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# Senedd Cymru (Member Accountability and Elections) Bill

[DRAFT]

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# Senedd Cymru (Member Accountability and Elections) Bill

[DRAFT]

An Act of Senedd Cymru to provide for the recall of Members of the Senedd; to require the existence of a Standards of Conduct Committee of the Senedd that includes members who are not Members of the Senedd; to authorise the Senedd Commissioner for Standards to conduct investigations on the Commissioner's initiative; to amend the power of the Welsh Ministers to make provision by order about the conduct of Senedd Cymru elections; and for connected purposes.

**Having been passed by Senedd Cymru and having received the assent of His Majesty, it is enacted as follows:**

## PART 1

### RECALL OF MEMBERS OF THE SENEDD

#### *Introduction*

#### **1 Overview**

- (1) This Part provides for the recall of Members of the Senedd by recall poll.
- (2) A recall poll is a poll held on whether a Member of the Senedd should be removed or retained as a member of Senedd Cymru.
- (3) If the outcome of a recall poll is that a Member of the Senedd is to be removed, the member's seat becomes vacant (see sections 12 and 13).
- (4) See section 11 of the Government of Wales Act 2006 (c. 32) for provision about the consequences of a vacancy in membership of Senedd Cymru.

#### *Initiating a recall poll*

#### **2 How a Member of the Senedd becomes subject to a recall poll**

- (1) A Member of the Senedd becomes subject to a recall poll if –
  - (a) trigger event A or trigger event B has occurred in relation to the Member of the Senedd, and
  - (b) the Presiding Officer gives notice of that fact under section 6.
- (2) Trigger event A is that the Member of the Senedd, after becoming a Member of the Senedd, is convicted in the United Kingdom of an offence for which the member is sentenced or ordered to be imprisoned or detained.
- (3) Sections 3 and 4 contain more about trigger event A.
- (4) Trigger event B is that Senedd Cymru resolves to submit the Member of the Senedd to a recall poll following a report from the Standards of Conduct Committee recommending submission of the member to a recall poll.
- (5) Section 5 contains more about trigger event B.

- (6) The provision made by or under this Act in relation to a recall poll does not affect other ways in which a Member of the Senedd's seat may be vacated.

### **3 Trigger event A: meaning of key terms**

- (1) In section 2(2) (trigger event A) –
  - (a) the reference to an offence includes an offence committed before the Member of the Senedd became a Member of the Senedd and an offence committed before the day on which section 2 comes into force, but
  - (b) the reference to a Member of the Senedd being convicted of an offence is only to a Member of the Senedd being convicted of an offence on or after the day on which section 2 comes into force.
- (2) The reference in section 2(2) to a Member of the Senedd being sentenced or ordered –
  - (a) includes the Member of the Senedd being sentenced or ordered where the sentence or order is suspended,
  - (b) does not include the Member of the Senedd being remanded in custody, and
  - (c) does not include the Member of the Senedd being authorised to be detained under mental health legislation if there is no sentence or order for imprisonment or detention other than under that legislation.
- (3) “Mental health legislation” means –
  - (a) the Mental Health Act 1983 (c. 20),
  - (b) Part 6 or section 200(2)(b) of the Criminal Procedure (Scotland) Act 1995 (c. 46), or
  - (c) the Mental Health (Northern Ireland) Order 1986 (S.I. 1986/595 (N.I. 4)).
- (4) For the purposes of this Act, the time at which a person becomes a Member of the Senedd is when the member is declared to be returned at the beginning of the member's current term of office.

### **4 Trigger event A: courts to notify the Presiding Officer**

- (1) This section applies if a Member of the Senedd, after becoming a Member of the Senedd, is convicted of an offence in England and Wales and sentenced or ordered to be imprisoned or detained within the meaning of section 2(2) (see section 3).
- (2) The court that imposes the sentence or order in relation to the conviction must notify the Presiding Officer of the conviction and of the sentence or order.
- (3) Subsection (4) applies in a case in which an appeal is brought in respect of the conviction, sentence or order (including from a court that determines or otherwise disposes of such an appeal).
- (4) If the conviction, sentence or order is overturned on appeal, the court to which the appeal was brought or remitted by another court must notify the Presiding Officer of that fact.

- (5) References in this section to an appeal –
  - (a) are to an appeal to a court in England and Wales (including the Supreme Court);
  - (b) include an application (and accordingly references to an appeal being brought include an application being made);
  - (c) do not include a reference under Part 2 of the Criminal Appeal Act 1995 (c. 35) (the Criminal Cases Review Commission).
- (6) References in this section to the determination of an appeal are, where the court to which the appeal is brought remits the matter to another court, to the disposal of the proceedings by that other court.
- (7) A court is not required under this section to notify the Presiding Officer if, at any time since the application of the section, the Member of the Senedd's seat has been vacated.

## **5 Trigger event B: recall guidance**

- (1) The Standards of Conduct Committee may issue guidance about the matters to be taken in to account by the Committee when considering whether to recommend submitting a Member of the Senedd to a recall poll ("recall guidance"), subject to the requirements of subsections (4) to (7).
- (2) The Standards of Conduct Committee may not recommend submission of a Member of the Senedd to a recall poll unless it has previously issued recall guidance.
- (3) Before the Standards of Conduct Committee recommends submission of a Member of the Senedd to a recall poll, the Committee must have regard to its recall guidance.
- (4) Before issuing recall guidance, the Standards of Conduct Committee must carry out a public consultation on a draft of the guidance.
- (5) The Standards of Conduct Committee must bring the public consultation to the attention of –
  - (a) each Member of the Senedd, and
  - (b) the Senedd Commissioner for Standards.
- (6) If the Standards of Conduct Committee wish to proceed with the draft (with or without modifications) following the public consultation, it must lay a copy of the draft before Senedd Cymru.
- (7) The Standards of Conduct Committee may not issue recall guidance unless –
  - (a) a draft of the guidance has been approved by resolution of Senedd Cymru, and
  - (b) the number of votes cast in favour of the resolution is not less than two thirds of the total number of votes cast.
- (8) The Standards of Conduct Committee may replace recall guidance by issuing further guidance under subsection (1).
- (9) Recall guidance issued in accordance with this section has effect (and continues to have effect on dissolution of Senedd Cymru) until it is replaced in accordance with this section.

*Date of recall poll and notice*

**6 Presiding Officer's duty to fix date for recall poll and give notice of trigger event**

- (1) As soon as reasonably practicable after becoming aware that a trigger event has occurred in relation to a Member of the Senedd, the Presiding Officer must –
  - (a) fix the date for the recall poll in accordance with subsection (4), and
  - (b) notify the constituency returning officer for the member's Senedd constituency in accordance with subsection (5).
- (2) But subsection (1) does not apply if it would require the Presiding Officer to fix a date for the recall poll at a time –
  - (a) within the period of 6 months ending with the day on which the poll at the next ordinary general election of Senedd Cymru would be held (disregarding section 4 of the Government of Wales Act 2006 (c. 32) ("the 2006 Act")),
  - (b) after the day on which the poll at the next ordinary general election of Senedd Cymru would be held (disregarding section 4 of the 2006 Act),
  - (c) when the Member of the Senedd is already subject to a recall poll, or
  - (d) when the Member of the Senedd's seat has already been vacated.
- (3) For the purposes of subsection (2)(c), a Member of the Senedd is "subject to a recall poll" during the period beginning with the giving of a notice under this section in relation to the Member of the Senedd and ending with –
  - (a) the receipt by the constituency returning officer of a notice under section 8(5) (early termination of recall poll) in relation to the recall poll in question, or
  - (b) the constituency returning officer declaring the result of a recall poll in accordance with section 12(2).
- (4) The date fixed for the recall poll must fall within the period of three months beginning with the day the Presiding Officer gives notice under this section.
- (5) A notice under this section must specify –
  - (a) the name of the Member of the Senedd in respect of whom the trigger event has occurred,
  - (b) the date on which it is given,
  - (c) which of the two kinds of trigger event have occurred in relation to the Member of the Senedd,
  - (d) information about the trigger event that has occurred in relation to the Member of the Senedd in accordance with any provision made by regulations under section 11, and
  - (e) the date fixed for the recall poll.
- (6) For the purposes of this Act, a notice under this section –
  - (a) is to be treated as given on the date specified in it under subsection (5)(b), and
  - (b) is to be treated as received by the constituency returning officer on the first working day after the day on which it is given.

- (7) References in this Act to a “Presiding Officer’s notice” are to a notice under this section.

**7 Public notice of recall poll**

- (1) As soon as reasonably practicable after receiving a notice in accordance with section 6, a constituency returning officer must give public notice of the recall poll in accordance with any provision made by regulations under section 11.
- (2) In addition, the constituency returning officer must send a notice of the recall poll in accordance with any provision made by regulations under section 11 –
  - (a) to such descriptions of persons registered in the registers of local government electors for the areas within the Senedd constituency as are to be specified in such regulations, and
  - (b) to such other descriptions of persons as may be specified in such regulations.
- (3) Regulations under section 11 must require the notice to contain information about the trigger event that has occurred in relation to the Member of the Senedd.

*Early termination of recall poll*

**8 Early termination of a recall poll**

- (1) This section applies if any of the early termination events A, B or C occur at any time after the Presiding Officer’s notice is given but before the result of the recall poll is declared in accordance with section 12(2).
- (2) Early termination event A is that the Presiding Officer has proposed a day for the holding of a poll at an extraordinary general election in accordance with section 5(1) of the Government of Wales Act 2006 (c. 32).
- (3) Early termination event B is that the Member of the Senedd’s seat is vacated.
- (4) Early termination event C is that, in a case in which trigger event A occurred in relation to the Member of the Senedd, the conviction, sentence or order in question is overturned on appeal.
- (5) As soon as reasonably practicable after becoming aware that this section applies, the Presiding Officer must notify the constituency returning officer for the Senedd constituency of the Member of the Senedd subject to the recall poll that the section applies, specifying which of the early termination events has occurred.
- (6) On a constituency returning officer receiving a notice under subsection (5), no further action is to be taken under or by virtue of this Act in relation to the process relating to the recall poll except –
  - (a) the action required under subsection (7), and
  - (b) any action which may be required or permitted by regulations under section 11 in relation to the termination of that process.

- (7) As soon as reasonably practicable after receiving a notice under subsection (5), the constituency returning officer must –
- (a) take such steps as the officer considers necessary to terminate the process relating to the recall poll, and
  - (b) give a public notice of the termination of that process in accordance with any provision made by regulations under section 11.
- (8) Except in a case where this section applies by virtue of early termination event A and Senedd Cymru has been dissolved, the Presiding Officer must lay before Senedd Cymru any notice given under subsection (5).

*Franchise*

**9 Entitlement to vote in a recall poll**

The persons entitled to vote in a recall poll are those who on the day of the poll –

- (a) would be entitled to vote as electors at a general election of Members of the Senedd, and
- (b) are registered in a register of local government electors at an address within the Senedd constituency of the Member of the Senedd to whom the recall poll applies.

*Conduct of recall poll*

**10 Recall polls to be conducted by ballot**

- (1) A recall poll must be conducted by ballot.
- (2) Each ballot paper must be written in Welsh and English.
- (3) The question that must appear on the ballot papers is –
  - “A ddylid diswyddo neu gadw *[insert the name of Member of the Senedd to whom the recall poll applies]* fel aelod o Senedd Cymru?
  - Should *[insert the name of Member of the Senedd to whom the recall poll applies]* be removed or retained as a member of Senedd Cymru (the Welsh Parliament)?”
- (4) The first of the two alternative answers to that question that must appear on the ballot papers is –
  - “Diswyddo *[insert the name of Member of the Senedd to whom the recall poll applies]* fel aelod o Senedd Cymru.
  - Remove *[insert the name of Member of the Senedd to whom the recall poll applies]* as a member of Senedd Cymru.”
- (5) The second of the two alternative answers to that question that must appear on the ballot papers is –
  - “Cadw *[insert the name of Member of the Senedd to whom the recall poll applies]* fel aelod o Senedd Cymru.
  - Retain *[insert the name of Member of the Senedd to whom the recall poll applies]* as a member of Senedd Cymru.”



- (6) The requirements in subsections (2) to (4) are subject to the name of the Member of the Senedd to whom the recall poll applies being inserted in the places directed in the question and answers.

## **11 Regulations about recall polls**

- (1) The Welsh Ministers may by regulations make –
  - (a) provision about the conduct of a recall poll;
  - (b) provision about the questioning of a recall poll and the consequences of irregularities;
  - (c) further provision about the giving, sending, delivery or receipt of notices or other documents under this Act.
- (2) The provision that may be made under subsection (1)(a) includes, among other things, provision –
  - (a) about the registration of electors;
  - (b) about the limitation of recall poll campaign expenses and donations;
  - (c) for the combination of polls.
- (3) Regulations under subsection (1) may –
  - (a) apply or incorporate, with or without modifications or exceptions, any provision made by or under –
    - (i) the Representation of the People Acts,
    - (ii) an order made under section 13 of the Government of Wales Act 2006 (c. 32),
    - (iii) the Political Parties, Elections and Referendums Act 2000 (c. 41), or
    - (iv) any other enactment relating to elections or referendums;
  - (b) confer a power or duty on any person (including a power or duty to make subordinate legislation);
  - (c) create criminal offences;
  - (d) make different provision for different purposes;
  - (e) make supplementary, incidental, consequential, transitional or saving provision;
  - (f) amend, modify, repeal or revoke any enactment (including an enactment contained in this Act);
  - (g) include provision that would require the consent of the appropriate Minister under paragraph 8(1)(a) or (c), 10 or 11 of Schedule 7B to the Government of Wales Act 2006 (c. 32) if the provision were included in an Act of Senedd Cymru;
  - (h) include provision that would require consultation of the appropriate Minister under paragraph 11(2) of Schedule 7B to the Government of Wales Act 2006 (c. 32) if the provision were included in an Act of Senedd Cymru.
- (4) Before making any regulations under subsection (1), the Welsh Ministers must consult the Electoral Commission.

- (5) Any provision in regulations made under subsection (1) that –
  - (a) specifies what is or is not to be treated as a recall poll campaign expense or donation subject to limits for the purposes of those regulations, or
  - (b) sets the limits applying to recall poll campaign expenses or donations,may only be made with the consent of the Electoral Commission.
- (6) But subsection (5) does not apply where the Welsh Ministers consider that varying a limit of a kind mentioned in subsection (5)(b) and set in regulations made under subsection (1) is expedient in consequence of a change in the value of money.
- (7) The power to make regulations under subsection (1) must be exercised by Welsh statutory instrument.
- (8) Regulations under subsection (1) are subject to the Senedd approval procedure.

*Outcome of recall poll*

**12 Outcome of a recall poll**

- (1) This section applies unless the constituency returning officer has received a notice under section 8(5) (early termination of recall poll process).
- (2) As soon as reasonably practicable after the end of voting in a recall poll, the constituency returning officer must, in accordance with any regulations under section 11 –
  - (a) determine the result of the recall poll,
  - (b) announce the result of the recall poll,
  - (c) depending on the result of the recall poll, declare that the Member of the Senedd subject to the recall poll –
    - (i) is removed as a member of Senedd Cymru, or
    - (ii) is retained as a member of Senedd Cymru, and
  - (d) notify the Presiding Officer in writing of the result of the recall poll and the declaration.
- (3) For the purposes of subsection (2)(c), a Member of the Senedd subject to a recall poll –
  - (a) is removed as a member of Senedd Cymru if the majority of votes were cast in favour of the answer on the ballot paper set out in section 10(4);
  - (b) is retained as a member of Senedd Cymru if the majority of votes were cast in favour of the answer on the ballot paper set out section 10(5) or an equal number of votes were cast in favour of each of the answers on the ballot paper.
- (4) The Presiding Officer must lay before Senedd Cymru any notice received under subsection (2).

**13 Effect of declaration that a Member of the Senedd is removed**

- (1) If the constituency returning officer declares under section 12(2) that the Member of the Senedd subject to the recall poll is removed as a member of Senedd Cymru, the member's seat becomes vacant on the making of that declaration.

- (2) Subsection (1) does not apply if the seat has already been vacated.
- (3) Subsection (1) is subject to any regulations under section 11 about questioning the outcome of a recall poll.
- (4) The validity of any Senedd Cymru proceedings that take place before the Presiding Officer is notified under section 12(2)(d) are not affected by a member's seat becoming vacant under subsection (1).

#### **14 Validity of recall poll not affected by invalidity in Senedd proceedings**

The validity of a recall poll held as a result of an occurrence of trigger event B is not affected by any invalidity in Senedd Cymru proceedings connected with—

- (a) the trigger event, including proceedings of any committee or sub-committee connected with the report from the Standards of Conduct Committee recommending submission of the member to a recall poll, or
- (b) the issuing of recall guidance under section 5.

#### *Functions of officers*

#### **15 Functions of constituency returning officers**

- (1) In relation to a recall poll in a Senedd constituency, it is the constituency returning officer's general duty to do anything necessary for effectually conducting the recall poll in accordance with this Act and regulations made under it.
- (2) A constituency returning officer may appoint one or more deputies to perform any or all of the officer's functions under or by virtue of this Act.
- (3) Each county or county borough council whose area falls wholly or partly within the Senedd constituency to which a recall poll applies must place the services of its officers at the disposal of the constituency returning officer for the purpose of assisting the constituency returning officer in the performance of the officer's functions under or by virtue of this Act.
- (4) In this Act, "constituency returning officer", in relation to a Senedd constituency, means the person designated as the returning officer for the constituency in accordance with an order under section 13 of the Government of Wales Act 2006 (c. 32) (power of the Welsh Ministers to make provision about elections etc.).

#### *General*

#### **16 Interpretation of Part 1**

In this Part—

"Presiding Officer" ("*Llywydd*") means the Presiding Officer of Senedd Cymru appointed in accordance with section 25 of the Government of Wales Act 2006 (c. 32);

"Presiding Officer's notice" ("*hysbysiad y Llywydd*") has the meaning given by section 6(6);

“recall poll” (*“pôl adalw”*) has the meaning given by section 1(2);

“Senedd constituency” (*“etholaeth Senedd”*) means a constituency provided for in regulations made under section 49J of the Democracy and Boundary Commission Cymru etc. Act 2013 (anaw 4);

“Standards of Conduct Committee” (*“Pwyllgor Safonau Ymddygiad”*) means the committee of Senedd Cymru that must be established by virtue of section 30A of the Government of Wales Act 2006 (c. 32) (inserted by section 17 of this Act);

“trigger event” (*“digwyddiad sbardun”*) means an event of the kind described in subsection (2) or (4) of section 2;

“trigger event A” (*“digwyddiad sbardun A”*) means an event of the kind described in section 2(2);

“trigger event B” (*“digwyddiad sbardun B”*) means an event of the kind described in section 2(4).

## 17 Consequential provision relating to Part 1

Part 1 of Schedule 2 makes consequential provision relating to this Part.

## PART 2

### STANDARDS OF CONDUCT OF MEMBERS OF THE SENEDD

#### *Standards of Conduct*

## 18 Standards of Conduct Committee

- (1) The Government of Wales Act 2006 (c. 32) is amended by subsections (2) and (3).
- (2) In section 28 (committees and sub-committees) —
  - (a) in subsection (1)(b), omit “power to appoint”;
  - (b) in subsection (2), after “Member of the Senedd” insert “, except the members of the Standards of Conduct Committee or a sub-committee of the Standards of Conduct Committee”.
- (3) After section 30 (Audit Committee) insert —

### “30A Standards of Conduct Committee

- (1) The committees of the Senedd must include one to be known as the Standards of Conduct Committee or Pwyllgor Safonau Ymddygiad or by such other name as the Senedd may determine; and, if the Senedd makes such a determination, references to the committee in —
  - (a) any enactment (including any enactment comprised in or made under this Act) or prerogative instrument, or
  - (b) any other instrument or document,have effect accordingly.

- (2) The Standards of Conduct Committee is to have functions relating to the standards of conduct of Members of the Senedd specified by the standing orders; and the standing orders may specify that it has other functions.
- (3) The Standards of Conduct Committee is to have the number of members specified by the standing orders, which may include lay members.
- (4) In this section and in section 30B, “lay member” means a member who is not a Member of the Senedd.
- (5) The standing orders may include provision –
  - (a) for excluding from the proceedings of the Standards of Conduct Committee, or a sub-committee of the Committee, a member of the committee or sub-committee who is a lay member;
  - (b) for the membership of sub-committees of the Standards of Conduct Committee, which may include provision for members of sub-committees who are not appointed by, nor members of, the Committee;
  - (c) for sub-committees of the Standards of Conduct Committee that are composed entirely of one or more lay members for the purpose of carrying out appeals or reviews of Committee or sub-committee proceedings concerning the conduct of Members of the Senedd.
- (6) If the standing orders provide for the Standards of Conduct Committee to include lay members –
  - (a) they must provide for –
    - (i) lay members of the Committee to have the same participation and voting rights as other members of the Committee, and
    - (ii) the number of lay members and other members required for proceedings to be quorate,in Committee or sub-committee proceedings concerning the conduct of a Member of the Senedd;
  - (b) they may provide for –
    - (i) lay members of the Committee to have the same participation and voting rights as other members of the Committee, and
    - (ii) the number of lay members and other members required for proceedings to be quorate,in Committee or sub-committee proceedings concerning other matters, subject to paragraph (c);

- (c) they may not allow lay members of the Committee to participate or vote as a member in Committee or sub-committee proceedings concerning the scrutiny of legislation.
- (7) Subsection (6)(a) does not apply to sub-committees of the kind described in subsection (5)(c).
- (8) None of the following may be a member of the Standards of Conduct Committee or a sub-committee of the Committee –
  - (a) the First Minister or any person designated to exercise the functions of the First Minister;
  - (b) a Welsh Minister appointed under section 48;
  - (c) the Counsel General or any person designated to exercise the functions of the Counsel General;
  - (d) a Deputy Welsh Minister;
  - (e) the Presiding Officer;
  - (f) a Deputy Presiding Officer.

**30B Lay members of the Standards of Conduct Committee etc.**

- (1) Standing orders may not provide for there to be more lay members of the Standards of Conduct Committee (“the Committee”) than members who are Members of the Senedd.
- (2) Lay members must be appointed by resolution of Senedd Cymru.
- (3) A motion for a resolution under subsection (2) may only be tabled with the consent of the Presiding Officer and in accordance with any provision made by standing orders.
- (4) The person who is the subject of the motion must have been selected on merit on the basis of fair and open competition in accordance with arrangements made by standing orders.
- (5) An appointment of a lay member –
  - (a) is to be for a fixed term not exceeding 6 years, which may end after the expected date of the next ordinary general election of the Senedd;
  - (b) on such other terms and conditions as may be made under arrangements made by standing orders.
- (6) A person is disqualified from appointment as a lay member if that person –
  - (a) falls within any of the categories of person specified in Part 1 of Schedule 1B, or
  - (b) holds any of the offices specified in Part 2 of Schedule 1B.
- (7) A person may not be appointed to serve more than 2 terms of office as a lay member (whether or not the terms of office are consecutive).

- (8) A person who is a lay member ceases to be a lay member if the person –
  - (a) is a candidate in a Senedd general election when the period for notice of withdrawal of candidature ends and has not given such notice before the end of the period, or
  - (b) becomes disqualified from appointment as a lay member under subsection (6).
- (9) A lay member –
  - (a) may resign by giving notice to the Committee;
  - (b) may be removed by resolution of the Senedd, if the number of votes cast in favour of the resolution is not less than two thirds of the total number of votes cast.
- (10) A motion for a resolution under subsection (9)(b) may only be tabled with the consent of the Presiding Officer and in accordance with any provision made by standing orders.
- (11) Standing orders must make provision for the investigation and adjudication of complaints about misconduct by lay members.
- (12) The Senedd Commission may pay to lay members such remuneration and allowances as the Commission may determine.
- (13) In this section “lay member” includes –
  - (a) a lay member of the Committee, and
  - (b) a lay member of a sub-committee of the Committee who is not a member of the Committee.”
- (4) Schedule 1 amends the Government of Wales Act 2006 (c. 32) to make provision about disqualification from lay membership of the Standards of Conduct Committee and its sub-committees.

*Senedd Commissioner for Standards*

**19 Power of the Senedd Commissioner for Standards to investigate on own initiative**

- (1) The National Assembly for Wales Commissioner for Standards Measure 2009 (nawm 4) is amended as follows.
- (2) After section 10 (investigation of complaints by the Commissioner) insert –

**“10A Power of the Commissioner to investigate on own initiative**

- (1) The Commissioner may investigate the conduct of a Member of the Senedd if the Commissioner –
  - (a) has reasonable grounds for suspecting that the conduct of the member has, at a relevant time, failed to comply with a requirement of a relevant provision, and

- (b) is satisfied that any other conditions that must be met before commencing an investigation that may be prescribed in Standing Orders or rules mentioned in subsection (3)(b) are met (for example rules setting time-limits for commencing an investigation or rules about evidence requirements).
- (2) If the Commissioner investigates the conduct of a Member of the Senedd under this section, the Commissioner must, subject to subsection (5), report to the Senedd on the outcome of the investigation.
- (3) The Commissioner must conduct any investigation under subsection (1) and report under subsection (2) in accordance with—
  - (a) the provisions of the Standing Orders, and
  - (b) any rules relating to investigations conducted under this section which have been adopted by the Senedd under Standing Orders.
- (4) Subject to subsection (3), it is for the Commissioner to decide when and how to carry out an investigation and to report on its outcome.
- (5) The Commissioner may, in such circumstances as may be prescribed by rules referred to in subsection (3)(b), discontinue an investigation being carried out under this section without reporting on it to the Senedd.
- (6) If the Commissioner discontinues an investigation under subsection (5), the Commissioner must notify the Member of the Senedd in question in writing, giving reasons for discontinuing the investigation.
- (7) A report by the Commissioner to the Senedd on the outcome of an investigation under this section may not include any recommendation as to what sanction, if any, should be imposed on the Member of the Senedd in question.
- (8) If, in the course of carrying out an investigation under this section, the Commissioner becomes aware of any circumstances which give rise to issues of principle or of general practice relevant to the Clerk's functions under section 138 of the Act (Clerk to be the principal accounting officer for the Commission), the Commissioner must communicate those circumstances in writing to the Clerk.
- (9) Standing Orders must make provision for investigations under this section.
- (10) In this section, a "relevant time" means a time when the requirement in questions was in force but it is irrelevant whether the conduct in question is alleged to have taken place before or after this section comes into force."



**20 Senedd Commissioner for Standards: eligibility**

- (1) The National Assembly for Wales Commissioner for Standards Measure 2009 (nawm 4) is amended as follows.
- (2) In section 1(3) (persons not eligible to be appointed as Commissioner) –
  - (a) in paragraph (e) omit “or”;
  - (b) after paragraph (f) insert –
    - “(g) is engaged by a Member of the Senedd under a contract of service or a contract for services in connection with the carrying out of the member’s functions,
    - (h) has been engaged by a Member of the Senedd, under a contract of service or a contract for services in connection with the carrying out of the member’s functions at any time during the period of 2 years prior to the date when the appointment is to take effect,
    - (i) is engaged by a registered political party under a contract of service or a contract for services, or
    - (j) has been engaged by a registered political party under a contract of service or a contract for services at any time during the period of 2 years prior to the date when the appointment is to take effect.”
- (3) In section 1(8) (ceasing to be appointed as Commissioner) –
  - (a) in paragraph (b), omit “or” in the second place it occurs;
  - (b) after paragraph (c) insert –
    - “(d) is engaged by a Member of the Senedd under a contract of service or a contract for services in connection with the carrying out of the member’s functions, or
    - (e) is engaged by a registered political party under a contract of service or a contract for services.”

*General*

**21 Minor and consequential provision relating to Part 2**

Part 2 of Schedule 2 makes minor and consequential provision relating to this Part.

**PART 3**

**CONDUCT OF SENEDD CYMRU ELECTIONS**

**22 Power of the Welsh Ministers to make provision about Senedd elections etc.**

- (1) Section 13 of the Government of Wales Act 2006 (c. 32) (power of the Welsh Ministers to make provision about elections etc.) is amended as follows.

- (2) In subsection (2)(c), omit “(and the creation of criminal offences in connection with the limitation of such expenses)”.
- (3) After subsection (2) insert –
  - “(2A) The Welsh Ministers must make provision under subsection (1)(a) prohibiting the making or publishing of false or misleading statements of fact before or during an election for the purpose of affecting the return of any candidate.
  - (2B) The provision made under subsection (1)(a) of the kind required by subsection (2A) may include, in particular, provision –
    - (a) about what is or is not a “statement of fact”;
    - (b) prohibiting false statements only or both false and misleading statements;
    - (c) specifying the period in which any prohibition has effect;
    - (d) prohibiting false or misleading statements of fact relating to matters specified in the order or matters generally;
    - (e) prohibiting false or misleading statements of fact made or published by persons or categories of person specified in the order or any person;
    - (f) prohibiting the making or publishing of false or misleading statements knowingly or recklessly;
    - (g) specifying exemptions or exceptions to any prohibition.”
- (4) After subsection (4) insert –
  - “(4A) For the avoidance of doubt, an order under this section may –
    - (a) confer a power or duty on any person (including a power or duty to make subordinate legislation);
    - (b) create criminal offences.”

## **PART 4**

### **GENERAL**

#### **23 Power to make consequential and transitional provision etc**

- (1) The Welsh Ministers may, by regulations, make –
  - (a) provision that is incidental or supplementary to, or consequential on, any provision of this Act;
  - (b) transitional or saving provision in connection with any provision of this Act.
- (2) Regulations under subsection (1) may –
  - (a) amend, modify, repeal or revoke any enactment (including an enactment contained in this Act);

(b) make different provision for different purposes or different areas.

- (3) The power to make regulations under subsection (1) must be exercised by Welsh statutory instrument.
- (4) If regulations under subsection (1) amend, repeal or otherwise modify a provision of an Act of Parliament or an Act or Measure of Senedd Cymru, they are subject to the Senedd approval procedure.
- (5) Regulations under subsection (1) to which subsection (4) does not apply are subject to the Senedd annulment procedure.

## **24 Coming into force**

- (1) The provisions of Part 2 (including Part 2 of Schedule 2) and this Part come into force on the day after the day on which this Act receives Royal Assent.
- (2) The provisions of Part 3 come into force at the end of the period of two months beginning with the day on which this Act receives Royal Assent.
- (3) The other provisions of this Act come into force on a day appointed by the Welsh Ministers in an order made by Welsh statutory instrument.
- (4) An order under subsection (3) may –
  - (a) appoint different days for different purposes;
  - (b) make transitional or saving provision in connection with the coming into force of a provision brought into force by the order.

## **25 Short title**

This Act may be referred to as –

- (a) the Senedd Cymru (Member Accountability and Elections) Act 2026, or
- (b) Deddf Senedd Cymru (Atebolrwydd Aelodau ac Etholiadau) 2026.

SCHEDULE 1  
*(introduced by section 18)*

DISQUALIFICATION OF PERSONS FROM BEING LAY MEMBERS OF THE  
STANDARDS OF CONDUCT COMMITTEE AND ITS SUB-COMMITTEES

*Amendment of the Government of Wales Act 2006 (c. 32)*

1 In the Government of Wales Act 2006, after Schedule 1A insert –

“SCHEDULE 1B  
*(introduced by section 30B(6))*

DISQUALIFICATION OF PERSONS FROM BEING LAY MEMBERS OF  
THE STANDARDS OF CONDUCT COMMITTEE AND ITS SUB-  
COMMITTEES

PART 1

CATEGORIES OF PERSON DISQUALIFIED

*Introductory*

1 The categories of person described in this Part are disqualifying categories for the purpose of section 30B(6)(a).

*Categories of person disqualified from membership of the Senedd*

- 2 (1) A person disqualified from membership of the Senedd by virtue of section 16(A1)(a) and Part 1 of Schedule 1A.
- (2) But sub-paragraph (1) does not apply to a person disqualified from membership of the Senedd under –
- (a) paragraph 6 of Schedule 1A, or
  - (b) paragraph 8 of Schedule 1A.

*Persons convicted of criminal offences that are unspent*

- 3 (1) A person convicted in the United Kingdom of an offence for which the person is sentenced or ordered to be imprisoned or detained, if the conviction is not spent for the purposes of the Rehabilitation of Offenders Act 1974 (c. 53).
- (2) The reference in sub-paragraph (1) to a person being sentenced or ordered –
- (a) includes the person being sentenced or ordered where the sentence or order is suspended,
  - (b) does not include the person being remanded in custody, and
  - (c) does not include the person being authorised to be detained

under mental health legislation if there is no sentence or order for imprisonment or detention other than under that legislation.

(3) “Mental health legislation” means –

- (a) the Mental Health Act 1983 (c. 20),
- (b) Part 6 or section 200(2)(b) of the Criminal Procedure (Scotland) Act 1995 (c. 46), or
- (c) the Mental Health (Northern Ireland) Order 1986 (S.I. 1986/595 (N.I. 4)).

*Persons holding a disqualifying office before appointment*

- 4 A person who has held an office specified in paragraph 5 at any time during the period of 2 years ending immediately before the date on which appointment as a lay member of the Standards of Conduct Committee (or a sub-committee of the Committee) would take effect.

PART 2

OFFICES THAT DISQUALIFY THE HOLDER

- 5 The disqualifying offices for the purpose of section 30B(6)(b) are –

- (a) the disqualifying offices in the second column of the table in Part 2 of Schedule 1A, except the judicial offices;
- (b) Member of the Senedd;
- (c) member of the House of Commons;
- (d) member of the House of Lords;
- (e) member of the council of a county, a county borough or a community in Wales;
- (f) member of the Scottish Parliament,
- (g) member of the Northern Ireland Assembly;
- (h) police and crime commissioner for a police area in Wales.”

## SCHEDULE 2

*(introduced by sections 17 and 19)*

### MINOR AND CONSEQUENTIAL PROVISION

#### PART 1

#### CONSEQUENTIAL PROVISION RELATING TO PART 1

*Representation of the People Act 1983 (c. 2)*

- 1 (1) The Representation of the People Act 1983 is amended as follows.
- (2) In section 13(1A) (publication of registers), after “election” insert “or recall poll”.
- (3) In section 13AB (alteration of registers: interim publication dates) –
- (a) in subsection (1)(b), after “election” insert “or recall poll”;
  - (b) in subsection (4), after “election” insert “or recall poll”;
  - (c) in subsection (5) –
    - (i) after “is” insert “ – in respect of an election,”;
    - (ii) the words from “in respect of an election,” (inserted by sub-paragraph (i)) to the end become paragraph (a);
    - (iii) after paragraph (a) insert –

“(b) in respect of a recall poll, the 19<sup>th</sup> day before the date of the recall poll.”;
  - (d) in subsection (8), after paragraph (d) insert –

“(da) recall polls under Part 1 of the Senedd Cymru (Member Accountability and Elections) Act 2026;”.
- (4) In section 13B (alteration of registers: pending elections) –
- (a) in the heading, after “elections” insert “etc.”;
  - (b) in subsection (1), after “election”, in both places, insert “or recall poll”;
  - (c) in subsection (2) –
    - (i) in paragraph (a), after “election” insert “or recall poll”;
    - (ii) in paragraph (b), after “election” insert “or recall poll”;
  - (d) in subsection (3A) –
    - (i) in paragraph (a), after “election” insert “or recall poll”;
    - (ii) in paragraph (b)(i), after “election” insert “or recall poll”;
  - (e) in subsection (3C) –
    - (i) in paragraph (a), after “election” insert “or recall poll”;
    - (ii) in paragraph (c)(i), after “election” insert “or recall poll”;

- (f) after subsection (4) insert –
  - “(4A) This section applies to recall polls under Part 1 of the Senedd Cymru (Member Accountability and Elections) Act 2026.”;
- (g) in subsection (5) –
  - (i) in the definition of “the appropriate publication date”, after “election” insert “or recall poll”;
  - (ii) in ““the relevant election area”” and the definition that follows, after “election”, in each place it appears, insert “or recall poll”;
- (h) in subsection (6) –
  - (i) in paragraph (a), omit “and”;
  - (ii) after paragraph (b) insert –
    - “(c) the reference in subsection (3) to –
      - (i) “any election” included “any recall poll”, and
      - (ii) “electoral area” included “recall poll area”.”
- (5) After section 13BC (alteration of registers: recall petition) insert –

**“13BCA Alteration of registers: recall polls**

- (1) Sections 13AB and 13B cease to apply in respect of a recall poll if and when public notice of the early termination of the poll is given in accordance with section 8(7)(b) of the Senedd Cymru (Member Accountability and Elections) Act 2026.
- (2) But if, at the time when that public notice is given –
  - (a) the registration officer is under a duty under section 13AB or section 13B to issue a notice, but
  - (b) has not yet issued the notice,

the registration officer remains under that duty to issue the notice at the time at which it would have been required to be issued if subsection (1) had not applied.”

*Political Parties, Elections and Referendums Act 2000 (c. 41)*

- 2 (1) The Political Parties, Elections and Referendums Act 2000 is amended as follows.
- (2) In section 5A (further provision about reports on Welsh elections) –
  - (a) in the heading, after “elections” insert “and recall polls”;
  - (b) after subsection (1) insert –
    - “(1A) After a recall poll has been held, the Electoral Commission must prepare and publish a report (in such manner as the Commission may determine) on the administration of the recall poll after the Presiding Officer gave notice under section 6 of the Senedd Cymru (Member Accountability and Elections) Act 2026 in relation to the poll.”;

- (c) in subsection (2)(b), after “(1)” insert “or (1A)”;
  - (d) in subsection (4), in the definition of “returning officer”, in paragraph (a) after “election” insert “or recall poll”.
- (3) In section 6ZA(2) (reviews of devolved electoral matters in Wales) –
  - (a) after paragraph (d) insert –
    - “(da) recall polls;”;
  - (b) in paragraph (e) –
    - (i) for “and referendums” substitute “, referendums and recall polls”;
    - (ii) for “(d)” substitute “(da)”.
- (4) In section 6A(1) (attendance of representatives of Commission at elections etc.), after paragraph (c) insert –
  - “(d) proceedings relating to a recall poll which are the responsibility of the returning officer for the poll.”
- (5) In section 6C(1) (accredited observers: individuals), after “section 6A” insert “, a recall poll”.
- (6) In section 6D(1) (accredited observers: organisations), after “section 6A” insert “, a recall poll”.
- (7) In section 6E(4) (attendance and conduct of observers) –
  - (a) after paragraph (b) insert –
    - “(ba) in the case of any other proceedings at a recall poll, the returning officer;”;
  - (b) in paragraph (d), after “(b)” insert “, (ba)”.
- (8) In section 6G (code of practice on attendance of observers at devolved elections in Wales) –
  - (a) in the heading, after “elections” insert “and other polls”;
  - (b) in subsection (1), after “elections” insert “and other polls”;
  - (c) in subsection (2), after paragraph (c) insert –
    - “(d) recall polls.”;
  - (d) in subsection (3)(e), after “election” insert “or recall poll”.
- (9) In section 9AA(2) (performance standards for devolved elections and referendums in Wales) –
  - (a) in the heading, for “referendums” substitute “other polls”;
  - (b) after paragraph (b) insert –
    - “(ba) returning officers in the administration of recall polls;”.
- (10) In section 9B (returns and reports on performance standards) –
  - (a) in subsection (2)(b), for “or referendums (or both)” substitute “referendums or recall polls (or any combination of them)”;



- (b) in subsection (5)(c), for “or referendums (or both)” substitute “referendums or recall polls (or any combination of them)”.
- (11) In section 10(3)(a) (giving of advice and assistance), after sub-paragraph (ii) insert –
  - “(ia) returning officers at recall polls,”.
- (12) In section 21 (interpretation of Part 1), after subsection (2) insert –
  - “(3) In this Part –
    - “recall poll” means a recall poll under Part 1 of the Senedd Cymru (Member Accountability and Elections) Act 2026;
    - “returning officer”, in relation to a recall poll, has the same meaning as “constituency returning officer” in Part 1 of the Senedd Cymru (Member Accountability and Elections) Act 2026.”

*Government of Wales Act 2006 (c. 32)*

- 3 In section 41 of the Government of Wales Act 2006 (proceedings by or against Senedd etc.) –
  - (a) in subsection (1) –
    - (i) after “Senedd” (the first time it appears) insert “or a committee or sub-committee of the Senedd”;
    - (ii) after “Senedd” (the second time it appears) insert “or the committee or sub-committee of the Senedd (as the case may be)”;
  - (b) in subsection (3), after “Senedd” insert “or a committee or sub-committee of the Senedd”.

*Democracy and Boundary Commission Cymru etc. Act 2013 (anaw 4)*

- 4 In section 49J(8) of the Democracy and Boundary Commission Cymru etc. Act 2013 (implementation of final report by the Welsh Ministers), after “Member of the Senedd to Senedd Cymru,” insert “the holding or conduct of a recall poll under the Senedd Cymru (Member Accountability and Elections) Act 2026,”.

PART 2

MINOR AND CONSEQUENTIAL PROVISION RELATING TO PART 2

*The National Assembly for Wales Commissioner for Standards Measure 2009 (nawm 4)*

- 5 (1) The National Assembly for Wales Commissioner for Standards Measure 2009 is amended as follows.
- (2) In section 4 (appointment of an Acting Commissioner), in subsection (4)(c), for “section 1(8)(a), (b) and (c)” substitute “section 1(8)”.

- (3) In section 6 (functions of the Commissioner), in subsection (1) –
- (a) after paragraph (b) insert –
    - “(ba) to receive any referral by a Member of the Senedd as to whether, at a relevant time, the member’s own conduct failed to comply with a requirement of a relevant provision,
    - (bb) to investigate any such referral in accordance with the provisions of this Measure,”;
  - (b) in paragraph (c), for “such investigation” substitute “investigation under paragraph (b) or (bb)”;
  - (c) in paragraph (d), for “to which paragraph (a) applies” substitute “and referrals under this Measure and about procedures for investigating conduct under section 10A”;
  - (d) in paragraph (e), for “section 7” substitute “sections 7 and 10A”.
- (4) In section 7 (further functions of the Commissioner), in paragraph (b) omit “complaints”.
- (5) In the heading of section 9, in the Welsh text, for “gyfeirio” substitute “atgyfeirio”.
- (6) In section 10 (investigation of complaints by the Commissioner) –
- (a) in the heading, for “of complaints by the Commissioner” substitute “by the Commissioner of complaints and self-referrals by Members of the Senedd”;
  - (b) in subsection (1) –
    - (i) after “investigate complaints” insert “and self-referrals by Members of the Senedd”;
    - (ii) in paragraph (b), after “against” insert “, or self-referrals by,”;
  - (c) after subsection (1) insert –
    - “(1A) The rules mentioned in subsection (1)(b) may prescribe conditions which the Commissioner must be satisfied are met before the Commissioner conducts an investigation under this section (for example, provision about form and contents of a complaint or self-referral by a Member of the Senedd, setting time-limits for commencing an investigation or rules about evidence requirements).”;
  - (d) in subsection (3) –
    - (i) after “dismiss a complaint” insert “or self-referral by a Member of the Senedd”;
    - (ii) after “and” insert “, in the case of a complaint,”;
  - (e) in subsection (5), after “carrying out an investigation” insert “under this section”;
  - (f) after subsection (5) insert –
    - “(6) Standing Orders must make provision for investigations under this section.”
- (7) In section 16 (restriction on disclosure of information) –
- (a) the words “disclose any information” to the end become paragraph (a);

(b) after paragraph (a) insert –

“(b) disclose any information which is furnished to or obtained by them in the course of, or for the purposes of, an investigation under section 10A.”

(8) In section 19 (annual report), in subsection (4), in the English text –

(a) in the words before paragraph (a), for “Committee on Standards of Conduct” substitute “Standards of Conduct Committee”;

(b) in paragraph (b), for “which such information” substitute “with such information”.

(9) In section 20 (interpretation) –

(a) in subsection (1), in the English text –

(i) omit the definition of “the Committee on Standards of Conduct”;

(ii) in the appropriate places, insert –

““relevant provision” (*“darpariaeth berthnasol”*) has the meaning given by section 6(3);”;

““relevant time” (*“adeg berthnasol”*) has the meaning given by section 6(2), except in section 10A;”

“the Standards of Conduct Committee” (*“y Pwyllgor Safonau Ymddygiad”*) means the committee of the Senedd that must be established by virtue of section 30A of the Act;”;

(b) in subsection (2), in the English text, for “Committee on Standards of Conduct” substitute “Standards of Conduct Committee”.