



Llywodraeth Cymru
Welsh Government

Welsh Government

Report on Outturn 2020-21

A report from the Minister for Finance and Local Government to the Senedd Finance Committee on the outturn of the Welsh Government 2020-21 set against the planned expenditure contained in the Third Supplementary Budget 2020-21. Published in August 2022.

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1. Introduction

1.1 This report has been produced in accordance with the protocol endorsed by the National Assembly for Wales on 21 March 2012 regarding changes to the Budget motion and their impact on the in-year Budget cycle.

1.2 As part of the protocol the Welsh Government agreed:

In line with the Welsh Government's commitment to working openly and transparently, the Welsh Government will provide a written report to the [Finance] Committee on final outturn. The report would include a comparison with the spending plans set out in the last Supplementary Budget of the year and an explanation of significant variations.

1.3 This commitment was reaffirmed in the revised protocol approved by the National Assembly for Wales on 21st June 2017.

1.4 This report addresses that commitment for the financial year 2020-21.

1.5 The Third Supplementary Budget for 2020-21, was approved by the Senedd on 9 March 2021. The final outturn follows signature of the Welsh Government's Consolidated Annual Accounts on 4 August 2022.

1.6 There were no additional budget allocations from reserves between the publication of the budget and the end of the financial year.

1.7 The outturn is reported on the basis of the Welsh Government budget structure in force at the year end and expected to be reported in the audited annual accounts.

2. Main Expenditure Group¹ Outturn 2020-21

- 2.1** The Consolidated Accounts of the Welsh Government contain a Summary of Resource Outturn against the control totals approved in the Third Supplementary Budget motion of 2020-21.
- 2.2** This report provides details of final outturn against the lower-level controls operated and enforced by HM Treasury. These administrative budgets are reported in the documentation and tables which supported the Third Supplementary Budget 2020-21.
- 2.3** In line with previous years, the report also provides explanations for all overspends plus any underspends of greater than 1% of MEG level budgets in each of the control totals (subject to a de-minimis level of £0.5m).
- 2.4** The outturn has been analysed further to the level published in the Third Supplementary Budget 2020-21. The tables published with the budget show a break-down into Budget Expenditure Lines or 'BELs'. The outturn against the budget is provided on this basis in the Annexes to this report.

Resource (Revenue) DEL Outturn

Fiscal Resource DEL²

- 2.5** The Fiscal Resource outturn for the year resulted in an underspend of £214.9m representing a 1.1% variance to budget.
- 2.6** The spend in this budget classification was greatly affected by the pandemic and the Welsh Government's response to it. The UK

¹ Main Expenditure Group or MEG is a high-level budget representing a ministerial portfolio or central administration budget.

² Fiscal Resource DEL is a control total set by HM Treasury, is a subset of Resource DEL and is also referred to as 'revenue'.

government provided an additional £5,705m in funding for pandemic response in the year. Of this HM Treasury allowed £485m to be carried forward outside of normal arrangements.

2.7 The Welsh Government allocated £5,432m to MEGs in 2020-21, of which £5,116m was Fiscal Resource DEL. The outturn is reflected in the figures reported below.

2.8 Table 2.1 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

Table 2.1: Fiscal Resource Outturn by MEG	Budget £000	Outturn £000	Under/ Over(-) Spend £000	%
Health & Social Services	9,493,029	9,356,253	136,776	1.44
Housing & Local Government	5,103,774	5,023,291	80,483	1.58
Economy & Transport	2,671,959	2,630,567	41,392	1.55
Education	1,657,843	1,707,832	-49,989	-3.02
Environment, Energy & Rural Affairs	476,505	476,409	96	0.02
Mental Health, Wellbeing & Welsh Language	308,424	302,555	5,869	1.90
Central Services & Administration	413,770	413,450	320	0.08
TOTAL	20,125,304	19,910,357	214,947	1.07

2.9 The main element of the £136.8m underspend reported in the Health and Social Services MEG was an underspend of £115m on funding allocated for pandemic response. This is reflective of an extraordinary budget management period where an additional £1.5bn was allocated to the NHS in Wales in addition to core funding. The level and pace of the response was often dictated by the ever-changing circumstances of the pandemic. The principal reason for the underspend is simply that actual costs for demand-led areas fell at the lower end of the range of estimated costs, rather than activities not being delivered. The remaining underspend of £22m was incurred on non-pandemic funding and included a contingency of £30m allocated in the Third Supplementary Budget for central budget management purposes which was not needed. Other offsetting overs and unders were also reported.

- 2.10** The underspend in the Housing and Local Government MEG included £69m attributable to the Local Authority Hardship Fund and £21m in relation to the Non-Domestic Rates (NDR) Relief Scheme. Allocations were made to the Hardship Fund in the Third Supplementary Budget based on scenario planning for potential activity to the end of the financial year. Due to the uncertain environment of the pandemic maximum capacity to provide support was budgeted for. Actual demand was lower than anticipated generating underspends in some areas of the Hardship Fund. The NDR Relief Scheme budget benefited towards the end of the financial year when several large companies returned relief they had received to Welsh Government. Actions were taken within the MEG to manage underspends arising. These underspends are partially offset by approved post budget additional spend of £12m on roads maintenance.
- 2.11** The Economy and Transport MEG revenue budget underspend was largely attributable to the technical budgetary treatment for the £43m impairment of the investment in Cardiff International Airport Limited scoring to Non-Fiscal Resource DEL and not Fiscal Resource DEL as originally expected.
- 2.12** There was an overspend of £50m in the Education MEG. Approval for unplanned spend of £88.2m was given after the supplementary budget to utilise the contingency of £30m allocated to the MEG as well as underspends reported across the Welsh Government as a whole. This included £33m of additional funding to support pandemic recovery in teaching and learning across the education system, £45m for schools revenue maintenance, £6.5m for the international learning exchange programme and £3.7m for further education maintenance.
- 2.13** An underspend of £5.9m was reported by the Mental Health, Wellbeing and Welsh Language MEG. This reflects the impact of the pandemic and associated restrictions on the postponement of activity in the portfolio related to events, tourism, and workplace-based campaigns such as

“Healthy Weight, Healthy Wales”. It also includes a £3.5m accounting adjustment for Sport Wales sponsored body delivery activities.

Non-Fiscal Resource DEL³

2.14 The Non-Fiscal Resource DEL budget was underspent by £236.7m or 18.3% of budget. It is important to note that the Non-Fiscal Resource budget is ring-fenced and cannot be re-directed to Welsh Government spending programmes. These budgets cover accounting adjustments such as depreciation and provision for write-off of student loans.

2.15 Table 2.2 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

Table 2.2: Non-Fiscal Resource Outturn by MEG	Budget £000	Outturn £000	Under/ Over(-) Spend £000	%
Health & Social Services	220,137	215,303	4,834	2.19
Housing & Local Government	213	279	-66	-30.98
Economy & Transport	344,400	384,319	-39,919	-11.59
Education	682,291	413,713	268,578	39.36
Environment, Energy & Rural Affairs	18,675	18,604	71	0.38
Mental Health, Wellbeing & Welsh Language	8,974	7,374	1,600	17.83
Central Services & Administration	16,835	15,247	1,588	9.43
TOTAL	1,291,525	1,054,839	236,686	18.33

2.16 The Health and Social Services underspend reflects revisions to the final funding requirements of the NHS organisations because of delays in purchases and scheme slippage, predominately due to the pandemic. There was also a technical reassessment relating to an expected impairment which did not materialise.

2.17 The Economy and Transport MEG revenue budget overspend is largely attributable to the budget of £43m for the impairment of the investment in Cardiff International Airport Limited being included in Fiscal Resource DEL

³ Non-Fiscal Resource DEL is control total set by HM Treasury that covers annual accounting adjustments for student loan write offs, other write offs and depreciation charges.

and not Non-Fiscal Resource DEL as originally expected. This resulted in spend in this classification without the corresponding budget.

2.18 Most of the Non-Fiscal Resource DEL underspend related to student loans provision within the Education MEG (£268.6m). The valuation of new and historic loans is determined by a statistical model which provides the amount of annual 'write-off'. This is significantly impacted by social and economic factors. The budget included contingency in the valuation model consistent with other UK administrations in respect of the potential economic impacts of the pandemic. When the valuation was undertaken, this contingency was not required.

2.19 The underspend of £1.6m against the Mental Health, Wellbeing and Welsh Language MEG arose due to delays in CADW conservation work and major projects as a consequence of pandemic restrictions.

2.20 The Central Services and Administration MEG included provision for the depreciation of the Welsh Government estate. The underspend of £1.6m has arisen due to differences in the annual changes to forecast after property indices are applied, which are driven by market and economic factors.

Capital DEL Outturn

2.21 An overspend of £147.5m was reported against Capital budgets representing a 4.7% variance against budget. Capital DEL is split between General Capital and Capital Financial Transactions.

General Capital⁴

2.22 The Capital DEL outturn for 2020-21 resulted in an overspend of £147.8m, a 5.3% variance against budget.

⁴ General Capital DEL is a control total set by HM Treasury that covers capital grants and asset additions.

2.23 The spend in this budget classification was affected by the additional funding received from the UK government for pandemic response late in the financial year. The decision was taken to bring forward capital schemes with the expectation that unspent revenue budget could be utilised for this purpose.

2.24 Table 2.3 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

Table 2.3: General Capital Outturn by MEG	Budget £000	Outturn £000	Under/ Over(-) Spend £000	%
Health & Social Services	443,641	442,918	723	0.16
Housing & Local Government	725,480	797,821	-72,341	-9.97
Economy & Transport	982,705	1,048,997	-66,292	-6.75
Education	400,306	411,055	-10,749	-2.69
Environment, Energy & Rural Affairs	154,658	154,580	78	0.05
Mental Health Wellbeing & Welsh Language	78,909	78,326	583	0.74
Central Services & Administration	22,137	21,981	156	0.70
TOTAL	2,807,836	2,955,678	-147,842	-5.27

2.25 The largest element of the overspend (48.9%) was against the Housing and Local Government MEG. This is due to approval to bring forward planned delivery of capital schemes including Help to Buy Wales Phase 3 (£48.2m), support for strategic sites (£12m), town centre loans (£10m) and support for credit unions (£1.5m).

2.26 The Economy and Transport MEG reported an overspend of £66.3m. This was due to approval to bring forward delivery of capital schemes including strategic project opportunities with local authorities to support rail and regeneration activity totalling £120m which utilised reported underspends within the MEG as well as contributed to the overall management of the Wales DEL.

2.27 The overspend of £11m reported in the Education MEG included approval to bring forward spend on innovation projects from 2021-22 (£5.6m) and defer receipt of EU income for innovation projects (£6.4m).

Capital Financial Transactions⁵

2.28 There was an underspend of £0.4m on the Capital Financial Transactions (FT) budget equating to a 0.1% variance against the budget.

2.29 Table 2.4 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

Table 2.4: Capital FT Outturn by MEG	Budget £000	Outturn £000	Under/ Over(-) Spend £000	%
Housing & Local Government	184,342	194,208	-9,866	-5.35
Economy & Transport	155,910	145,676	10,234	6.56
Education	155	154	1	0.65
Mental Health Wellbeing & Welsh Language	-227	-227	-	-
Central Services & Administration	1,000	1,000	-	-
TOTAL	341,180	340,811	369	0.11

2.30 The budget overspend in the Housing and Local Government MEG was due to approval to bring forward planned delivery of Phase 3 of the Help to Buy scheme (£51.1m) which utilised underspends within the MEG of £48.2m and utilised the underspend reported against the Economy and Transport MEG (paragraph 2.31 below).

2.31 The Economy and Transport underspend of £10m included £5m in funding for planned property interventions which could not be used as well as £4m in relation to a planned but unused allocation for buses.

⁵ Capital Financial Transactions DEL is a control total set by HM Treasury that covers repayable capital (loans and equity).

Annually Managed Expenditure (AME) Outturn

2.32 A large proportion of the variance reported in the annual accounts relates to underspends against AME budgets.

2.33 HM Treasury recognise the volatility and demand led basis of certain programmes and the resultant difficulty in estimating costs over a period of time. As a result, these programme budgets are managed on an annual basis and funding cover is generally provided by HM Treasury. Most of the Welsh Government AME budgets cover accounting adjustments and examples include asset impairments, increases in provisions and pension valuations of sponsored bodies. Student loans issued and repaid are also within this classification. The Welsh Government is unable to recycle underspends against AME programmes.

2.34 Table 2.5 sets out the year end position. Explanations for variances as determined in paragraph 2.3 follow.

Table 2.5: AME Outturn by MEG	Budget £000	Outturn £000	Under/ Over(-) Spend £000	%
Health & Social Services	311,019	153,089	157,930	50.78
Housing & Local Government	717,360	687,579	29,781	4.15
Economy & Transport	48,500	48,623	-123	-0.25
Education	834,568	826,529	8,039	0.96
Environment, Energy & Rural Affairs	0	279	-279	-
Mental Health Wellbeing & Welsh Language	17,500	10,232	7,268	41.53
Central Services & Administration	2,999	-1,198	4,197	139.95
TOTAL	1,931,946	1,725,133	206,813	10.70

2.35 The Health and Social Services AME budget was £157.9m underspent, which represents 76.4% of the total AME underspend. The budget included NHS provisions including the Wales Risk Pool which are demand driven, highly variable and involve large sums. The other element of the AME underspend related to anticipated impairments for NHS capital build

schemes, which were impacted by project slippages and variances between forecast and actual valuations on scheme completions.

2.36 The Housing and Local Government MEG AME budget underspent by £29.8m. This arose from Help to Buy Wales fair value adjustments. The valuation for 2020-21 resulted in a significant gain to the loan book which could not be anticipated at the time of the Third Supplementary Budget.

2.37 The Education AME underspend of £8m relates to the student loans budget which covers issues and repayments. The outturn is determined by the Student Loans Company whose calculation of loans issued was lower than we had anticipated at the time of the Third Supplementary Budget.

2.38 An underspend of £7.3m was reported against the Mental Health, Wellbeing and Welsh Language AME budget. This was principally due to variances in external valuations of pension liabilities in sponsored bodies including the National Museum of Wales and the National Library of Wales, and associated budget alignment adjustments for sponsored bodies.

2.39 The Central Services and Administration MEG reported an AME underspend of £4.2m. As in previous years this variance was attributable to provisions for early retirements and other pension charges of Welsh Government staff. The pension charge represents the difference between benefits accrued during the year and financial contributions made into the fund, the latter being very difficult to forecast.

3. Carry Forward within the Wales Reserve

- 3.1** A separate Wales Reserve exists to help manage fluctuations in tax revenue and provides limited ability to carry underspends between years. The Wales Reserve is restricted to a total value of £350m. The amount that can be drawn down each year from the Wales Reserve is limited to £125m Fiscal Resource DEL and £50m Capital DEL.
- 3.2** Table 3 shows the movements on the Wales Reserve in the 2020-21 financial year which are described in the following paragraphs.
- 3.3** Following agreement of the final Wales Reserve balances for 2019-20 with HM Treasury the Fiscal Resource balance opening balance subsequently increased by £1.8m and the Capital FT opening balance decreased by £0.1m.
- 3.4** The full available drawdown of £125m Fiscal Resource was included in the Final Budget 2020-21. The available balance brought forward of £40.2m on General Capital and £9.8m on Capital FT was also drawn down in the Third Supplementary Budget. These drawdowns are reflected as movements within the Wales Reserve.
- 3.5** In the Third Supplementary Budget 2020-21, the Welsh Government reported unallocated Fiscal Resource DEL of £101m, General Capital DEL of £1m and Capital FT DEL of £0.5m. These amounts were unused and so have been added to the Wales Reserve for use in future years.
- 3.6** The Welsh Government outturns for Fiscal Resource, General Capital and Capital FT DEL documented in this report above are reflected as movements in the Wales Reserve.

- 3.7** The outturns of the other bodies funded from the Wales DEL are also taken account of. These relate to the Senedd Commission, the Public Services Ombudsman for Wales and the Wales Audit Office.
- 3.8** Devolved taxes were anticipated in the Third Supplementary Budget of £2,374.3m. The actual taxes collected amounted to £2,411.9m. The Wales Reserve benefited from the surplus of £37.6m.
- 3.9** Planned borrowing repayments were less than anticipated which led to a surplus of £2.4m which increased the reserve balance accordingly.
- 3.10** An adjustment of £2.4m was made to the Capital DEL between General Capital and FT due to the discovery of a classification error which was not material enough to be adjusted in the accounts but was reflected in the reserve.
- 3.11** Repayable Capital FT DEL is returned to HM Treasury by a reduction of the Wales Reserve balance in accordance with the repayment profile agreed with HM Treasury. For 2020-21 the effective repayment was £3.3m.
- 3.12** The final adjustments to the Wales Reserve were made following discussion and advice from HM Treasury. In the UK Supplementary Estimate the Welsh Government made a reserve claim for flood damage and coal tip safety of £31m. Of this claim, £6m was for revenue costs, but as there was sufficient revenue DEL available, the £6m has been reclaimed by HMT.
- 3.13** HMT agreed for £9m relating to voluntary payments of Non-Domestic Rates received in 2020-21 to be carried forward into 2021-22 in addition to normal Wales Reserve limits.

3.14 The overspend for General Capital was offset against the CDEL for 2021-22 in the UK Supplementary Estimates for 2021-22. These adjustments are reflected as movements in the Wales Reserve.

3.15 Unallocated and unspent Non-Fiscal Resource DEL lapses and cannot be carried forward within the Wales Reserve.

Table 3 Wales Reserve balance including carry forward resulting from Wales DEL outturn 2020-21

Wales Reserve	Fiscal Resource £m	Capital £m	Capital FTs £m	Total £m
Balance at 1 April 2020	228.6	40.2	67.1	335.9
Adjustment to opening balance	1.8	0	-0.1	1.7
Drawdown from the reserve	-125.0	-40.2	-9.8	-175.0
Unallocated DEL in Third Supplementary Budget 2020-21	101.0	1.0	0.5	102.5
Welsh Government outturn	214.9	-147.8	0.4	67.5
Other bodies outturn	2.0	0.1	0	2.1
Devolved taxes outturn	37.6	0	0	37.6
Principal repayments of borrowing	2.4	0	0	2.4
Capital to Capital FT adjustment	0	-2.4	2.4	0
Repayment of repayable capital to HM Treasury	0	0	-3.3	-3.3
Reclaim of reserve claim (flood & coal tips)	-6.0	0	0	-6.0
Voluntary payments of business rates carried forward to 21-22	-9.0	0	0	-9.0
Overspend offset in 2021-22	0	149.1	0	149.1
Balance at 1 April 2021	448.3	0	57.2	505.5

3.16 The total balance within the Wales Reserve at 1 April 2021 was £505.5m which exceeds the limit by £155.5m. The Chief Secretary to the Treasury has rejected the Welsh Government's request to carry forward funds in excess of the Wales Reserve limit. As a result, the Fiscal Resource balance of £448.3m will absorb the deficit. This will reduce the opening

balance at 1 April 2021 to £292.8m on Fiscal Resource and £350m overall.

3.17 During 2021-22, the Welsh Government drew the maximum £175m (£125m revenue and £50m Financial Transaction Capital) to support spending plans.

ANNEX 1: Resource DEL⁶ Outturn by BEL

HEALTH & SOCIAL SERVICES RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Under/ Over(-) Spend £000s	%
Core NHS Allocations	8,441,048	8,420,431	20,617	0.24
Other Direct NHS Allocations	449,906	427,992	21,914	4.87
Health Education Improvement Wales	244,228	230,833	13,395	5.48
Public Health Wales	156,568	149,223	7,345	4.69
Workforce (NHS)	34,528	33,013	1,515	4.39
A Healthier Wales	93,240	83,112	10,128	10.86
Other NHS Budgets	41,065	-11,298	52,363	127.51
Education and Training	19,534	18,212	1,322	6.77
Workforce Development Central Budgets	1,775	2,221	-446	-25.13
Health Promotion	11,094	7,316	3,778	34.05
Targeted Health Protection & Immunisation	15,570	13,003	2,567	16.49
Health Emergency Planning	6,025	13,446	-7,421	-123.17
Safeguarding & Advocacy	3,985	3,597	388	9.74
Older People Carers & People with Disabilities	4,077	4,600	-523	-12.83
Partnership & Integration	227	215	12	5.29
Care Sector	299	86	213	71.24
Sustainable Social Services	53,215	52,533	682	1.28
Social Care Wales	20,613	20,713	-100	-0.49
Older People Commissioner	1,589	1,470	119	7.49
Support for Childcare and Play	86,351	72,726	13,625	15.78
Support for Children's Rights	800	729	71	8.88
Supporting Children	9,933	10,503	-570	-5.74
Children's Commissioner	1,580	1,700	-120	-7.59
Support for Families and Children	3,764	3,114	650	17.27
CAFCASS Cymru	12,152	12,066	86	0.71
Total	9,713,166	9,571,556	141,610	1.46

⁶ The published budget tables report the Resource DEL total i.e. Fiscal and Non Fiscal.

HOUSING AND LOCAL GOVERNMENT RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Local Govt General Revenue Funding	3,499,147	3,505,721	-6,574	-0.19
Non-Domestic Rates Rates Relief	376,781	356,187	20,594	5.47
City & Growth Deals	10,000	10,000	-	-
Police General Revenue Funding	86,600	91,600	-5,000	-5.77
Local Govt PFI Revenue Consequences	3,124	3,124	-	-
Transformation & Legislation	7,717	7,083	634	8.22
Non-Domestic Rates Collection Costs	5,172	5,172	-	-
Emergency Financial Assistance	698,993	630,258	68,735	9.83
Valuation Office Agency Services	8,561	8,561	-	-
Valuation Tribunal for Wales	1,040	952	88	8.46
Local Taxation Research & Analysis	100	79	21	21.00
Sponsorship of the Local Democracy and Boundary Commission for Wales	598	631	-33	-5.52
Expenditure to Promote Local Democracy	50	39	11	22.00
Improvement & Support	2,429	2,372	57	2.35
Academi Wales	804	478	326	40.55
Community and Town Councils	95	90	5	5.26
Public Services Boards	-	-34	34	-
Supporting Communities	1,422	1,199	223	15.68
Children and Communities Grant	142,042	143,392	-1,350	-0.95
Housing Support Grant	126,763	126,538	225	0.18
Financial Inclusion	28,142	26,183	1,959	6.96
Digital Inclusion	2,310	2,872	-562	-24.33
Fire & Rescue Services	8,425	8,429	-4	-0.05
Fire & Rescue Services - Communication Systems	3,315	3,299	16	0.48
Community Fire Safety	848	1,073	-225	-26.53
Homelessness	20,615	20,422	193	0.94
Housing Policy	4,939	4,955	-16	-0.32
Social Housing Grants (SHG)	-	60	-60	-
Housing Finance Grant	13,100	13,084	16	0.12
Land for Housing	-	-56	56	-
Housing Programme Revenue Funding	1,073	1,086	-13	-1.21
Help to Buy Wales Fund and Other Schemes	-	231	-231	-
Regeneration	8,557	8,835	-278	-3.25
Cardiff Harbour Authority	6,000	6,168	-168	-2.80
Planning & Regulation Expenditure	5,070	4,433	637	12.56
Care Inspectorate Wales	14,576	14,542	34	0.23
Healthcare Inspectorate Wales	4,376	4,046	330	7.54
Estyn - Programme Expenditure	11,203	10,466	737	6.58
Total Resource	5,103,987	5,023,570	80,417	1.58

ECONOMY AND TRANSPORT RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Business and Regional Economic Development (Enabling Initiatives)	1,617,535	1,653,966	-36,431	-2.25
Entrepreneurship	9,171	10,077	-906	-9.88
Social Enterprise and Economy	730	553	177	24.25
Business Wales	10,975	11,033	-58	-0.53
Tech Valleys	2,250	2,352	-102	-4.53
Valleys Task Force	100	619	-519	-519.00
Export, Trade and Inward Investment	3,154	2,492	662	20.99
Business Finance Funds	70,000	79,015	-9,015	-12.88
Public Sector Broadband Aggregation	10,480	10,544	-64	-0.61
Strategic Infrastructure Development	250	2,270	-2,020	-808.00
ICT Infrastructure Operations	1,277	1,794	-517	-40.49
ICT Infrastructure Operations - Non Cash	2,309	1,991	318	13.77
Property Infrastructure	4,026	3,203	823	20.44
Strategic Policy Development	-	-155	155	-
Healthy Working Wales	531	435	96	18.08
Corporate Programmes & Services	198	574	-376	-189.90
Strategic Business Events and Communications	100	44	56	56.00
Network Asset Management	3,246	3,134	112	3.45
Network Operations	64,324	66,793	-2,469	-3.84
Network Operations Non Cash	302,691	216,041	86,650	28.63
Aviation	1,705	89,144	-87,439	-5,128.39
National Transport Infrastructure	127,200	84,464	42,736	33.60
Rail Ancillary	850	1,662	-812	-95.53
Transport for Wales	362,600	369,757	-7,157	-1.97
Transport for Wales Non Cash	38,000	37,622	378	0.99
Bus Support	112,466	107,251	5,215	4.64
Smartcards	1,116	351	765	68.55
Local Transport Priorities	1,100	502	598	54.36
Concessionary Fares	31,172	33,915	-2,743	-8.80
Youth Discounted Travel Scheme	2,000	1,907	93	4.65
Sustainable & Active Travel	630	602	28	4.44
Road Safety	4,064	3,124	940	23.13
Work Based Learning	132,396	123,830	8,566	6.47
Marketing Skills	600	558	42	7.00
Skills Policy Engagement	1,676	1,240	436	26.01
Employability and Skills	58,915	57,678	1,237	2.10
Parents, Childcare and Employment	1,500	1,590	-90	-6.00
Communities for Work	14,612	13,655	957	6.55
Better Jobs Closer to Home	-	289	-289	-
Careers Wales	19,010	17,665	1,345	7.08
Careers Wales - Non cash	1,400	1,305	95	6.79
Total Resource	3,016,359	3,014,886	1,473	0.05

EDUCATION RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Literacy & Numeracy	4,256	4,099	157	3.69
Curriculum & Assessment	4,605	4,913	-308	-6.69
Curriculum Review	5,950	4,807	1,143	19.21
Foundation Phase	148	160	-12	-8.11
Teacher Development and Support	41,732	40,076	1,656	3.97
Qualifications Wales	9,463	8,210	1,253	13.24
Further Education Provision	540,958	547,734	-6,776	-1.25
Digital Transformation Programme	1,979	328	1,651	83.43
International Learning Exchange Prog	-	6,511	-6,511	-
Education Infrastructure	-	46,902	-46,902	-
HEFCW Programme Expenditure	244,193	238,082	6,111	2.50
HEFCW Capital	90	90	-	-
School Governance	-	-20	20	-
School Improvement Grant	148,684	187,388	-38,704	-26.03
Raising School Standards	25,030	24,263	767	3.06
School Standards Support	994	657	337	33.90
Emergency Funding - COVID-19	30,000	-	30,000	100.00
Pupil Development Grant	113,500	112,272	1,228	1.08
Supporting Digital Learning in Education	4,279	4,411	-132	-3.08
Additional Learning Needs	17,691	17,414	277	1.57
Food & Nutrition in Schools	4,065	3,814	251	6.17
Post 16 Specialist Placements	13,881	13,458	423	3.05
Whole School Approach to Wellbeing	2,000	1,874	126	6.30
Vulnerable Groups	550	220	330	60.00
Student Support Grants	393,542	380,000	13,542	3.44
Student Loans Company / HMRC Administration Costs	8,797	18,606	-9,809	-111.50
Student Loans Resource Budget Provision	681,986	413,422	268,564	39.38
Targeted Student Support Awards	6,297	6,859	-562	-8.92
Tackling Disaffection	784	993	-209	-26.66
Offender Learning	6,628	6,628	-	-
Youth Engagement & Employment	11,026	10,646	380	3.45
Education Communications	233	488	-255	-109.44
Research Evidence and International	768	815	-47	-6.12
Welsh in Education	12,325	12,710	-385	-3.12
Business Innovation	500	524	-24	-4.80
Science	1,000	587	413	41.30
Life Sciences	2,200	1,604	596	27.09
Total Resource	2,340,134	2,121,545	218,589	9.34

MENTAL HEALTH, WELLBEING AND THE WELSH LANGUAGE RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Mental Health	28,948	28,513	435	1.50
Substance Misuse Action Plan Fund	33,950	33,912	38	0.11
Food Standards Agency	3,737	2,901	836	22.37
Research and Development	-	-	-	-
Health Improvement & Healthy Working	7,283	5,323	1,960	26.91
Tourism and Marketing	6,492	6,035	457	7.04
Events Wales	1,908	1,508	400	20.96
Arts Council of Wales	49,842	48,855	987	1.98
Amgueddfa Cymru - National Museums of Wales	25,660	23,529	2,131	8.30
National Library of Wales	11,694	12,249	-555	-4.75
Support for Local Culture and Sport	63,275	60,356	2,919	4.61
Creative	2,978	2,637	341	11.45
Books Council of Wales	3,730	3,730	-	-
Cadw	17,751	21,165	-3,414	-19.23
National Botanic Garden of Wales	834	834	-	-
Royal Commission on the Ancient and Historical Monuments of Wales	1,791	1,629	162	9.05
Sport Wales	34,947	32,386	2,561	7.33
Welsh Language	19,310	21,232	-1,922	-9.95
Welsh Language Commissioner	3,268	3,135	133	4.07
Total Resource	317,398	309,929	7,469	2.35

ENVIRONMENT, ENERGY AND RURAL AFFAIRS RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Environment Legislation & Governance	120	85	35	29.17
Fuel Poverty Programme	3,312	2,040	1,272	38.41
Welsh Government Energy Service	3,536	3,504	32	0.90
Strategy and Government Relations	2,834	2,586	248	8.75
Radioactivity & Pollution Prevention	3,415	1,035	2,380	69.69
Clean Energy	3,835	3,993	-158	-4.12
Climate Change Action	-	252	-252	-
Flood Risk Management & Water Revenue	27,197	28,375	-1,178	-4.33
Local Environment Quality	649	333	316	48.69
Landfill Disposals Tax Communities Scheme	1,500	1,521	-21	-1.40
Enabling Natural Resources	274	1,976	-1,702	-621.17
Biodiversity, Evidence and Plant Health	3,282	1,850	1,432	43.63
Forestry	1,274	1,757	-483	-37.91
Natural Resources Wales	52,142	52,577	-435	-0.83
Environment Management (Pwllperian)	38	-4	42	110.53
New Farm Entrants	-	-27	27	-
Agriculture Strategy	100	1,133	-1,033	-1,033.00
Local Authority Framework Funding	200	205	-5	-2.50
Agriculture Customer Engagement	250	250	-	-
County Parish Holdings Project	712	794	-82	-11.52
EID Cymru	2,641	801	1,840	69.67
Livestock Identification	1,647	1,527	120	7.29
Technical Advice Services	358	504	-146	-40.78
Commons Act	-	109	-109	-
Environment Act Implementation	791	861	-70	-8.85
Agriculture EU Pillar 1 Direct Payments	243,000	243,466	-466	-0.19
Common Agriculture Policy IT	-	17	-17	-
Single Payment Scheme Administration	14,070	15,136	-1,066	-7.58
Old RDP Programme	-	-14	14	-
Rural Development Plan 2014-20	19,502	13,816	5,686	29.16
Research & Evaluation	520	616	-96	-18.46
EU Funded Fisheries Schemes	565	114	451	79.82
Marine & Fisheries	3,349	2,688	661	19.74
Promoting Welsh Food and Industry Development	17,385	21,209	-3,824	-22.00
Animal Health & Welfare Framework	58	1,141	-1,083	-1,867.24
TB EU Income	-1,300	-1,483	183	-14.08
Animal and Plant Health Agency	15,281	13,776	1,505	9.85
TB Slaughter Payments Costs & Receipts	10,110	15,940	-5,830	-57.67
TB Eradication	7,500	6,223	1,277	17.03
Resource Efficiency and Circular Economy	43,992	43,353	639	1.45
Landscape & Outdoor Recreation	11,041	10,978	63	0.57
Total Resource	495,180	495,013	167	0.03

CENTRAL SERVICES AND ADMINISTRATION RESOURCE BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Staff Costs	215,411	223,032	-7,621	-3.54
General Administration Expenditure	26,413	26,452	-39	-0.15
General Administration Expenditure (Capital Charges - Non cash)	16,000	14,286	1,714	10.71
IT Costs	15,366	15,778	-412	-2.68
Enabling Government	2,062	1,297	765	37.10
Improve Economic & Labour Market Statistics	1,246	1,253	-7	-0.56
Geographical Information	589	947	-358	-60.78
Data Science	500	312	188	37.60
Central Research	1,925	1,773	152	7.90
Future Generations Commissioner Wales	1,509	1,382	127	8.42
Land Release Fund	276	-7	283	102.54
Tribunals	4,192	3,583	609	14.53
Justice Commission in Wales	490	217	273	55.71
Public Policy Institute	450	450	-	-
Chwarae Teg	360	360	-	-
Welsh Revenue Authority	6,196	5,964	232	3.74
Welsh Revenue Authority (Non cash)	835	835	-	-
Devolved Taxes	531	516	15	2.82
Cost of Borrowing	2,474	2,465	9	0.36
National Procurement Service	1,220	1,190	30	2.46
e-procurement	3,000	3,000	-	-
Events & Corporate Communications	356	473	-117	-32.87
Elections	765	648	117	15.29
Investigations	300	303	-3	-1.00
Economic Research	46	37	9	19.57
Central EU Transition Costs	22,987	21,898	1,089	4.74
Invest to Save	-3,471	170	-3,641	104.90
Invest to Save Fund Repayment	6,594	-	6,594	100.00
Programme Support	2,954	3,167	-213	-7.21
Match Funding	2,750	2,864	-114	-4.15
Violence against Women, Domestic Abuse and Sexual Violence	6,825	6,686	139	2.04
Community Cohesion	1,600	1,146	454	28.38
Equality and Community Cohesion	5,130	5,403	-273	-5.32
Advice Services	11,007	10,463	544	4.94
Support for the Voluntary Sector and Volunteering	41,355	41,395	-40	-0.10
Community Support Officers	18,518	18,518	-	-
Female Offending and Youth Justice Blueprints	678	648	30	4.42
Cyber Resilience	2,318	2,169	149	6.43
International Development	2,210	2,349	-139	-6.29
International Relations	6,638	5,275	1,363	20.53
Total Resource	430,605	428,697	1,908	0.44

ANNEX 2: Capital DEL⁷ Outturn by BEL

HEALTH & SOCIAL SERVICES CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Under/ Over(-) Spend £000s	%
Core NHS Allocations	430,800	439,009	-8,209	-1.91
Other NHS Budgets	829	-	829	100.00
Health Emergency Planning	4,492	-2,605	7,097	157.99
Social Care Wales	20	20	-	-
Support for Childcare and Play	7,500	6,494	1,006	13.41
Total Capital	443,641	442,918	723	0.16

HOUSING AND LOCAL GOVERNMENT CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Local Govt General Capital Funding	197,837	197,837	-	-
Local Govt Gen Rev Funding	-	426	-426	-
City & Growth Deals	52,000	52,000	-	-
Emergency Financial Assistance	17,559	13,859	3,700	21.07
Supporting Communities	1,000	1,000	-	-
Financial Inclusion	515	1,912	-1,397	-271.26
Digital Inclusion	743	563	180	24.23
Fire & Rescue Services	1,000	1,000	-	-
Fire & Rescue Services - Communication Systems	210	-	210	100.00
Community Fire Safety	670	670	-	-
Rapid Response Adaption Programme	5,660	5,268	392	6.93
Housing Policy	10,500	7,941	2,559	24.37
Integrated Care Fund	32,470	31,333	1,137	3.50
Help to Buy Wales Fund and Other Schemes	-	48,200	-48,200	-
Major Repairs Allowance and Dowry Gap Funding	108,000	104,199	3,801	3.52
Social Housing Grants (SHG)	280,242	245,082	35,160	12.55
Land for Housing	10,000	10,000	-	-
Help to Buy Wales Fund and Other Schemes	105,827	158,547	-52,720	-49.82
Regeneration	85,308	112,132	-26,824	-31.44
Estyn - Programme Expenditure	281	60	221	78.65
Total Capital	909,822	992,029	-82,207	-9.04

⁷ The published budget tables report the Capital DEL total i.e. General Capital and Capital Financial Transactions.

ECONOMY AND TRANSPORT CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Business and Regional Economic Development (Direct Support)	50,738	29,105	21,633	42.64
Tech Valleys	7,750	4,972	2,778	35.85
Entrepreneurship Del Start Up & Bus Wales	-	468	-468	-
Valleys Task Force	19,500	10,416	9,084	46.58
Business Finance Funds	379,000	379,000	-	-
ICT Infrastructure Operations	25,768	24,042	1,726	6.70
Strategic Infrastructure Development	6,200	60,753	-54,553	-879.89
Property Infrastructure	31,786	19,946	11,840	37.25
Network Operations	125,021	136,517	-11,496	-9.20
Aviation	6,800	8,074	-1,274	-18.74
National Transport Infrastructure	116,373	107,051	9,322	8.01
Rail Ancillary	-	69,707	-69,707	-
Transport for Wales	234,799	224,241	10,558	4.50
Bus Support	-	1,000	-1,000	-
Smartcards	1,000	-	1,000	100.00
Local Transport Priorities	64,260	77,683	-13,423	-20.89
Concessionary Fares	-	-	-	-
Sustainable and Active Travel	60,840	32,224	28,616	47.03
Road Safety	7,400	7,351	49	0.66
Communities for Work	180	180	-	-
Careers Wales	1,200	1,943	-743	-61.92
Total Capital	1,138,615	1,194,673	-56,058	-4.92

EDUCATION CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Education Infrastructure	317,530	316,696	834	0.26
Further Education Provision	23,725	24,537	-812	-3.42
Qualifications Wales	-	285	-285	-
HEFCW Programme Expenditure	44,000	44,120	-120	-0.27
Business Innovation (Economy Futures Fund)	8,782	19,731	-10,949	-124.68
Science	5,743	5,743	-	-
Life Sciences	681	97	584	85.76
Total Capital	400,461	411,209	-10,748	-2.68

MENTAL HEALTH, WELLBEING AND THE WELSH LANGUAGE CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Substance Misuse Action Plan Fund	1,158	1,149	9	0.78
Food Standards Agency	100	100	-	-
Research and Development	42,400	41,820	580	1.37
Tourism (Economy Futures Fund)	4,700	5,149	-449	-9.55
Arts Council of Wales	4,702	4,301	401	8.53
Amgueddfa Cymru - National Museums of Wales	4,267	3,857	410	9.61
National Library of Wales	3,095	3,067	28	0.90
Support for Local Culture and Sport	2,513	2,168	345	13.73
Creative (Economy Futures Fund)	5,989	6,747	-758	-12.66
Books Council of Wales	780	630	150	19.23
Cadw	5,011	5,063	-52	-1.04
National Botanic Garden of Wales	195	195	-	-
Royal Commission on the Ancient and Historical Monuments of Wales	35	44	-9	-25.71
Sport Wales	3,579	3,595	-16	-0.45
Repayment of Sports Capital Loans Scheme	-227	-227	-	-
Welsh Language	-	148	-148	-
Welsh Language Commissioner	385	293	92	23.90
Total Capital	78,682	78,099	583	0.74

ENVIRONMENT, ENERGY AND RURAL AFFAIRS CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Fuel Poverty Programme	23,000	21,500	1,500	6.52
Green Infrastructure	1,402	2,244	-842	-60.06
Welsh Government Energy Service	-18,170	-11,088	-7,082	38.98
Strategy and Government Relations	-	1,125	-1,125	-
Radioactivity & Pollution Prevention	7,595	2,058	5,537	72.90
Flood Risk Management & Water Revenue	44,000	36,365	7,635	17.35
Enabling Natural Resources	5,273	925	4,348	82.46
Biodiversity, Evidence and Plant Health	16,031	16,652	-621	-3.87
Forestry	5,153	3,455	1,698	32.95
Natural Resources Wales	2,225	2,753	-528	-23.73
EID Cymru	1,716	1,175	541	31.53
Commons Act	1,200	1,402	-202	-16.83
Common Agriculture Policy IT	1,505	4,189	-2,684	-178.34
Old RDP Programme	-	-16	16	-
Rural Development Plan 2014-20	10,918	8,022	2,896	26.53
EU Funded Fisheries Schemes	233	321	-88	-37.77
Marine & Fisheries	-	13	-13	-
Promoting Welsh Food and Industry Development	3,000	9,967	-6,967	-232.23
Resource Efficiency and Circular Economy	40,677	44,652	-3,975	-9.77
Landscape & Outdoor Recreation	8,900	8,867	33	0.37
Total Capital	154,658	154,581	77	0.05

CENTRAL SERVICES AND ADMINISTRATION CAPITAL BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
General Administration Expenditure	3,922	5,665	-1,743	-44.44
IT Costs	2,768	6,336	-3,568	-128.90
Enabling Government	489	395	94	19.22
Land Release Fund	5,560	4,752	808	14.53
Equality and Community Cohesion	-	15	-15	-
Staff Costs	-	-1	1	-
Welsh Revenue Authority	170	175	-5	-2.94
Invest to Save	2,862	473	2,389	83.47
Invest to Save Fund Repayment	-5,631	-5,631	-	-
Violence against Women, Domestic Abuse and Sexual Violence	3,169	3,167	2	0.06
Gypsy Traveller Sites	3,200	1,044	2,156	67.38
Community Facilities Programme	5,838	6,000	-162	-2.77
Support for the Voluntary Sector and Volunteering	150	-	150	100.00
Cyber Resilience	140	93	47	33.57
International Development	500	499	1	0.20
Total Capital	23,137	22,982	155	0.67

ANNEX 3: Annually Managed Expenditure (AME) Outturn by BEL

HEALTH & SOCIAL SERVICES AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
NHS Impairments and Provisions	311,019	153,089	157,930	50.78
Total AME	311,019	153,089	157,930	50.78

HOUSING AND LOCAL GOVERNMENT AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Non-Domestic Rates Distributable Amount	692,000	699,021	-7,021	-1.01
Fire Service Pensions	23,824	23,824	-	-
Help to Buy Wales	1,536	-35,266	36,802	2,395.96
Total AME	717,360	687,579	29,781	4.15

ECONOMY AND TRANSPORT AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Property Related Infrastructure Impairment	31,500	37,361	-5,861	-18.61
Roads Impairment	-	-	-	-
Transport For Wales	2,000	2,973	-973	-48.65
Careers Wales	15,000	8,289	6,711	44.74
Total AME	48,500	48,623	-123	-0.25

EDUCATION AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Student Loans	834,568	826,529	8,039	0.96
Total AME	834,568	826,529	8,039	0.96

MENTAL HEALTH, WELLBEING AND THE WELSH LANGUAGE AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
Amgueddfa Cymru - National Museums of Wales Pension Provision	9,000	-	9,000	100.00
National Library of Wales Pension Provision	5,000	8,455	-3,455	-69.10
Sport Wales Pension Provision	2,000	-	2,000	100.00
Business Support	1,500	1,777	-277	-18.47
Total AME	17,500	10,232	7,268	41.53

ENVIRONMENT, ENERGY AND RURAL AFFAIRS AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
NRW Provision for Pensions	-	279	-279	-
Total AME	-	279	-279	-

CENTRAL SERVICES AND ADMINISTRATION AME BELs				
Budget Expenditure Line	Budget £000s	Outturn £000s	Variance £000s	%
CSA Pensions Provisions	2,999	-1,198	4,197	139.95
Staff Costs Provisions	-	-	-	-
Total AME	2,999	-1,198	4,197	139.95