Reference: PFV**nnnn** Please see Appendix 5

Foreign currency (non-Euro) to Sterling receipt from an overseas bank account (cross-Border)

Amount in foreign currency (sufficient to cover the Sterling penalty after conversion)

Reference: PFVnnnn Please see Appendix 5

Euro to Sterling receipt from a UK bank account (domestic) or overseas bank account (cross-border)

Amount in Euros (sufficient to cover the Sterling penalty after conversion)

Reference: PFVnnnn Please see Appendix 5

Any queries on payment should be addressed to the Welsh Government Finance Team on +44 (0) 3000 604400

Version: 1

Annex 5: Payment details from foreign currencies

Additional Payment Details for:

- 1. Foreign currency (non-Euro) to Sterling receipt from an overseas bank account (cross-Border)
- 2. Euro to Sterling receipt from a UK bank account (domestic) or overseas bank account (cross-border)

Please remember, payments in Euros must be sufficient to cover the total penalty value after conversion into sterling at the conversion rate at the time of payment.

Payments should always include your PFV Reference Number, e.g. PFVnnnn

| Full Company Name | Welsh Government |
|--|--------------------------------------|
| Company Registration | N/A (Government Department) |
| Number | |
| Full | Welsh Government |
| Address | Crown Buildings |
| | Cathays Park |
| | Cardiff |
| | CF10 3NQ |
| Telephone | 03000 604400 |
| Number | |
| Fax | 02920 370334 |
| Number | |
| Email | DesgGymorthCydwasanaethau@llyw.cymru |
| Address | SharedServiceHelpdesk@gov.wales |
| Contact | Lisa Gibson |
| Name | |
| Bank | National Westminster |
| Name | |
| Bank | 280 Bishopsgate, London, EC2M 4RB |
| Address | |
| Sort Code | 60-70-80 |
| Bank Account Number | 10003061 |
| Bank Account Name | Welsh Government |
| IBAN | GB50NWBK60708010003061 |
| Swift/BIC | NWBKGB2L |
| Payment Currency | GBP |
| VAT Registration Number | GD 8888 350 56 |
| CIS Member (if yes please provide details) | N/A |
| UTR Ref. (Unique Taxpayer Reference) | 44032 70623 |

Version: 1